



# Flexible solutions to advance low-carbon district heating & power generation

## Case studies on commercial and regulatory insights

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Presentation for



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# Our mandate and the applied methodology

- This study was commissioned by Wärtsilä Development & Financial Services Oy (“Wärtsilä”).
- The aim of the study was to:
  - showcase ways to decarbonise fossil (particularly coal) based district heating systems in a commercially viable way and the role flexible generation technologies (particularly gas-engines) could play in this transition;
  - identify roadblocks to decarbonisation in the fields of market structure, regulation, capabilities and market trends.
- The study establishes the stack of revenues available for internal combustion engine combined heat and power installations – ICE-CHPs):
  - heat sale revenues,
  - electricity wholesale market revenues (incl. longer-term flexibility),
  - provision of ancillary services (aFRR/mFRR),
  - revenue from capacity remuneration mechanisms (CRMs),
  - congestion management revenues, and
  - subsidies.
- For each of the identified revenue streams the study analyses
  - the relevant regulatory framework on a European level, and
  - future trends (hurdles or drivers) relevant for ICE-CHPs capturing the relevant revenues (e.g. competitive environment, technological criteria).
- The study also includes country case studies inter alia for Poland, Hungary, Estonia, and Denmark providing insights on national regulatory and market environments.
- The results are complemented with insights from interviews with district heating operators, ICE-CHP operators, and associations inter alia in Poland, Hungary, Estonia and Denmark
- Specific aspects regarding the heat and power generation of ICE-CHPs are moreover illustrated using operational data from DH operators and Wärtsilä’s in-house modelling (where referenced).

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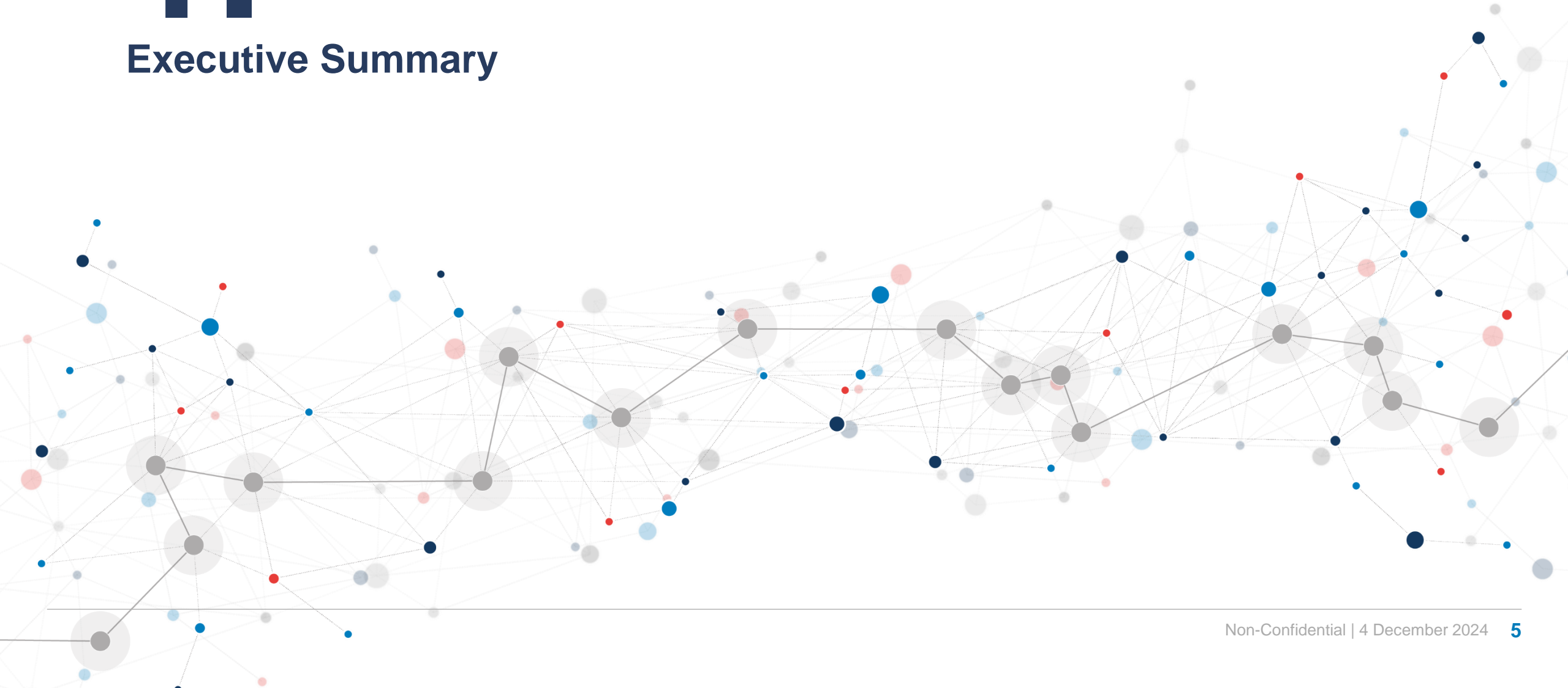
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Note: An extended version of this study is available from Wärtsilä

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# 1.

## Executive Summary



## Executive Summary: Context (1/2)

Both the EU's district heating and power sectors still use significant share of coal and other fossil fuels. Political targets and sector measures aim for decarbonisation – putting particular pressure on the DH sector.

### **Context 1: The European district heating sector and its decarbonisation transition and challenges**

- Already today, district heating (DH) plays a relevant role in providing on average c.11% of comfort heating in Europe in 2022.
  - The importance of district heating, however, varies significantly across Europe – with Sweden and Denmark reaching 50+% of comfort heating demand met by district heating in 2022.
  - In 2022 comfort heating made-up 22% of the EU's final energy demand.
- In a majority of European countries, DH is still largely fossil based – coal or lignite still plays an important role (>10% share in heat generation in 10 countries)
- Public data suggests that there are several hundred district heating systems in Europe that still rely on coal in their heat generation mix.
- EU-level policies drive district heating decarbonisation – the EU emission trading system (ETS) and the Energy Efficiency Directive (EED) with its specification of “efficient district heating” currently exert the most pressure.
- While there is no EU-level target for the growth of district heating, several national governments have projected or set targets for the growth of district heating over the next years.

### **Context 2: European power sector and its decarbonisation transition and challenges**

- Despite decreasing usage, hard coal and lignite are still widely used for power generation, in 2022 accounting for 18% in the EU and the six West Balkans.
- Electricity and heat generation from coal in 2022 accounted for c. 12% of total EU emissions and c. 58% of EU emissions in electricity and heat generation.
- The EU has set ambitious decarbonisation goals for which the power sector plays an important role.
- Despite decreasing coal emissions after 2012, more than half of the emissions in the transformation sector (heat, gas, electricity) still stem from coal-firing.
- Of those countries still using significant shares of coal-fired generation, several have established the policy goal to increase gas-fired capacities – overall these countries plan for 18.5 GW additional capacity by 2030.

## Executive Summary: Context (2/2)

Among the thermal generation options investigated, gas engines provide the highest flexibility for producing heat and power; even when running on natural gas ICE-CHPs produce significantly lower emissions than best in class coal-fired generation.

### **Context 3: Gas engines, their ability and their revenue generation opportunities**

- Among the thermal generation options investigated (gas engines and various set-ups of gas turbines), gas engines tend to be the most flexible and modular technology
- Already running on natural gas ICE-CHPs produce significantly lower emissions than even best in class coal fired CHPs; by (partly) substituting for biomethane (or biogas) emissions can be further reduced.
- Gas-engine CHPs can tap into various markets to generate revenues (“revenue stacking”) – key revenues sources are:
  - Heat sale revenues
  - Electricity wholesale market revenues (incl. the monetisation of longer-term flexibility)
  - Ancillary services – incl. mFRR (“tertiary reserve”) and aFRR (“secondary reserve”)
  - Revenue from CRMs (Capacity Remuneration Mechanisms)
  - Congestion management revenues
  - Subsidies

## Executive Summary: Potential applications and case studies (1/4)

ICE-CHPs can complement electrified generation portfolios allowing for dynamic reaction to power prices; even when running on natural gas they support keeping the efficient district heating designation at least until 2034 and by blending-in decarbonised gases also until 2044 (no or partial blending) and beyond.

### The role of gas engines in district heat production

- ICE-CHPs compete with various other low-/no-carbon technologies – but technologies can also complement each other (as will be shown in case studies) – moreover, most low-/no-carbon heat generation technologies face some sort of limitations (e.g. in terms of usable potentials or achievable temperature levels)
- The complementarity of technologies is illustrated by two case studies:
  - **Case Study:** In Skagen (Denmark) a portfolio comprising heat-pumps, electrical boilers and ICE-CHPs allows to produce heat also during high power prices. Conversely, electrical heat sources can be used during periods of low power prices.
  - **Case Study:** For the system in Grudziądz (Poland) Wärtsilä's modelling illustrates how a currently static, coal-dominated system could be transformed into a flexible portfolio of generation assets.
- ICE-CHPs running on natural gas are within the EED-emission-limits for efficient DH until at least 2034 – beyond 2034 compliance depends on the allocation methodology – blending-in renewable gases may be required.



# Executive Summary: Potential applications and case studies (2/4)

Beyond the heating market Gas engines can access multiple other revenue streams in the power market.

## The role of gas engines on wholesale electricity markets and the provision of longer-term flexibility

- **Case Study:** Deployment of solar and wind capacities drives the need for power sector flexibility across all time-scales – this is illustrated by the projected developments in the Czech Republic, Romania, Poland, Finland, Germany and Spain
- **Case Study:** As showcased for Finland, increased renewable generation will change the structure of wholesale power market prices – thereby changing revenues capturable by technologies providing long-term flexibility
- In providing longer-term flexibility ICE-CHPs compete against other types of generation assets, but they are often limited by their potentials (e.g. hydropower), or by acceptability (e.g. nuclear).
- **Case Study:** For Skagen (Denmark) CHP's ability to provide intraday and longer-term flexibility is illustrated by the operation of existing gas-engine CHPs in a country with an already high RES-penetration

## The role of gas engines on ancillary services markets

- Balancing services markets remunerate market participants for reacting quickly to TSO signals in order to ensure system stability.
- The need for aFRR is driven by unplanned outages and small frequency variations
- The need for mFRR is driven mostly by outages of large generation or interconnection assets; for mFRR ICE-CHPs compete currently against hydropower and other thermal assets
- **Case Study:** The ability to generate synergies from the co-location of gas engines and batteries is illustrated on the Hungarian ancillary services market, where gas engines and batteries sometimes even share the grid connection and batteries are charged independent of grid electricity directly from the gas engine's production.

# Executive Summary: Potential applications and case studies (3/4)

Beyond the heating market gas engines can access multiple other revenue streams in the power market.

## The role of gas engines on capacity remuneration mechanisms

- Capacity remuneration mechanisms (CRMs) are established in many European countries to ensure security of supply amid increasing intermittent generation.
- **Case study:** Coal and gas plants play still a significant role in the Polish CM although a wider variety of technologies is contracted under the Polish CRM.
- **Case Study:** The German Power Plant Strategy aims at securing electricity supply in light of increasing RES shares and aimed coal exist. It foresees several GW of new gas-fired generation.

## The role of gas engines in grid congestion management

- Congestion cost could increase significantly, due to the need for decarbonisation and uncertainty around network reinforcement.
- There are three different types of management congestion value, on both sides of the network bottleneck: Energy redispatching, reserve and countertrading. Gas engines can be remunerated for all these services, if they are located behind grid bottlenecks and upward activation is needed.

## Executive Summary: Potential applications and case studies (4/4)

Gas engine CHPs can access support schemes if they are efficient enough, including investment support, subsidies and exemptions

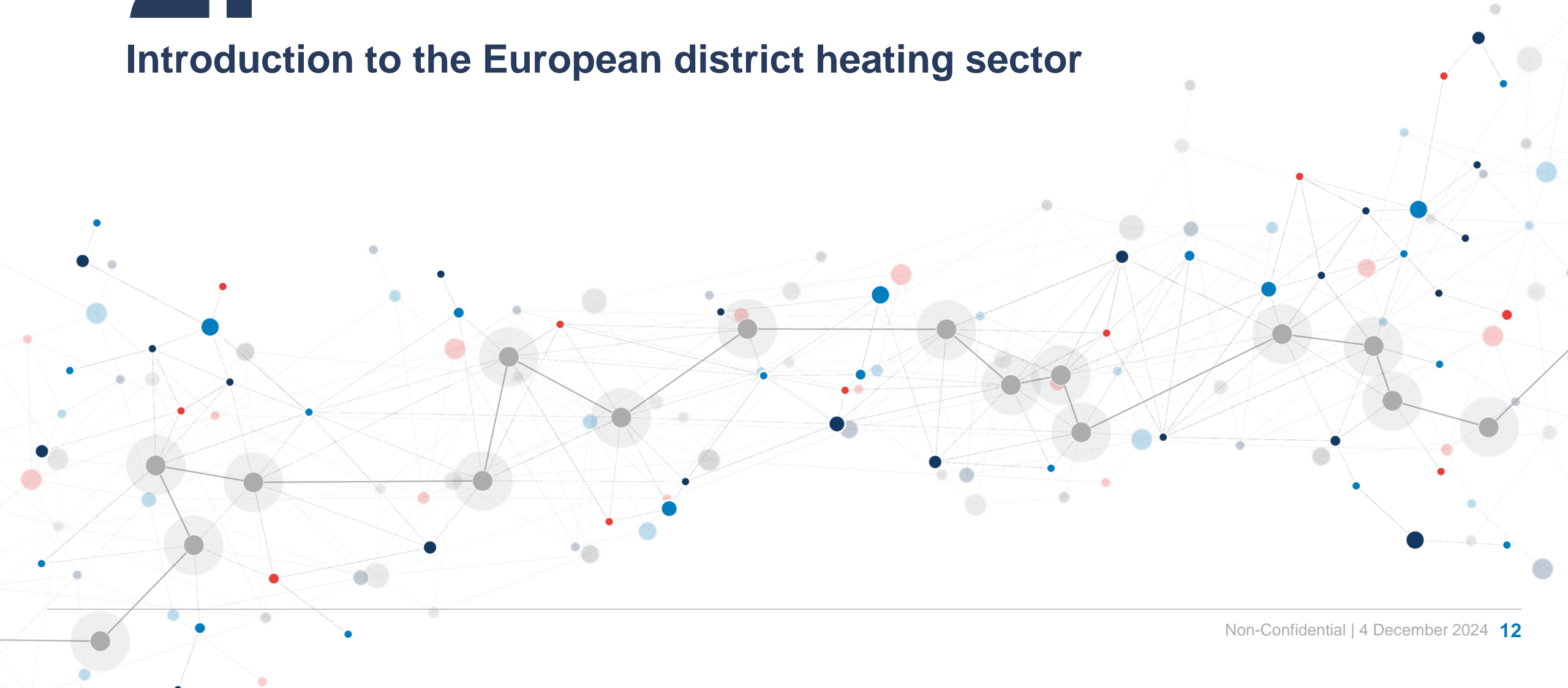
### Gas engines and subsidies

- Support schemes for CHPs in Europe can take various forms – the availability usually differentiates between fuels and installation sizes.
- **Case Study:** The Czech CHP subsidy regime is a case study for a scheme that is also open for natural gas fired high-efficient co-generation
- In line with the EU Taxonomy efficient natural gas-fired CHPs can contribute to mitigate climate change by a) replacing coal and other fossil fuel generation or b) having very low lifecycle CO<sub>2</sub><sub>eq</sub> emissions.
- ICE-CHPs running on natural gas are within regulatory emission limits of the EU Taxonomy.

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# 2.

## Introduction to the European district heating sector



## **Key conclusions: Introduction to the European district heating sector**

The EU district heating sector still uses significant share of coal and other fossil fuels. Political targets and sector measures aim for decarbonisation – putting particular pressure on the district heating sector.

- Already today, district heating (DH) plays a relevant role in providing on average c.11% of comfort heating in Europe in 2022.
  - The importance of district heating, however, varies significantly across Europe – with Sweden and Denmark reaching 50+% of comfort heating demand met by district heating in 2022.
  - In 2022 comfort heating made-up 22% of the EU's final energy demand.
- In a majority of European countries, DH is still largely fossil based – coal or lignite still plays an important role (>10% share in heat generation in 10 countries).
- Public data suggests that there are several hundred district heating systems in Europe that still rely on coal in their heat generation mix.
- EU-level policies drive district heating decarbonisation – the EU emission trading system (ETS) and the Energy Efficiency Directive (EED) with its specification of “efficient district heating” currently exert the most pressure.
- While there is no EU-level target for the growth of district heating, several national governments have projected or set targets for the growth of district heating over the next years.

# The role of district heating in European heating supply

Already today, district heating plays a relevant role in providing comfort heating in Europe. Its importance, however, varies significantly across Europe.

In 2021, a significant share of household comfort heat demand in the EU is covered by district heating.

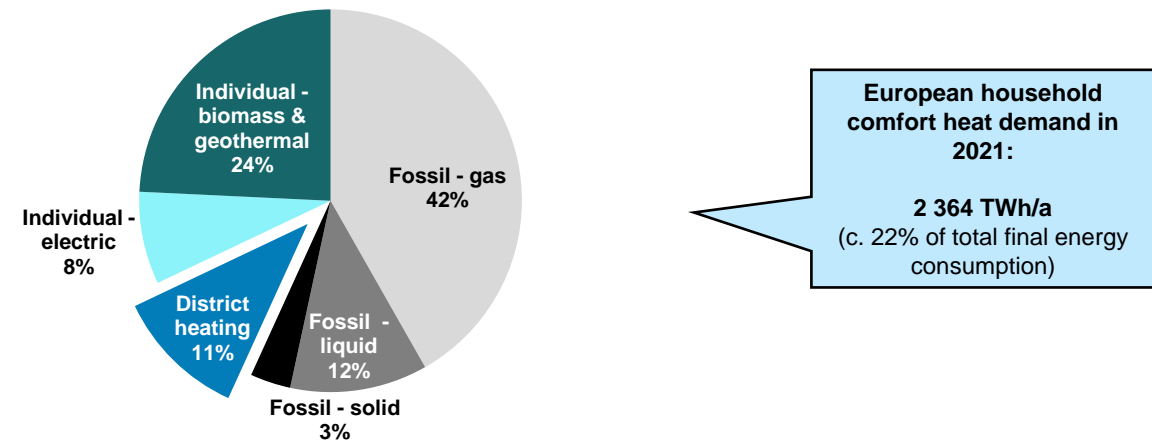
- The majority (more than 50% of household comfort heat demand) is supplied by **individual, fossil installations**
- District heating represents one of the options to **reduce emission intensity** in the European heating sector.
- Currently the share of **emissions in comfort heat** in overall emissions in the EU is 8%.

In 2022, Nordic countries were the most developed countries in terms of district heating's share in total national heat demand.

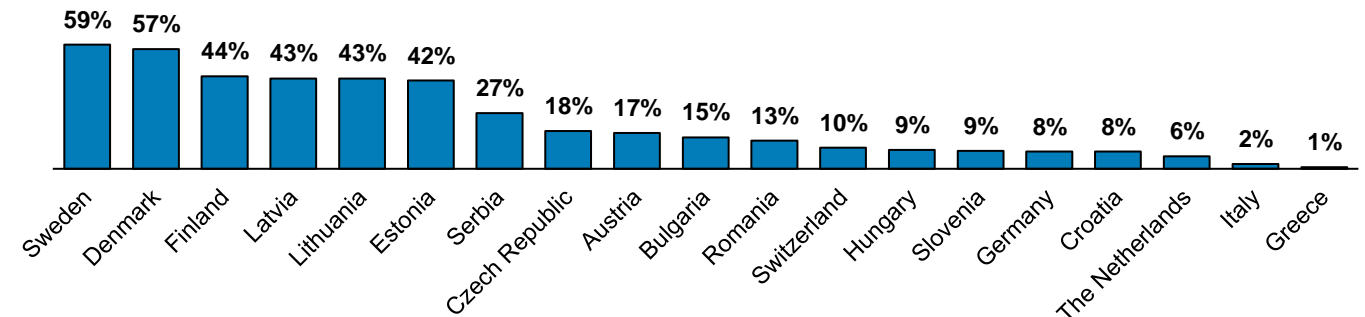
- There is large heterogeneity in the role of district heating in heat supply. National shares of connected households to district heating range between 0%<sup>[1]</sup> and almost 50%.
- Well-developed district heating sectors are located predominantly in Northern and Eastern European countries. District heating is negligible in some Southern European countries.

In 2018 the total district heating supply in the EU amounted to 513 TWh, which is equal to a 5% share of district heating in final EU energy demand.

Role of district heating in meeting households' comfort heat demand in the EU in 2021  
[% household comfort heat demand]



Share of district heating in national heat demand [%]



# The role of fossil fuels and particularly coal in European district heating

In a majority of European countries, district heating (DH) is still largely fossil based – with coal or lignite playing an important role in a number of countries (>10% share in heat production in 11 countries).

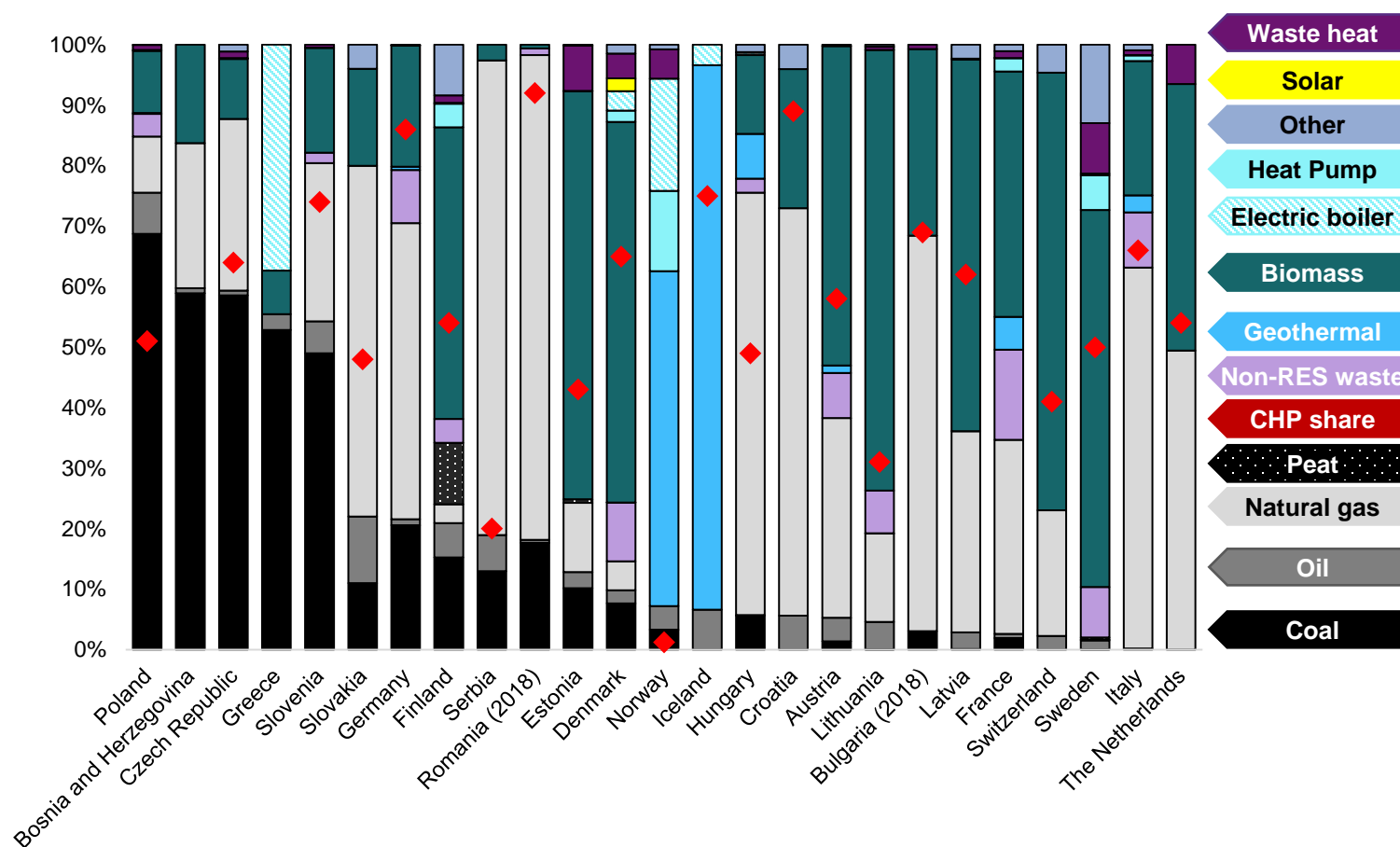
## The level of decarbonisation of DH varies significantly among European markets

- In 2022, most European countries' district heating generation still relied predominantly on fossil fuels.
- Of the EU-27, coal-based district heat generation was most-relevant in 2022 (latest available data) in Poland, Czech Republic, Slovenia, Slovakia, Germany, Finland, Romania (2018 data) and Estonia.<sup>[2]</sup>
- With the exception of mainly some Nordic countries, the majority of countries produced a significant share of district heat from natural gas.
- Renewable generation (particularly biomass, heat pumps, geothermal heat) was common in Nordic and Western European countries.

## Despite important differences in fuel mixes, cogeneration constitutes the majority of district heat generated in the EU

- All countries produced more than 30% of their district heat in cogeneration – in most countries the share was > 60%.





Fuel shares and cogeneration share in European district heating 2022 [%]<sup>[1, 2]</sup>



Note: [1] Due to missing data, we report values from 2018 for Romania and Bulgaria. [2] Greek 2011 census revealed that only 0.49% of households use district heating (Balaras et al., 2016), moreover the largest Greek lignite plant (Koznani) supplies the neighbouring town (Panoutsou, 2008).  
Abbreviations: RES ... renewable energy source, CHP ... combined heat and power plant  
Source: Compass Lexecon analysis based Euro Heat and Power data.

## Prevalence of coal in European district heating networks

In coal-reliant European countries, there are several hundred district heating systems that still employ coal in their heat generation mix.

	Poland	Czech Republic	Germany	Finland
				
<b>Coal share of supplied heat</b>	69 %	59 %	21%	15%
<b>Total number of systems</b>	407	637	4 088	400
<b>Number of district heating systems using coal</b>	c. 240 – 400	c. 60 – 130	at least 47	at least 12

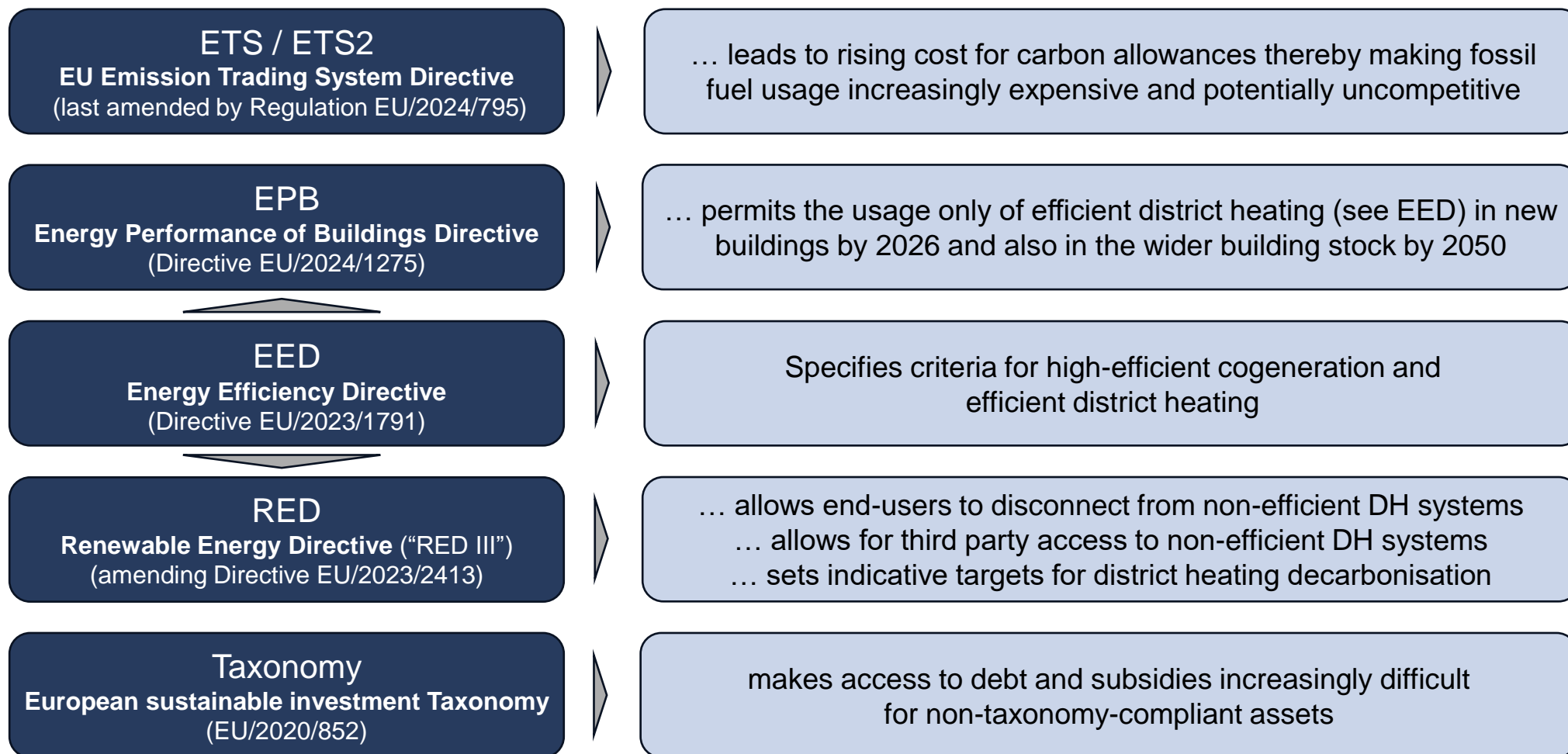


Several hundred **DH systems** in Europe's most coal-reliant DH sectors still use coal for heat generation








# Key EU-level regulatory drivers for district heating DH decarbonisation


EU-level policies drive DH decarbonisation with the ETS and the EPB exerting the most pressure.



## National targets for the growth of district heating

While there is no EU-level target for the growth of district heating, several national governments have projected or set targets for the growth of district heating over the next years.

National targets / projections ▼	Slovenia	Romania	Germany	Netherlands	Denmark
					
District heating energy supplied	decreasing	+ 1.5 TWh/a (2020-2030)	—	+ 0.8 TWh/a (2021-2030)	—
End-user growth	“significant increase”	—	“significant expansion”	+ 500 000 new connections (2020 – 2030)	+ 120 000 to 200 000 new households (2022-2028)

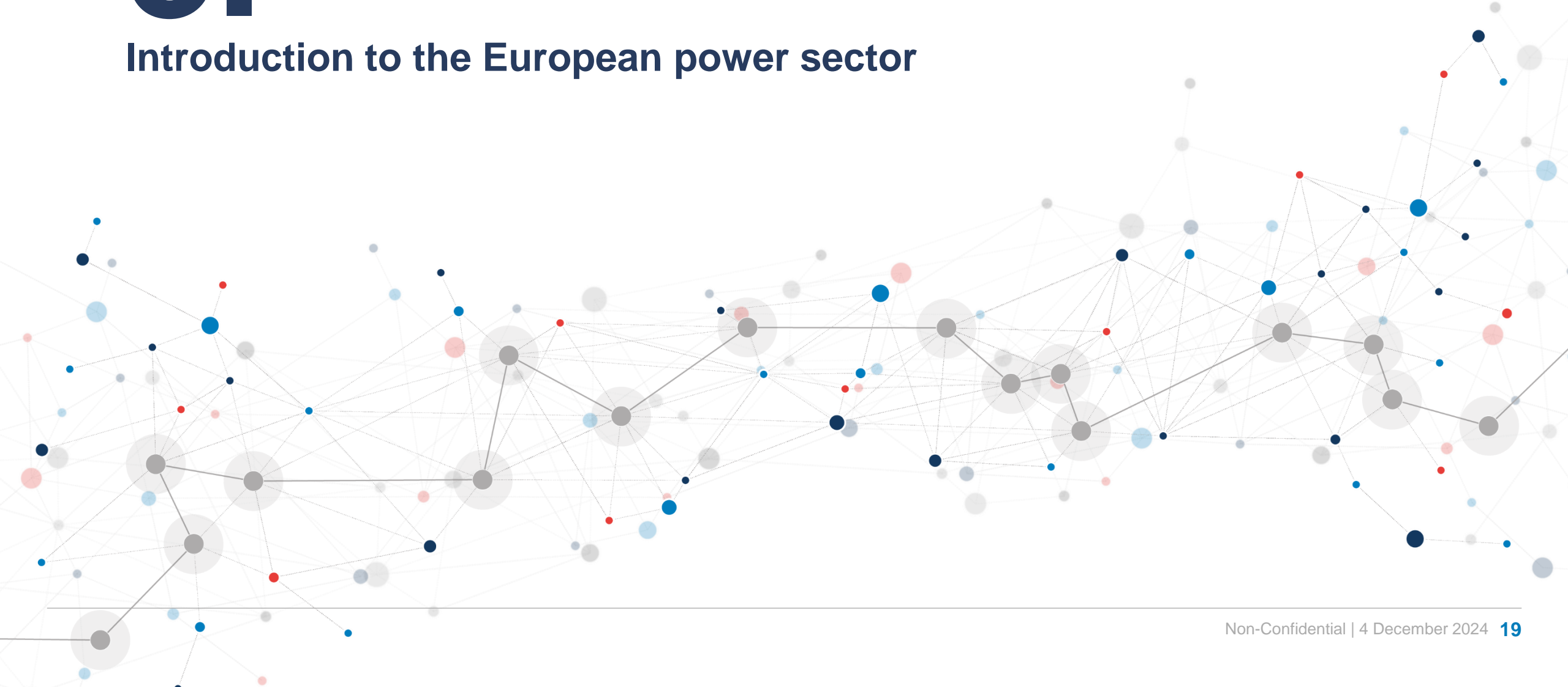


**In several EU countries governments explicitly target significant growth of district heating**

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# 3.

## Introduction to the European power sector



## **Key conclusions: Introduction to the European power sector**

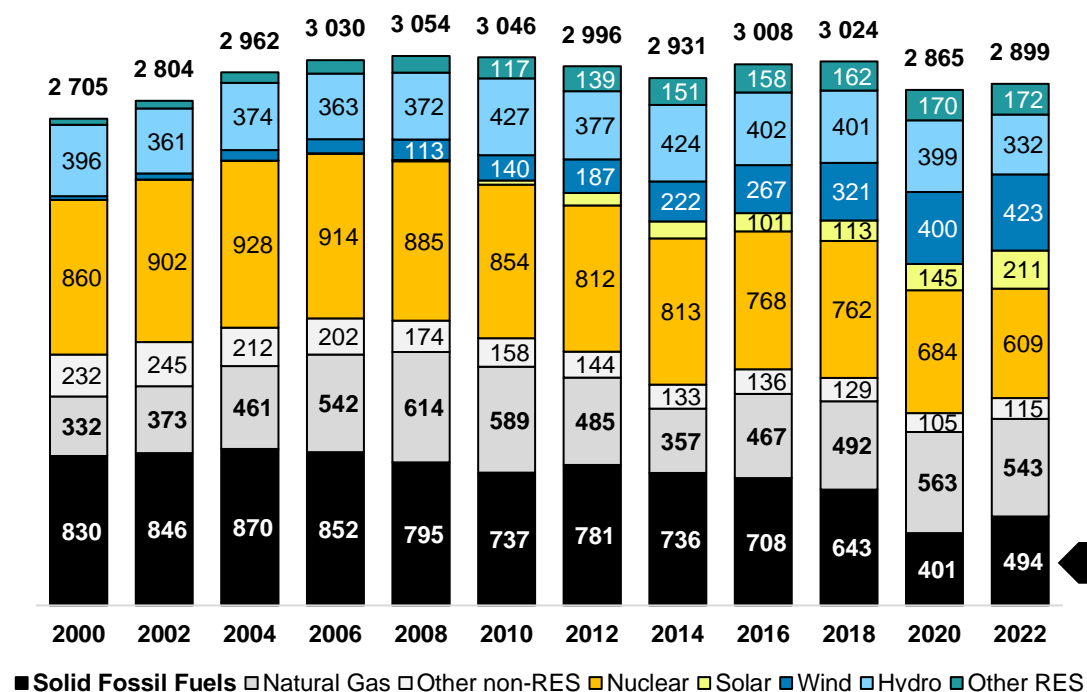
The EU power sector still use significant share of coal and other fossil fuels. Political targets and sector measures aim for decarbonisation.

- Despite decreasing usage, hard coal and lignite are still widely used for power generation in Europe, accounting for 18% of power generation in the EU and the six West Balkan countries in 2022.
- Electricity and heat generation from coal in 2022 accounted for c. 12% of total EU emissions and c. 58% of EU emissions in electricity and heat generation.
- The EU has set ambitious decarbonisation goals for which the power sector plays an important role.
- Despite the decrease of emissions from coal starting after 2012, more than half of the emissions in the transformation sector (heat, gas, electricity) still stem from coal-firing.
- Of those countries still using significant shares of coal-fired generation, several have established the policy goal to increase gas-fired capacities – overall these countries plan for 18.5 GW additional capacity by 2030.

# European power sector: Coal in the generation mix

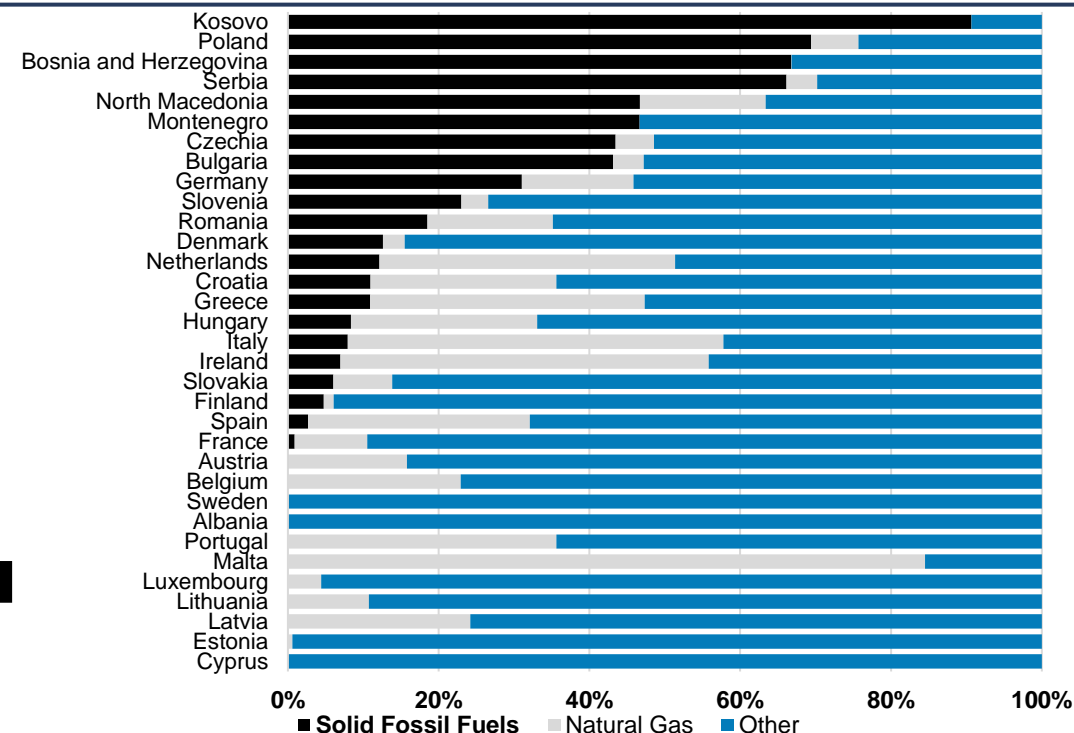
Despite decreasing usage, hard coal and lignite are still widely used for power generation in Europe.

EU27 and West-Balkan 6 electricity generation mix 2000-22 [TWh]



The share of solid fossil fuels (i.e. coal) in European gross electricity generation **started decreasing in the early 2000s but still remains significant** up until today. Electricity generation from coal in 2022 accounted for **c. 12% of total EU emissions** and **c. 58% of EU emissions in electricity and heat generation**.


Share of natural gas and solid fossil fuels in the EU27 and West-Balkan 6 countries electricity generation in 2022<sup>[1]</sup> [%]

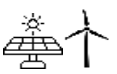


Coal-fired power generation remains particularly common in **central and Eastern Europe**.

# Evolving targets for the decarbonisation of the European power sector

The EU has set ambitious decarbonisation goals in which the power sector plays an important role.

	EU Climate & Energy Package 20-20-20 (2008)	Clean Energy Package (Adopted in 2019)	Fit-for-55 (published on 14 July 2021; further supplemented by an additional proposal as part of the REPower EU Plan – see next slide)
 <b>Overall GHG emission reduction target</b> Not directly legally binding for EU member states	- 20% by 2020 vs. 1990 levels	- 40% by 2030 vs. 1990 levels	- 55% by 2030 vs. 1990 levels

	RED I adopted on June 5, 2009 (repealed)	RED II adopted on Dec. 11, 2018 (in force)	RED III adopted on Oct. 9, 2023 (not yet implemented by EU member states)
 <b>Renewable Energy Share</b>	20% by 2020 of the final energy consumption	32% by 2030 of the final energy consumption	<b>42.5%</b> by 2030 of the final energy consumption

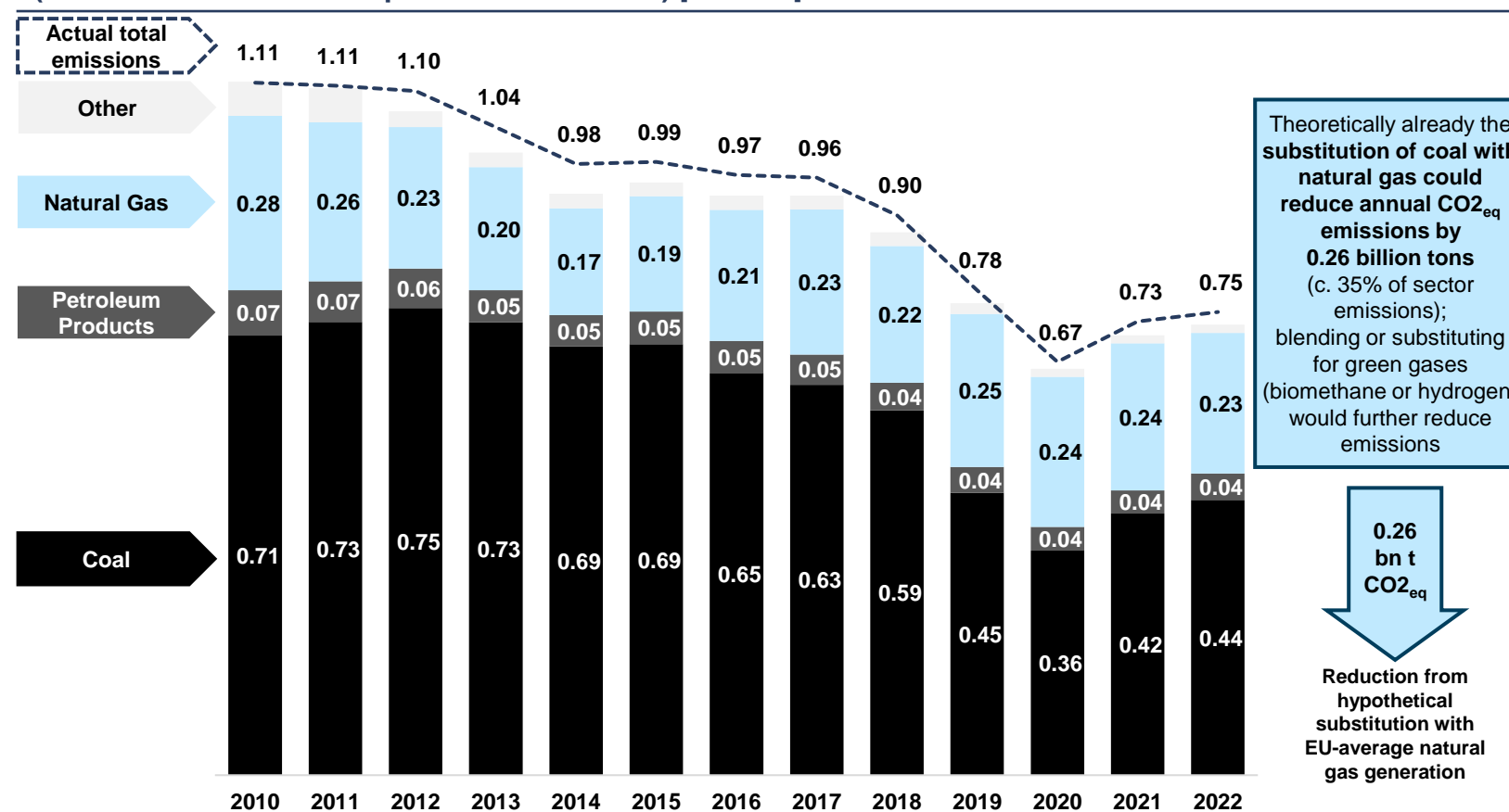
This is equivalent to an RES-E share of about 70%

# Role of coal in the CO<sub>2</sub><sub>eq</sub> emissions from electricity and heat generation

Despite the decrease of emissions from coal starting after 2012, more than half of the emissions in the transformation sector (heat, gas, electricity) still stem from coal-firing.



- Total emissions in the transformation sector (heat, gas, electricity) have been **reduced by c. 32%** since 2010.
- This reduction has been driven largely a reduction of **emissions from coal** (c. - 38% since 2010).
- The allocation of emissions to energy carriers is an estimate based on **Eurostat energy balances** and **EC emission factors for direct CO<sub>2</sub><sub>eq</sub> emissions**.

Direct CO<sub>2</sub><sub>eq</sub> emissions from electricity & heat generation<sup>[1]</sup> in the EU-27  
(totals and estimates for per fuels emissions) [bn. tons]



## Planned expansion of gas-fired generation in selected EU countries

Of those countries still using significant shares of coal-fired generation, several have established the policy goal to increase gas-fired capacities – overall these countries plan for 18.5 GW additional capacity by 2030.

	Poland	Czech Republic	Slovenia	Germany	Romania	Croatia
						
“Current” gas fired capacities	2020: <b>2.7 GW</b>	2022: <b>1.8 GW</b>	2023: <b>0.6 GW</b>	2023: <b>35.9 GW</b>	2021: <b>2.9 GW</b>	2021: <b>0.8 GW</b>
Planned gas-fired capacities in 2030	<b>11 GW</b>	<b>3.4 GW</b>	<b>1.1 GW<sup>[1]</sup></b>	<b>45.9 GW<sup>[1]</sup></b>	<b>5.8 GW</b>	<b>1.1 GW</b>
Additional capacities up until 2030	<b>+8.3 GW</b>	<b>+1.6 GW</b>	<b>+0.5 GW</b>	min. <b>5 GW</b> (+5 H2-ready)	<b>+2.9 GW</b>	<b>+0.3</b>



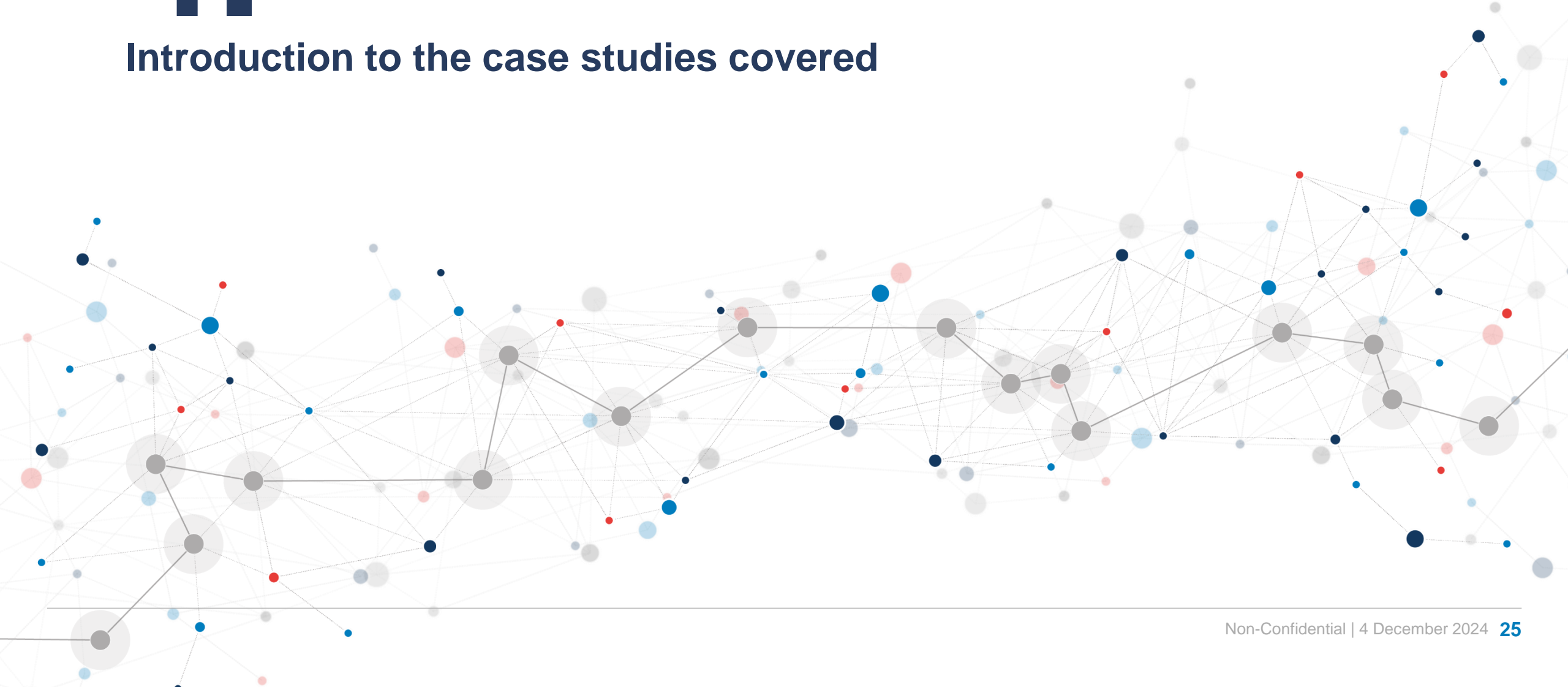
**Overall, at least  
18.5 GW  
new gas-fired  
generation  
until 2030**



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# 4.

## Introduction to the case studies covered

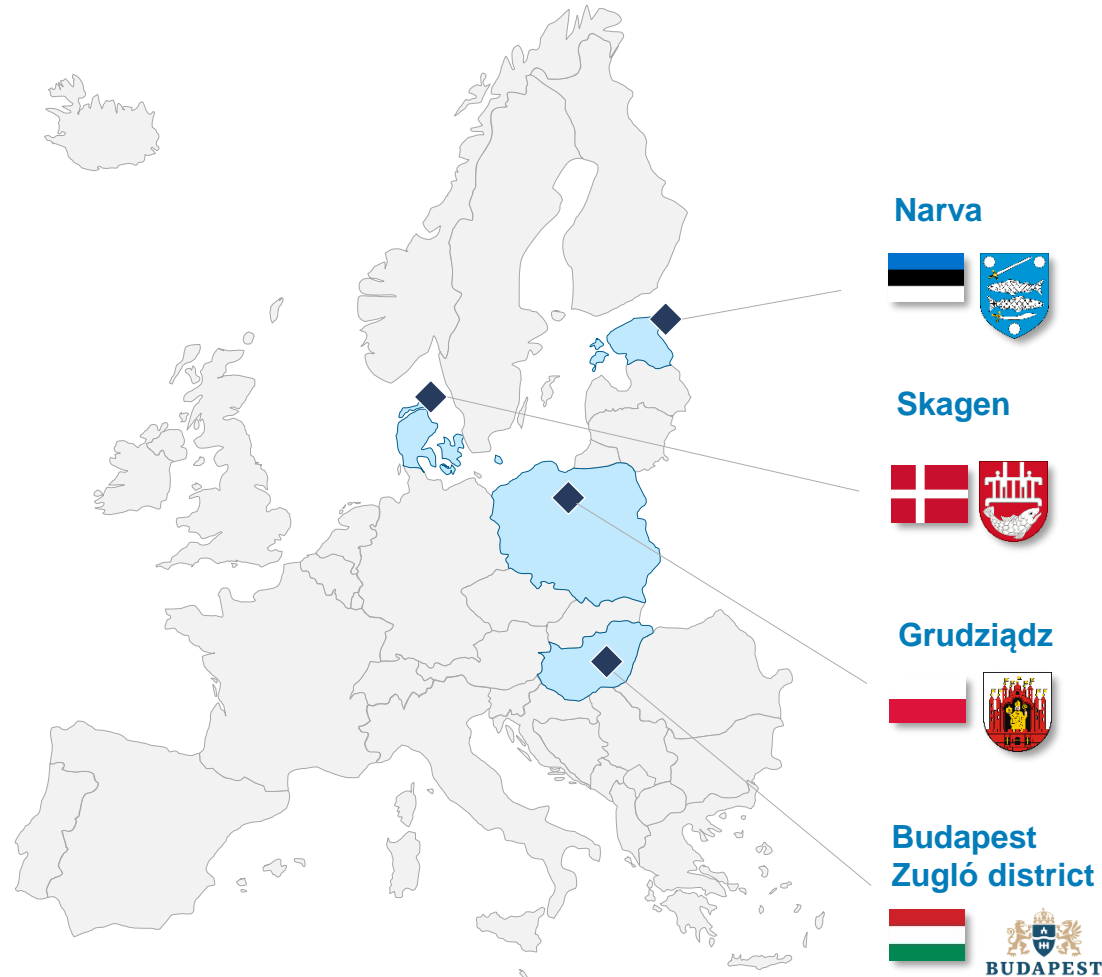


## Case Studies: Overview

In this study we have analysed four DH-systems in the EU in detail: Narva, Skagen, Grudziądz and Zugló.

This study explores four systems in the form of case studies.

Each of the case studies relates to specific commercial, regulatory and environmental analyses in the context of gas-fired CHPs.



## Case Studies: Covered cities and characteristics

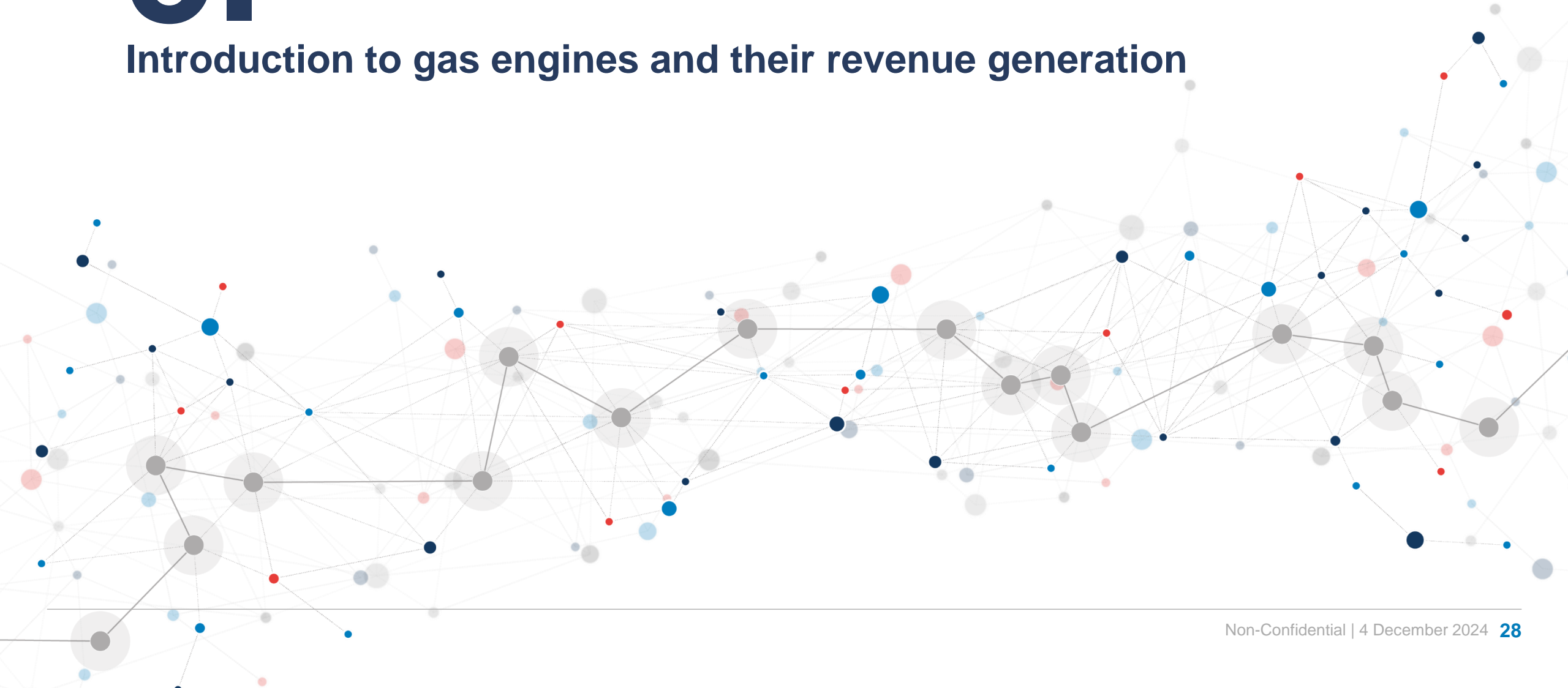
We cover small to mid-sized cities with diverse backgrounds to illustrate the different operational strategies and business models of gas engines.

	Narva (Estonia)	Grudziądz (Poland)	Skagen (Denmark)	Zugló / Budapest (Hungary)	
General City Data				Budapest	Zugló district
Population	53 360	89 081	7 476	1 778 052	117 155
City area (km <sup>2</sup> )	69	58	8	525	18
Population density (/km <sup>2</sup> )	777	1 542	957	3 386	6 462
DH System structure					
DH system operator	Narva Soojusvõrk	OPEC Grudziądz	Skagen Varmeværk	FŐTÁV	
CHP-operator (if any)	Eesti Energia	—	Skagen Varmeværk	Alteo	
End-users connected (2022/2023)	770	c. 50% of population	3 988	246 800	—
Heat supplied (GWh <sub>th</sub> ) (2022/2023)	405	245	59	2 410	—
Electricity generation capacity installed (MW <sub>el</sub> )	215	18	11	—	18
Total heat generation capacity installed (MW <sub>th</sub> )	40	171	89	—	17
Coal & lignite-based generation capacity installed (MW <sub>th</sub> )	0	170	0	—	—
Gas fired CHP capacity installed in 2023	0 MW <sub>el</sub> 0 MW <sub>th</sub>	0 MW <sub>el</sub> 0 MW <sub>th</sub>	11 MW <sub>el</sub> 12 MW <sub>th</sub>	—	18 MW <sub>el</sub> 17 MW <sub>th</sub>
Electricity generated (GWh <sub>el</sub> ) (2022/2023)	—	—	11	106	—
Analysed operational strategies in case studies	“role of the regulatory DH framework in investment decisions”		“substitution of coal and participation in a CRM”	“hedging against power prices & longer-term flexibility”	“short-term flexibility”

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# 5.

## Introduction to gas engines and their revenue generation



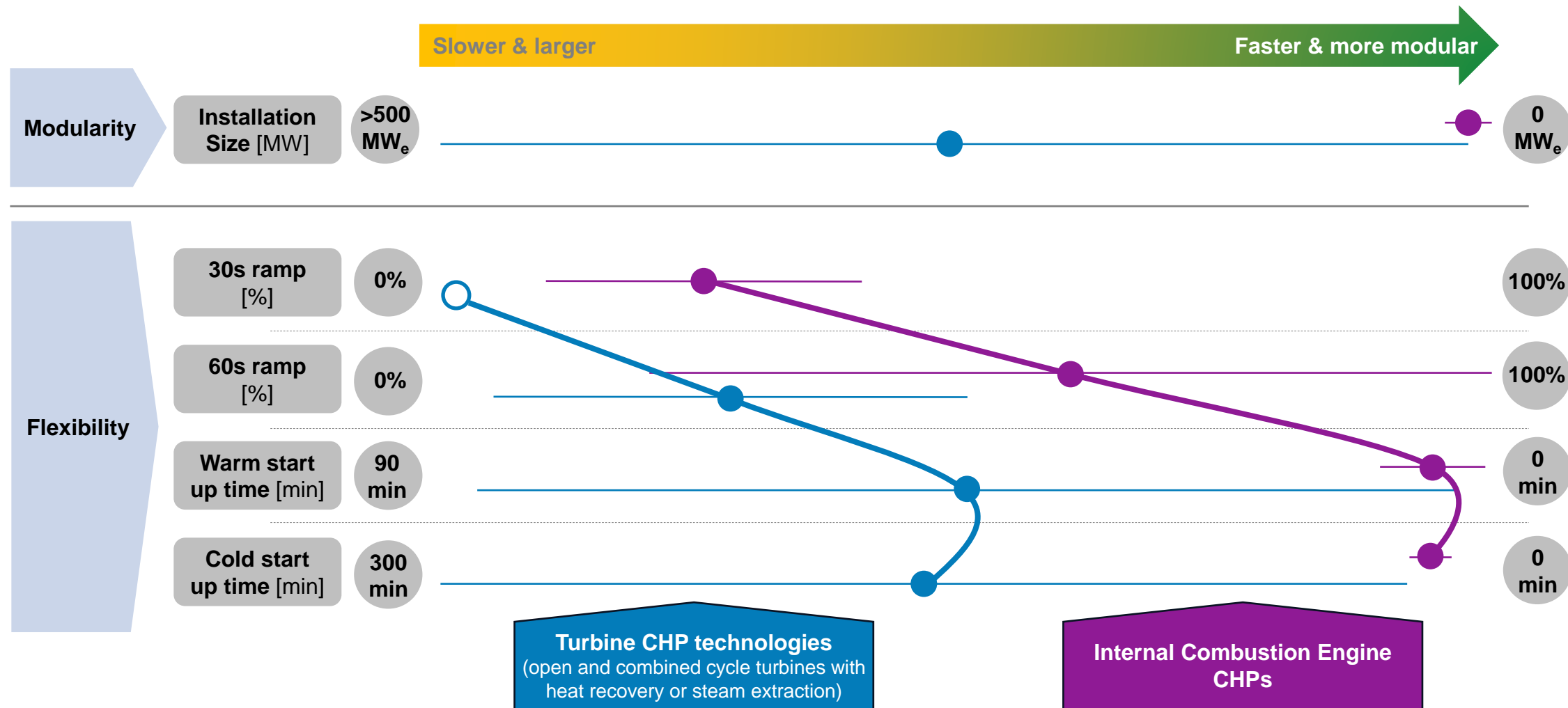
## **Key conclusions: Introduction to gas engines and their revenue generation**

Among the thermal generation options investigated, gas engines provide the highest flexibility for producing heat and power; even when running on natural gas ICE-CHPs produce significantly lower emissions than best in class coal-fired generation.

- Among the thermal generation options investigated (gas engines and various set-ups of gas turbines), gas engines tend to be the most flexible and modular technology.
- Already running on natural gas ICE-CHPs produce significantly lower emissions than even best in class coal fired CHPs; by (partly) substituting for biomethane (or biogas) emissions can be further reduced.
- Gas-engine CHPs can tap into various markets to generate revenues (“revenue stacking”) – key revenues sources are:
  - Heat sale revenues
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  - Revenue from CRMs (Capacity Remuneration Mechanisms)
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  - Subsidies

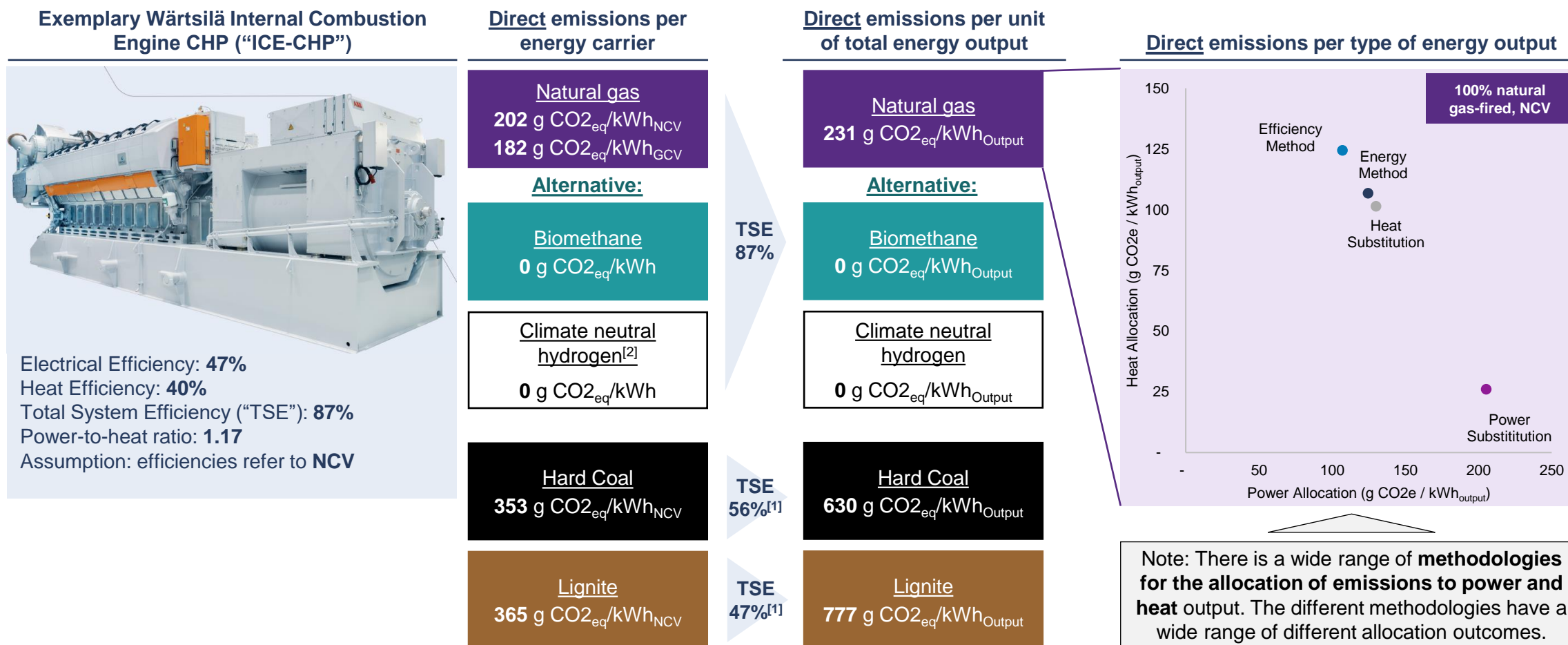
# Technological comparison of gas-fired CHP technologies

Gas engines tend to be more flexible and modular than gas turbines



# CO<sub>2</sub> emissions of gas CHPs compared to coal fired CHPs

Already running on natural gas ICE-CHPs produce significantly lower emissions than even best in class coal fired CHPs; by (partly) substituting for biomethane (or biogas) emissions can be further reduced.



# Revenue Stacking for gas-engine CHPs – Overview

Gas-engine CHPs can generate revenues in the heat and electricity sector (incl. various sub-markets)

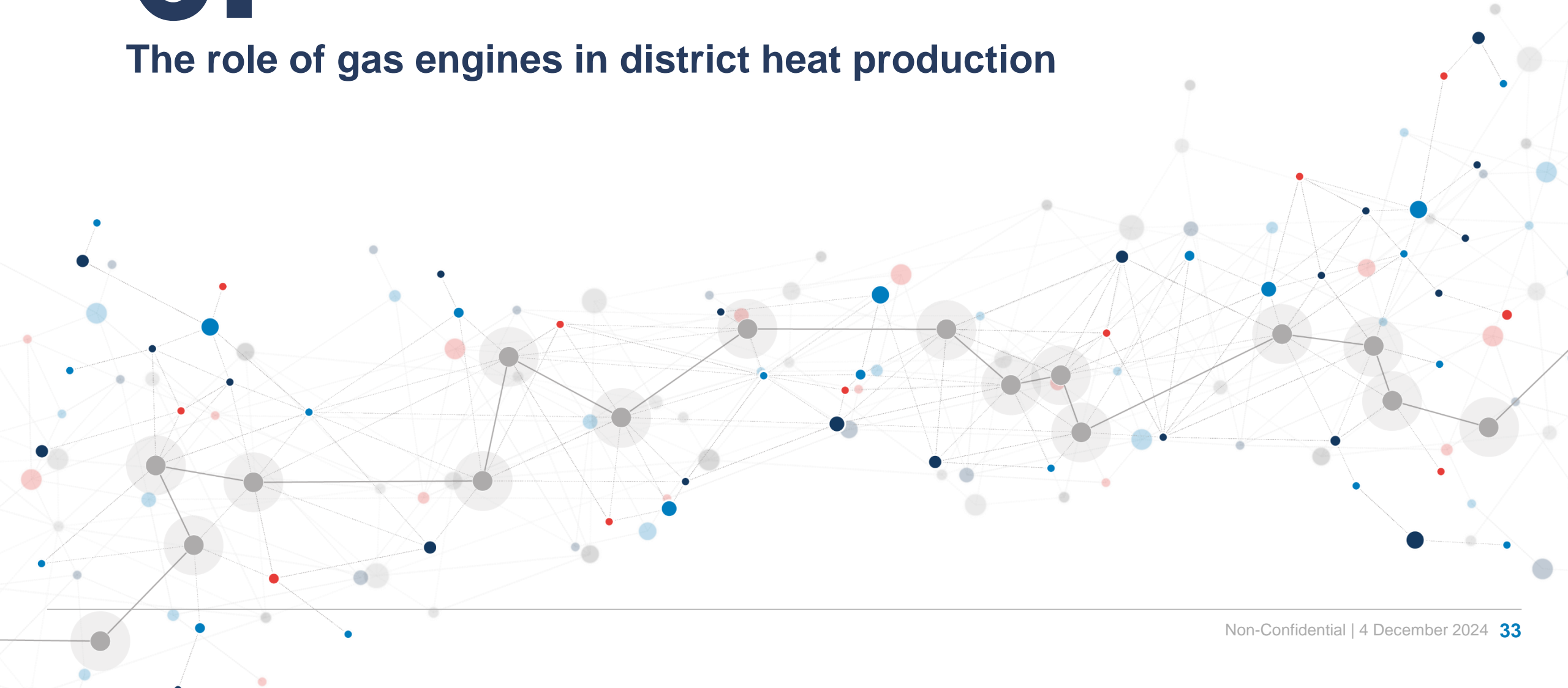
Revenue Source	
<b>Heat sale revenues</b>	
<ul style="list-style-type: none"> <li>▪ If the CHP-operator also operates the DH system, heat produced can be sold directly to end-users</li> <li>▪ If the DH system is operated by third party operator the heat produced can be sold to the DH operator.</li> </ul>	
<b>Electricity wholesale market revenues</b> incl. longer-term flexibility	
<ul style="list-style-type: none"> <li>▪ The electricity wholesale market operates across various timescales (long-term forward or futures markets, day-ahead and intra-day markets)</li> <li>▪ Revenue is received for electricity actually generated and supplied</li> </ul>	
<b>Ancillary services</b> <sup>[1]</sup>	<b>mFRR (“tertiary reserve”)</b>
	<b>aFRR (“secondary reserve”)</b>
<ul style="list-style-type: none"> <li>▪ Manual Frequency Restoration Reserves provide increased (“up”) or decreased (“down”) generation within 12.5 min (EU-harmonisation) after activation by the TSO to maintain the grid frequency</li> <li>▪ Revenues can be generated from reservation (capacity fee) and actual activation (energy fee)</li> </ul>	
<ul style="list-style-type: none"> <li>▪ Automatic Frequency Restoration Reserves provide increased (“up”) or decreased (“down”) generation fully automatically within 5 minutes (EU-harmonisation) after activation by TSOs to maintain the grid frequency</li> <li>▪ Revenues can be generated from reservation (capacity fee) and actual activation (energy fee)</li> </ul>	
<b>Revenue from CRMs</b> (Capacity Remuneration Mechanisms)	
<ul style="list-style-type: none"> <li>▪ CRMs aim at remunerating capacities available to produce during times of scarcity.</li> <li>▪ Those mechanisms remunerate available capacity, not the energy provided.</li> <li>▪ A variety of adequacy or capacity mechanisms exist in Europe.</li> </ul>	
<b>Congestion management revenues</b>	
<ul style="list-style-type: none"> <li>▪ Redispatch is needed when the market outcome results in generation and consumption schedules that would lead to a potential violation of operational limits.</li> <li>▪ Re-dispatching involves the alteration of the generation (or load) pattern by the system operator</li> </ul>	
<b>Subsidies</b>	
<ul style="list-style-type: none"> <li>▪ Subsidies for investment in or operation of a gas fired CHP</li> </ul>	



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# 6.

## The role of gas engines in district heat production

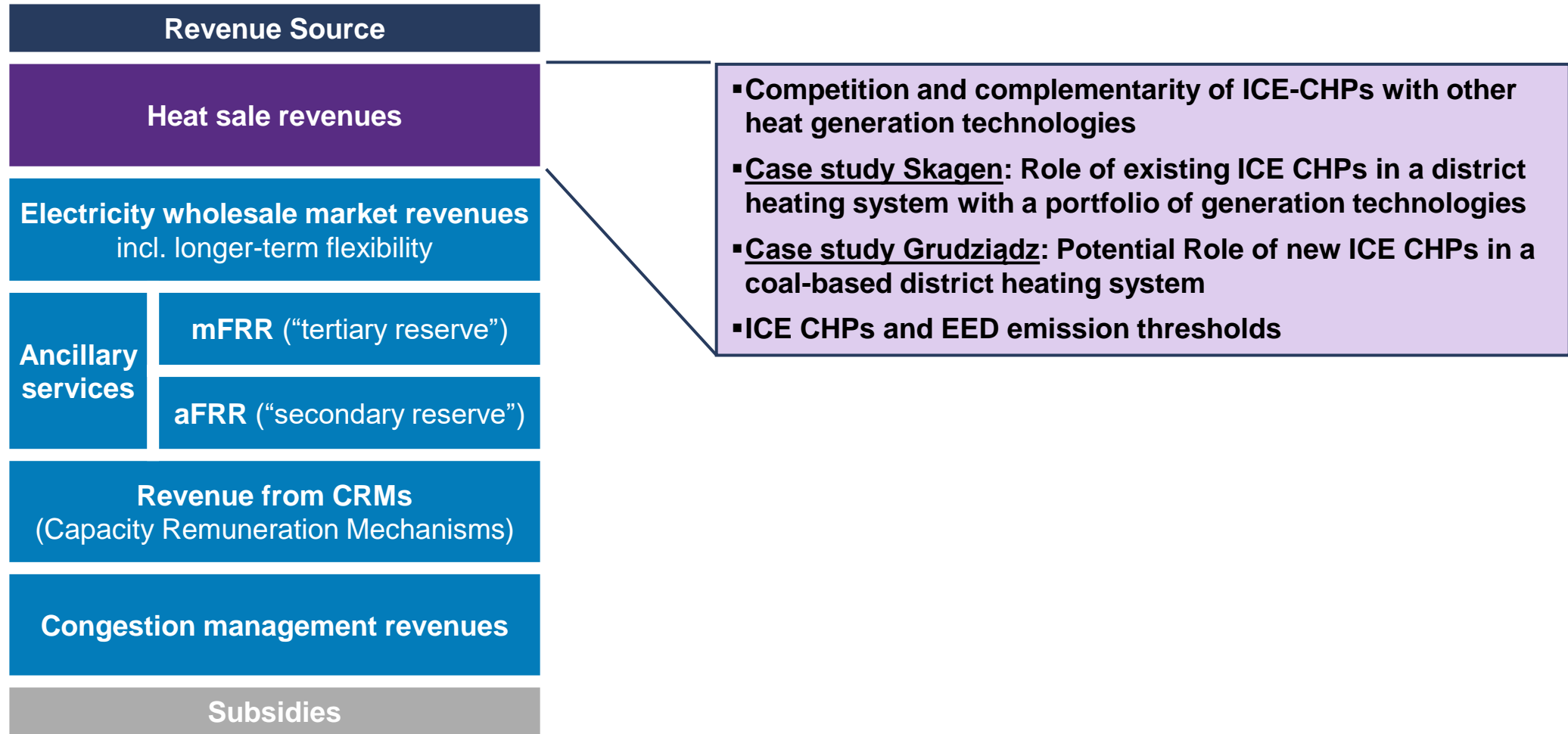


## Key conclusions: The role of gas engines in district heat production

ICE-CHPs can complement electrified generation portfolios allowing for dynamic reaction to power prices; even when running on natural gas they support keeping the efficient district heating designation at least until 2034 and by blending-in decarbonised gases also until 2044 (no or partial blending) and beyond.

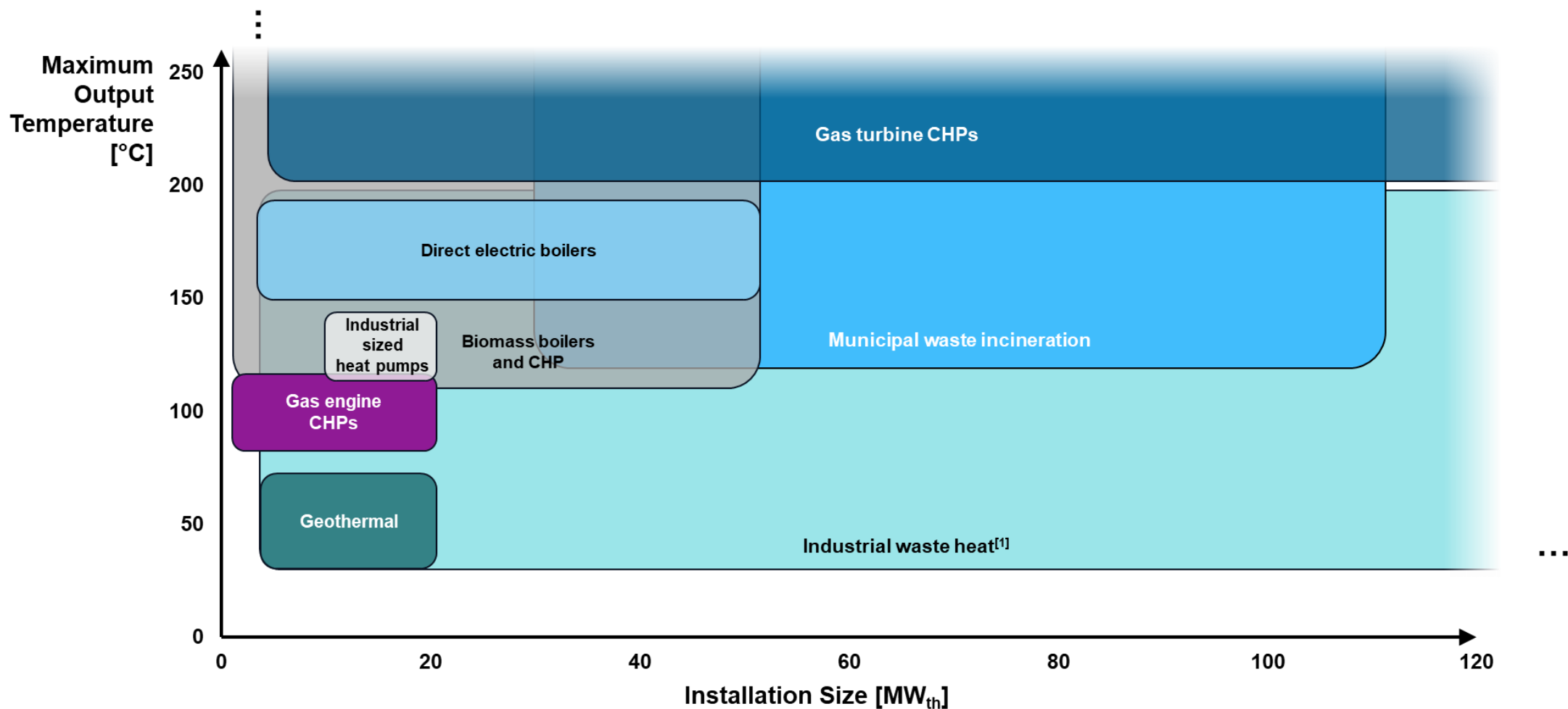
- ICE-CHPs compete with various other low-/no-carbon technologies – but technologies can also complement each other (as will be shown in case studies) – moreover, most low-/no-carbon heat generation technologies face some sort of limitations (e.g. in terms of usable potentials or achievable temperature levels).
- The complementarity of technologies is illustrated by two case studies:
  - **Case Study:** In Skagen (Denmark) a portfolio comprising heat-pumps, electrical boilers and ICE-CHPs allows to produce heat also during high power prices. Conversely, electrical heat sources can be used during periods of low power prices.
  - **Case Study:** For the system in Grudziądz (Poland) Wärtsilä's modelling illustrates how a currently static, coal-dominated system could be transformed into a flexible portfolio of generation assets.
- ICE-CHPs running on natural gas are within the EED-emission-limits for efficient DH until at least 2034 – beyond 2034 compliance depends on the allocation methodology – blending-in renewable gases may be required.

## Outline: heat sale revenues for gas engines



# Technological comparison of district heat generation technologies

There are various low-/no-carbon technologies available that can also complement each other.



Notes: [1] Industrial waste heat size and temperature are strongly dependent on the industrial installation.

Abbreviation: CHP ... combined heat and power plant, RED ... Renewable Energy Directive, ICE ... internal combustion engine;

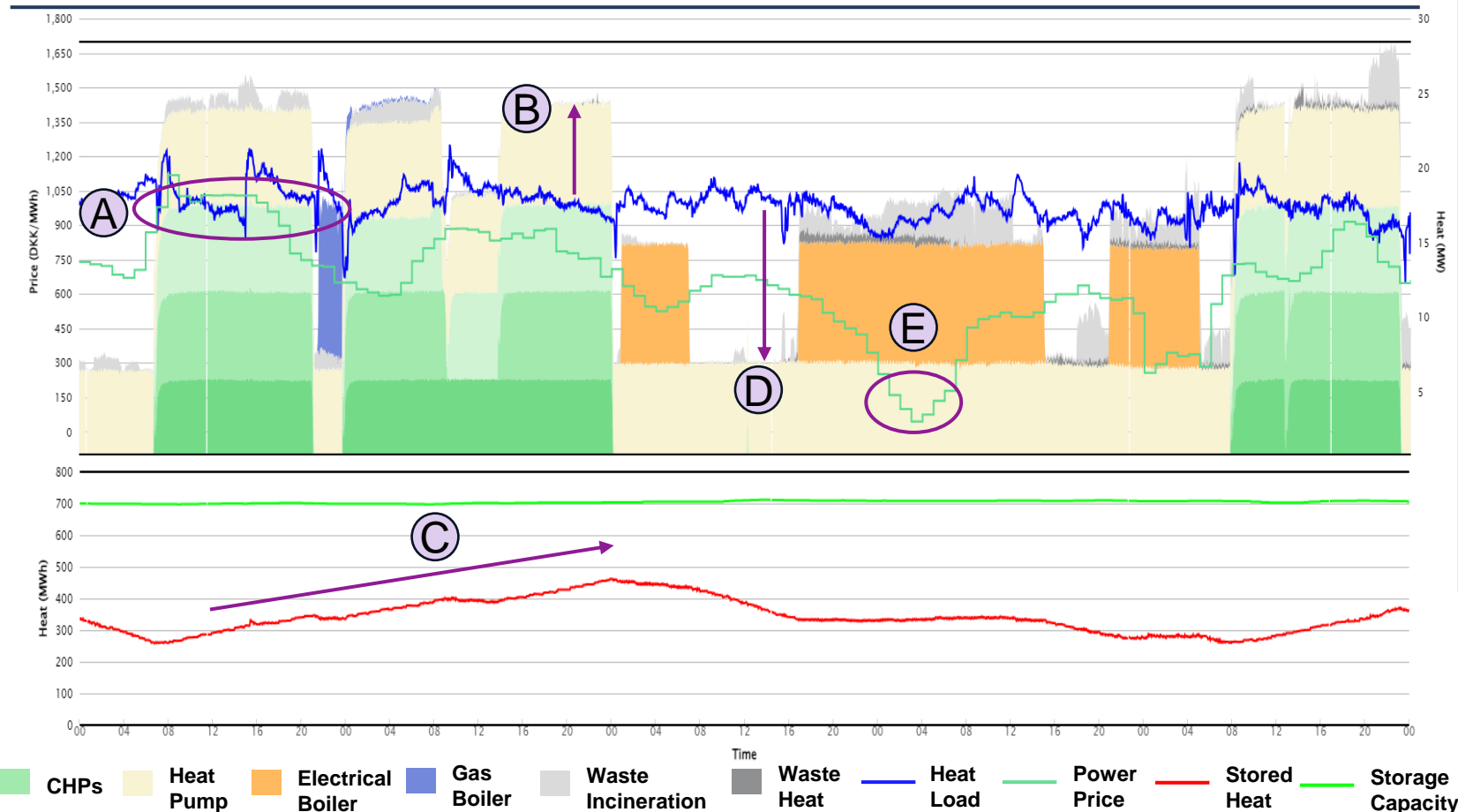
Source: Compass Lexecon Analysis based inter alia on data from Directive 2010/75/EU, European Heat Pump Summit, GOV - Combined Heat and Power – Technologies, EPA - CHP technologies, Danish Energy Agency - Generation of Electricity and District heating, Liu et al (2022); Energiewende Bauen



## Case study: Generation portfolio effects in Skagen (Denmark)

A portfolio comprising heat-pumps, electrical boilers and ICE-CHPs allows to produce heat also during high power prices, while electrical heat sources can be used during periods of low power prices.

Heat generation asset dispatch in the context of winter electricity prices



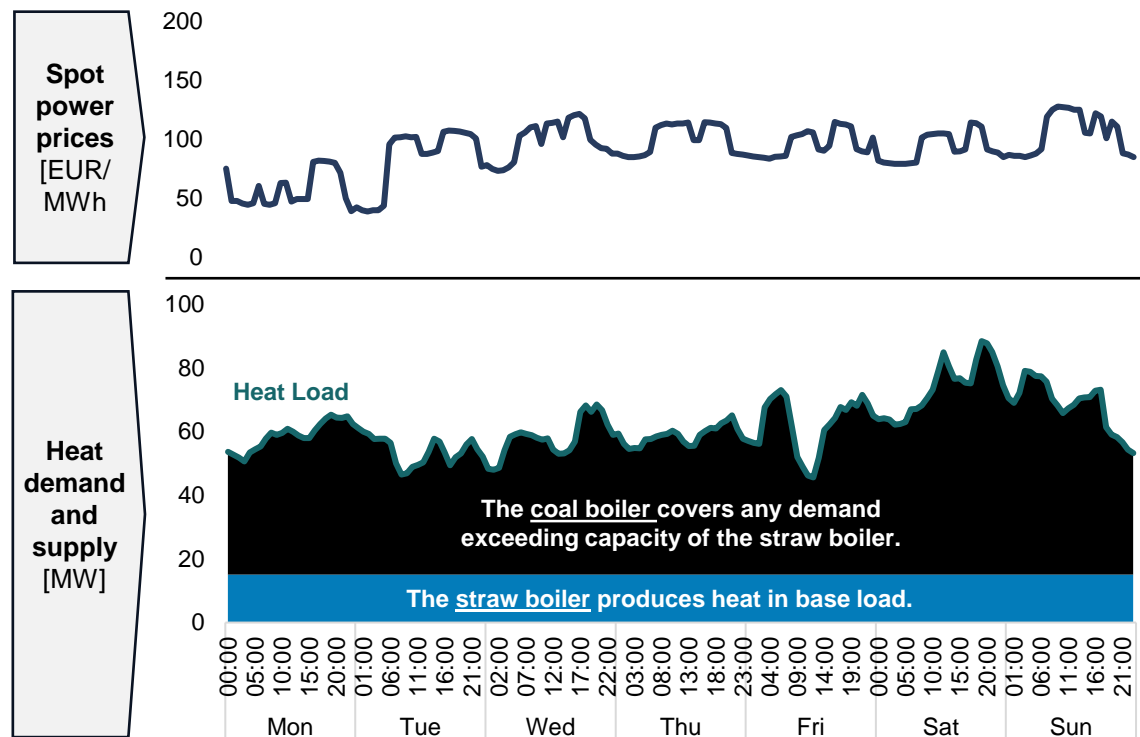
- (A) During periods of **high power prices**, it is attractive for the CHPs to generate electricity (and heat).
- (B) In the exemplary period, **heat generation exceeds heat demand** due to the production of the CHPs.
- (C) As heat production exceeds heat demand, the **amount of stored heat increases**.
- (D) Subsequently, during periods with less attractive power prices (to the CHPs), the district heating system can **rely on stored heat** (previously produced by the CHPs).
- (E) As low power prices continue, the direct electrical boiler produces the necessary heat. In contrast to the CHPs, **low power prices are attractive** to the direct electrical boiler.

A generation portfolio with both heat consumption & production allows to **fully optimize against the electricity price** (i.e. "buy low, sell high")

# Case study: Substitution of coal by ICE-CHPs in Grudziadz (Poland)

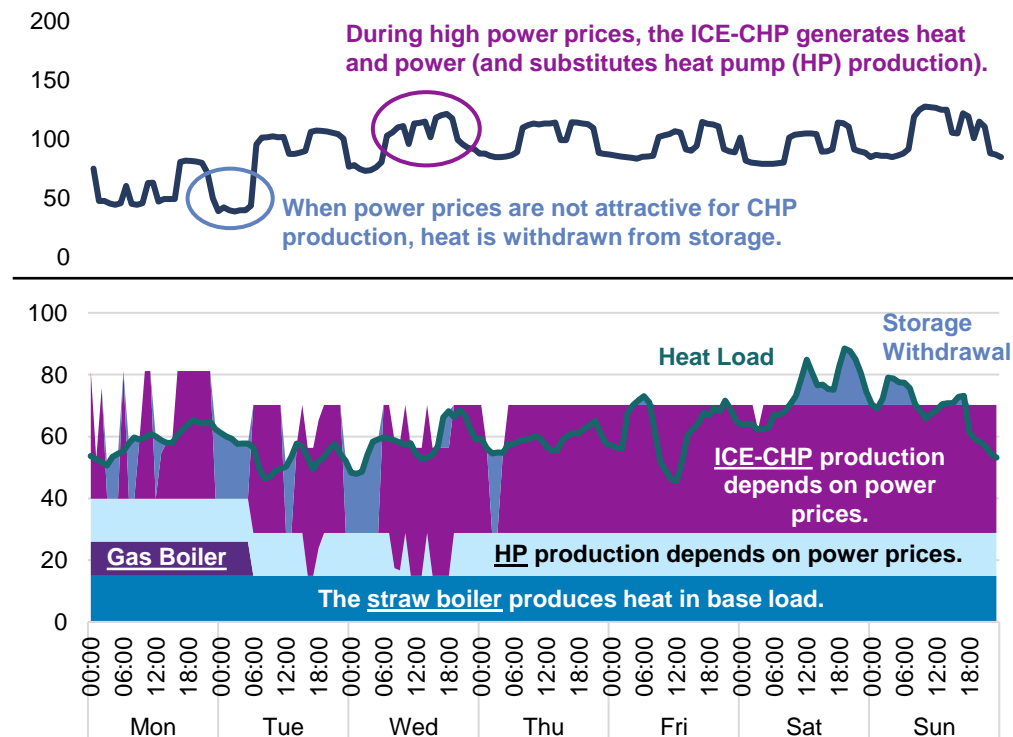
Wärtsilä's modelling illustrates how a currently static, coal-dominated system could be transformed into a flexible portfolio of generation assets.

Exemplary (modelled) heat generation in status-quo setup [MW]



- Heat is produced in heat-only boilers, fully independent from power prices (both from consumption or production perspective)
- The current setup does not include any storage capacities, i.e. heat demand equals heat generation at all times.

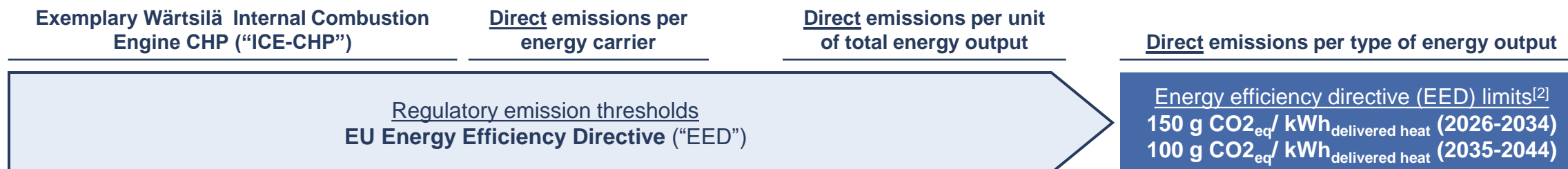
Exemplary (modelled) heat generation after transition to portfolio with heat pump and ICE-CHPs [MW]



- The combination of heat storage, a heat pump and ICE-CHPs allows for flexible production – depending on power prices.
- Periods of unattractive power prices can be bridged by withdrawal of heat from heat storage.

# ICE-CHPs and the EED emission thresholds

ICE-CHPs running on natural gas are within the EED-limits for efficient DH until at least 2034 – beyond 2034 compliance depends on the allocation methodology – blending-in renewable gases may be required.



Natural gas  
 202 g CO<sub>2</sub><sub>eq</sub>/kWh<sub>NCV</sub>  
 182 g CO<sub>2</sub><sub>eq</sub>/kWh<sub>GCV</sub>

Biomethane  
 0 g CO<sub>2</sub><sub>eq</sub>/kWh

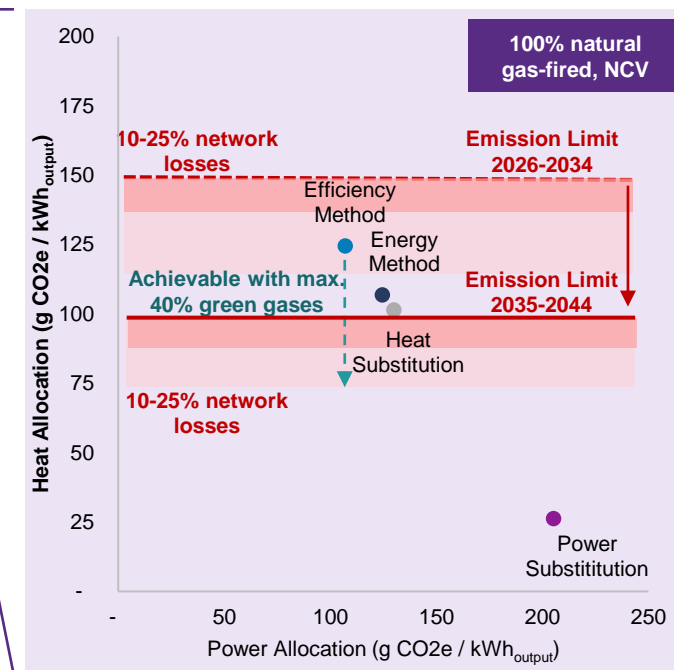
Climate neutral hydrogen  
 0 g CO<sub>2</sub><sub>eq</sub>/kWh

TSE  
87%

Natural gas  
 231 g CO<sub>2</sub><sub>eq</sub>/kWh<sub>Output</sub>

Biomethane  
 0 g CO<sub>2</sub><sub>eq</sub>/kWh<sub>Output</sub>

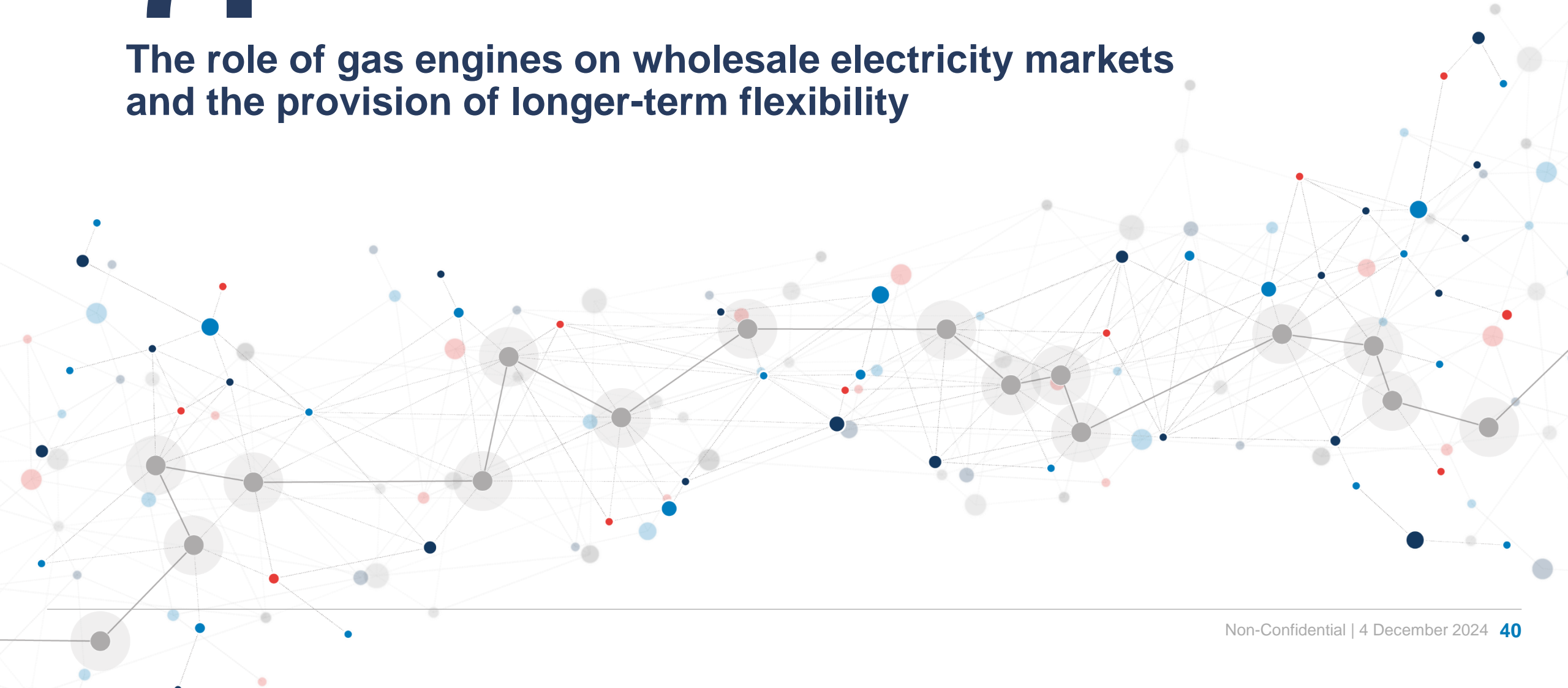
Climate neutral hydrogen  
 0 g CO<sub>2</sub><sub>eq</sub>/kWh<sub>Output</sub>



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# 7.

## The role of gas engines on wholesale electricity markets and the provision of longer-term flexibility



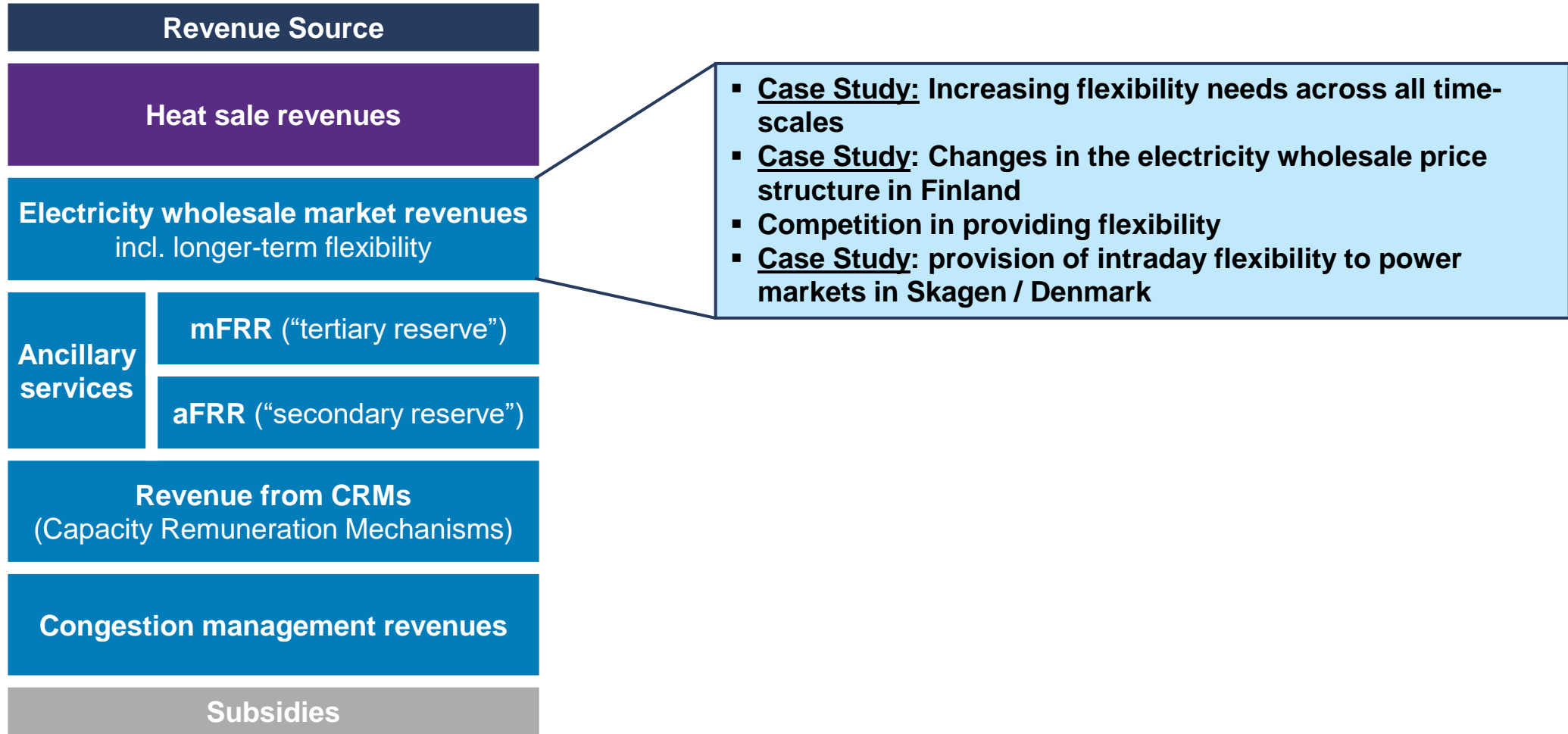


## Key conclusions: The role of gas engines on wholesale electricity markets and the provision of longer-term flexibility

Gas engines can generate revenues from wholesale electricity markets – thereby also providing ever more important longer-term flexibility.

- **Case Study:** Deployment of solar and wind capacities drives the need for power sector flexibility across all time-scales – this is illustrated by the projected developments in the Czech Republic, Romania, Poland, Finland, Germany and Spain
- **Case Study:** As showcased for Finland, increased renewable generation will change the structure of wholesale power market prices – thereby changing revenues capturable by technologies providing long-term flexibility
- In providing longer-term flexibility ICE-CHPs compete against other types of generation assets, but they are often limited by their potentials (e.g. hydropower), or by acceptability (e.g. nuclear).
- **Case Study:** For Skagen (Denmark) CHP's ability to provide intraday and longer-term flexibility is illustrated by the operation of existing gas-engine CHPs in a country with an already high RES-penetration

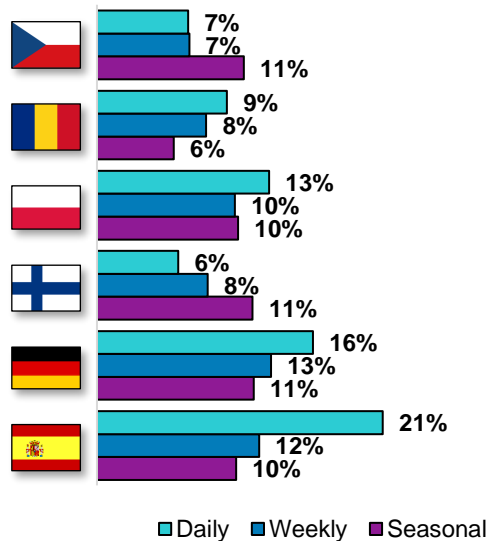
# Outline: electricity wholesale market revenues



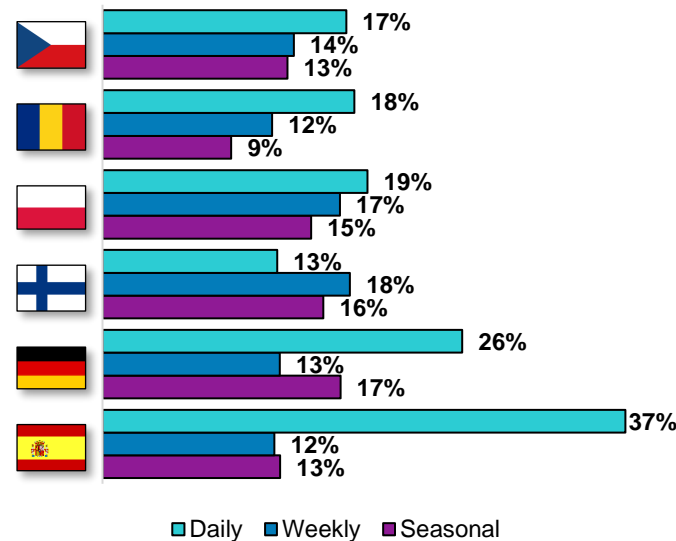
# Case Studies: Increasing flexibility needs across all time scales

Deployment of solar and wind capacities drives the need for power sector flexibility across all time-scales.

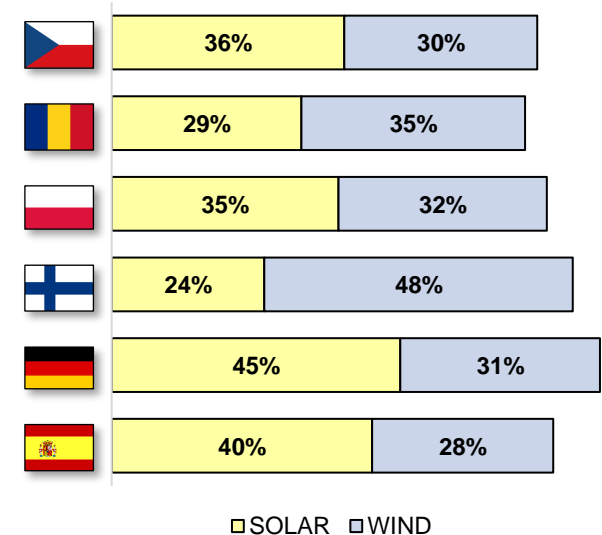
Flexibility needs as share of customer load in 2025 [%]



Total flexibility needs as share of customer load in 2040 [%]



Share of PV and wind in 2040 capacity mix [%]



For a given country, flexibility needs at different timesteps vary and **depend on its geography and generation mix**:

- **Compared** to countries in the **south**, countries in the **north** tend to have **higher seasonal flexibility needs** mainly due to **higher heating** needs in winter and **lower cooling** needs in summer;
- **Wind-dominated** countries such as Finland tend to have **higher weekly needs** than daily and seasonal needs as the intermittence of wind generation is more significant on a weekly level;
- Countries in the **south** such as Spain tend to have **higher daily** needs than weekly and seasonal needs due to the daily bell shape of solar generation. In addition, those countries tend to have **higher daily needs than countries in the North** as i) they tend to have higher solar capacity because of their geography ii) daily solar peak capacity factor is higher in countries in the south, creating higher daily flexibility needs.

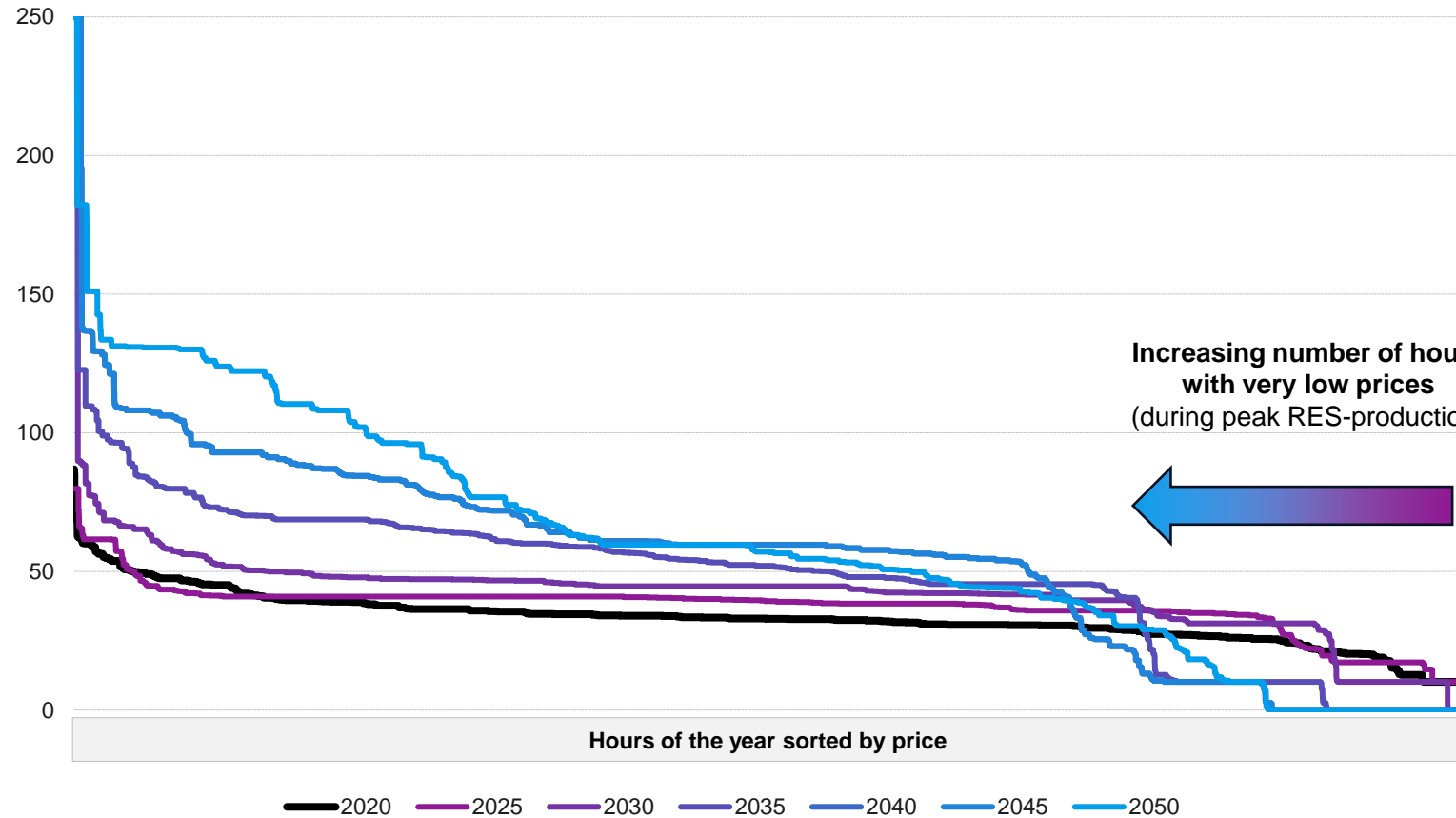
# Case study: Changes in the electricity wholesale market price structure

Increased renewable generation will change the structure of wholesale power market prices – thereby changing revenues capturable by technologies providing long-term flexibility.

Price Duration Curves: Modelled evolution of the Day-ahead price structure in Finland [EUR/MWh]



More extreme prices during peak hours (low RES production during peak demand)



# Technologies to provide long-term flexibility

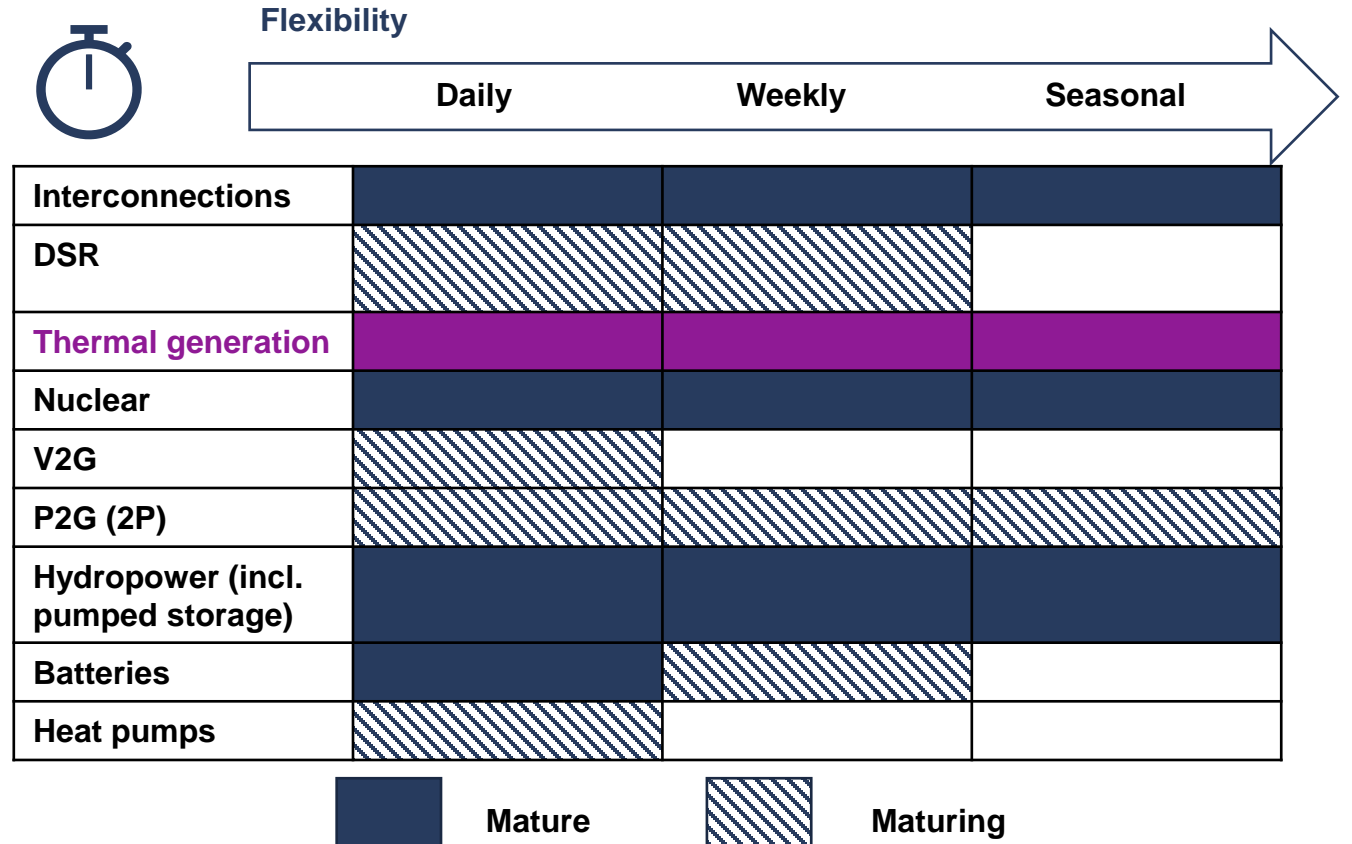
There are several technologies available to provide longer-term flexibility, but they are often limited by their potentials, like hydropower, or acceptability, like nuclear

Each technology type presents specific characteristics that allow it to respond to different system needs

- Technology features that are directly relevant for their ability to answer system needs include **dispatchability, energy-limits, ramping rate...**
- Ensuring security of supply as well as a cost-effective decarbonization will require **consideration of all resources and types of assets**

While several – also clean – technologies exist to address short term flexibility needs, there are fewer longer-term flexibility technologies and most face constraints

- Technologies able to provide short-term flexibility are generally mature, such as thermal generators, batteries or interconnectors
- There are fewer solutions – especially clean solutions – able to provide seasonal flexibility, of which Hydropower potentials are already well developed in several countries, Nuclear capacity expansion has long lead-times and is not accepted in all countries and P2G2P still is in early stages of commercial scale application
- Thermal generation can provide flexibility on all time scales and can do so in a decarbonised way using green gases.

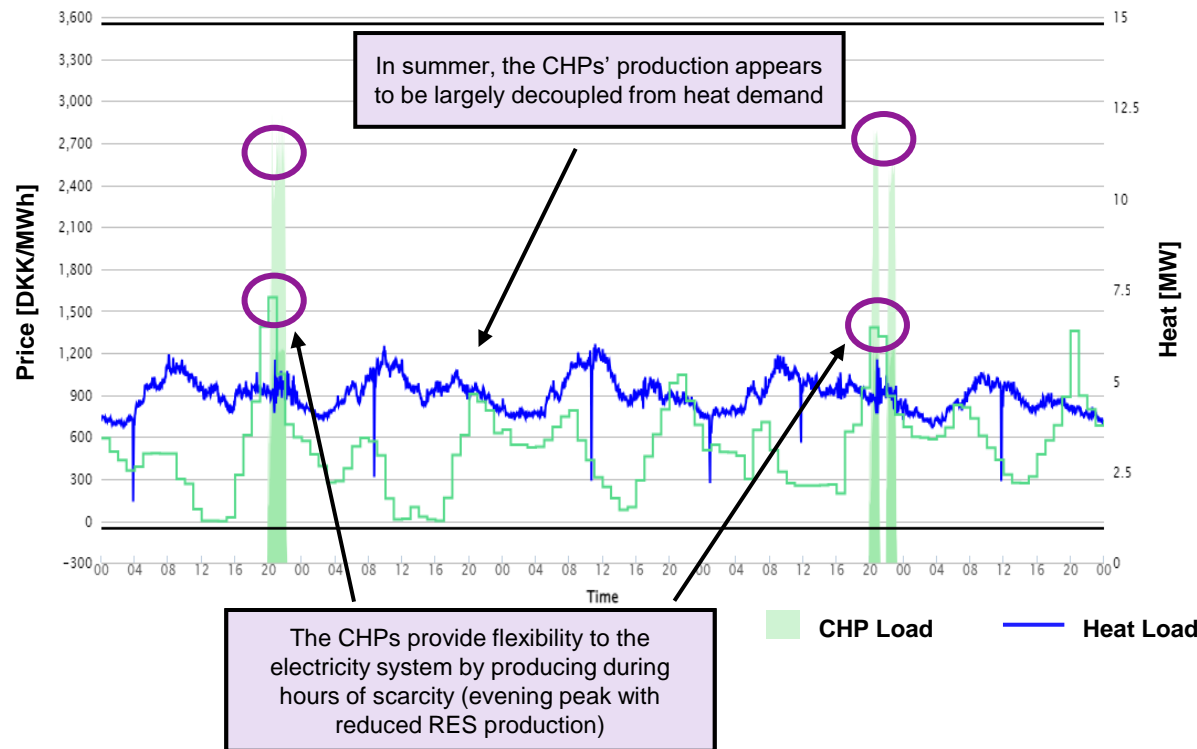




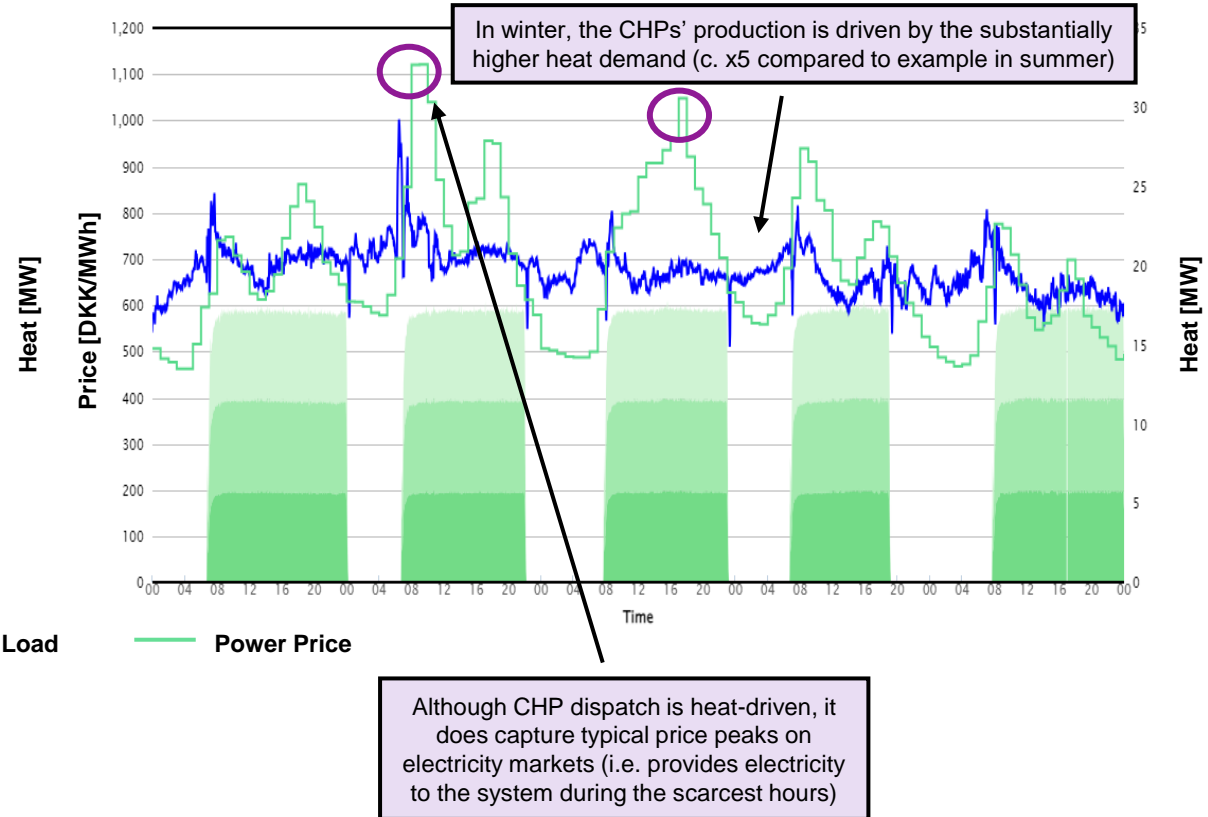
# Case study: CHPs providing intraday flexibility in Skagen (Denmark)

The CHPs' dispatch during summer is largely driven by the power-market's flexibility needs and the resulting revenue potentials for dispatchable technologies.

CHPs' dispatch during a typical 5-day period in summer



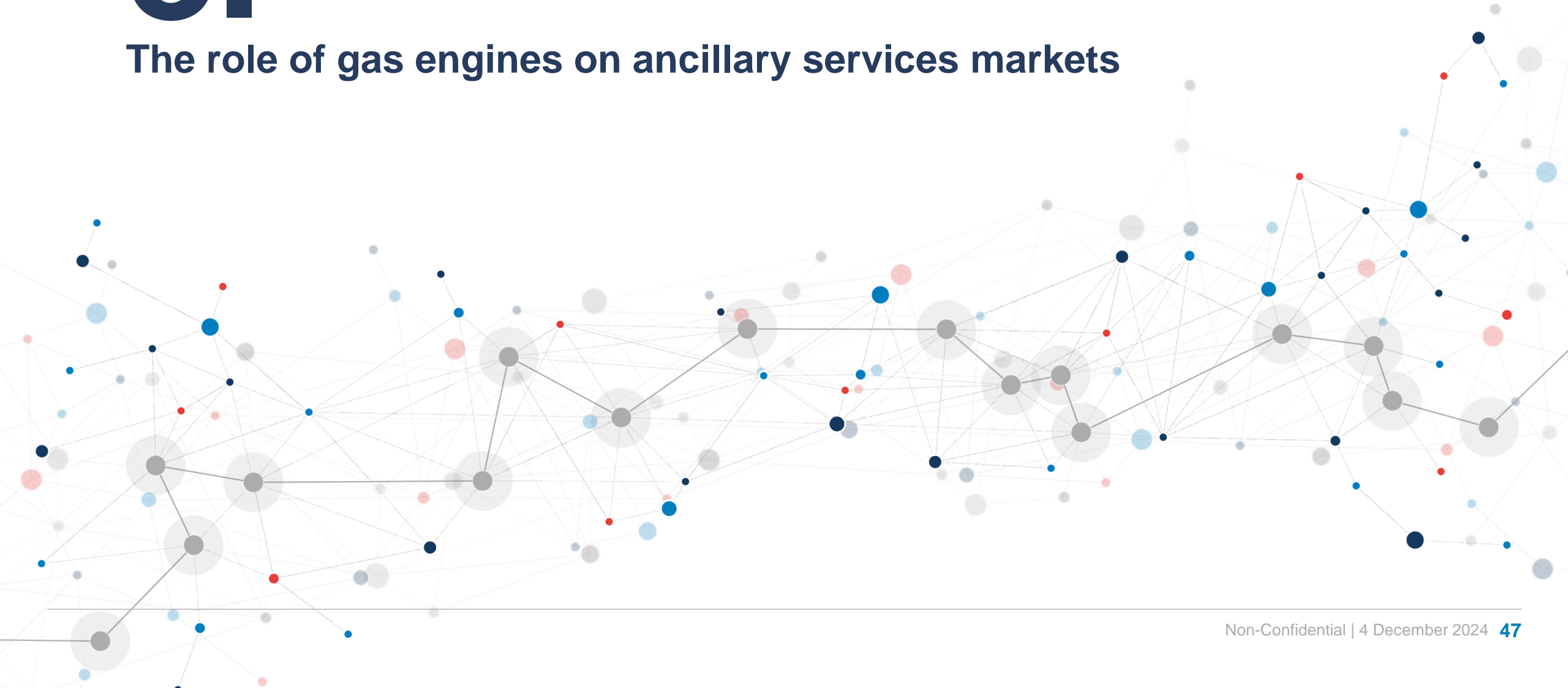
CHPs' dispatch during a typical 5-day period in winter



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# 8.

## The role of gas engines on ancillary services markets



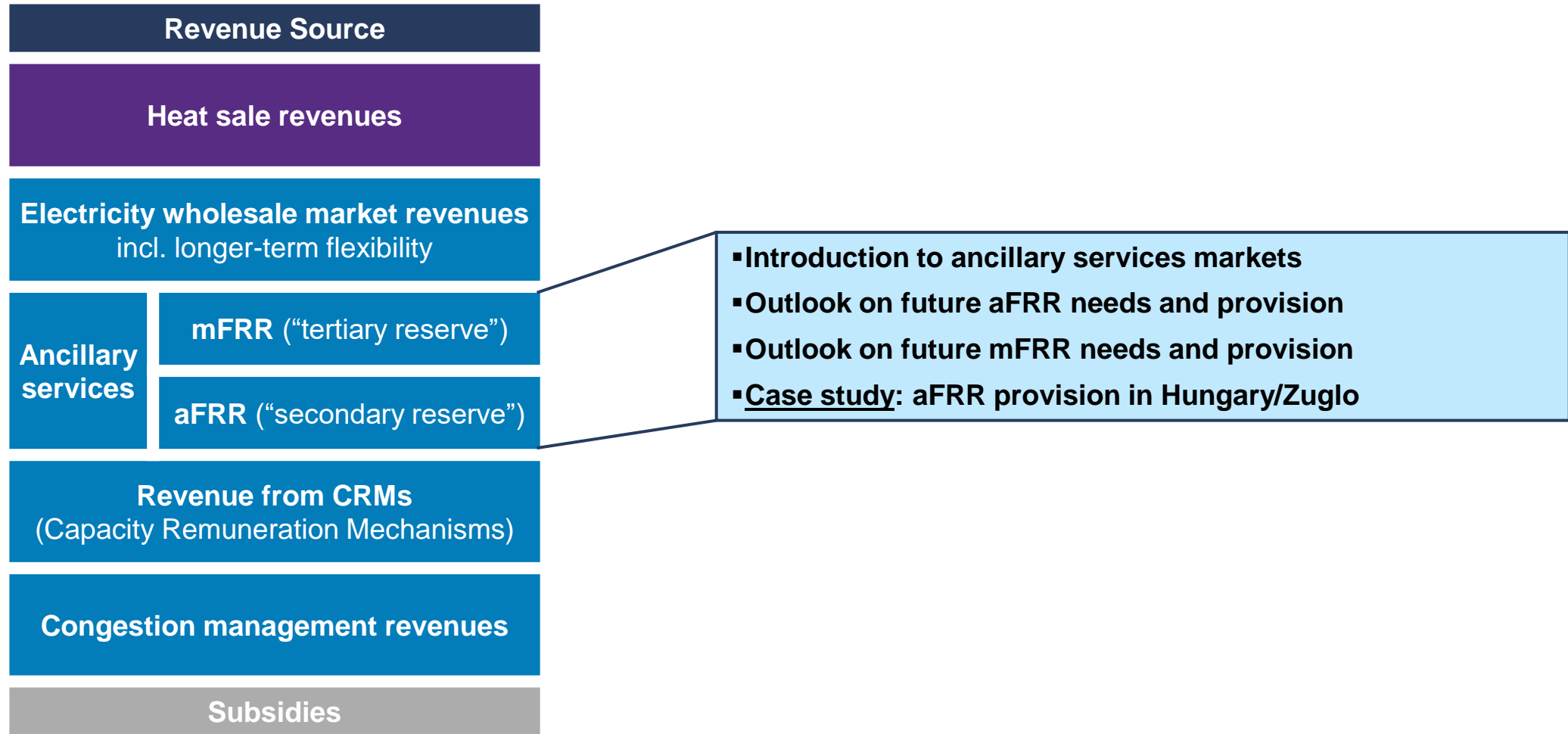
## Key conclusions: The role of gas engines on ancillary services markets

Beyond the heating market Gas engines can access multiple other revenue streams in the power market.

- Balancing services markets remunerate market participants for reacting quickly to TSO signals in order to ensure system stability.
- The need for aFRR is driven by unplanned outages and small frequency variations.
- The need for mFRR is driven mostly by outages of large generation or interconnection assets; for mFRR ICE-CHPs compete currently against hydropower and other thermal assets.
- **Case Study:** The ability to generate synergies from the co-location of gas engines and batteries is illustrated on the Hungarian ancillary services market, where gas engines and batteries sometimes even share the grid connection and batteries are charged independent of grid electricity directly from the gas engine's production.



## Outline: ancillary services



# Introduction to ancillary services markets

Balancing services markets remunerate market participants for reacting quickly to TSO signals in order to ensure system stability.

When frequency deviates from the 50Hz objective, different type of reserves are activated to restore the optimal frequency

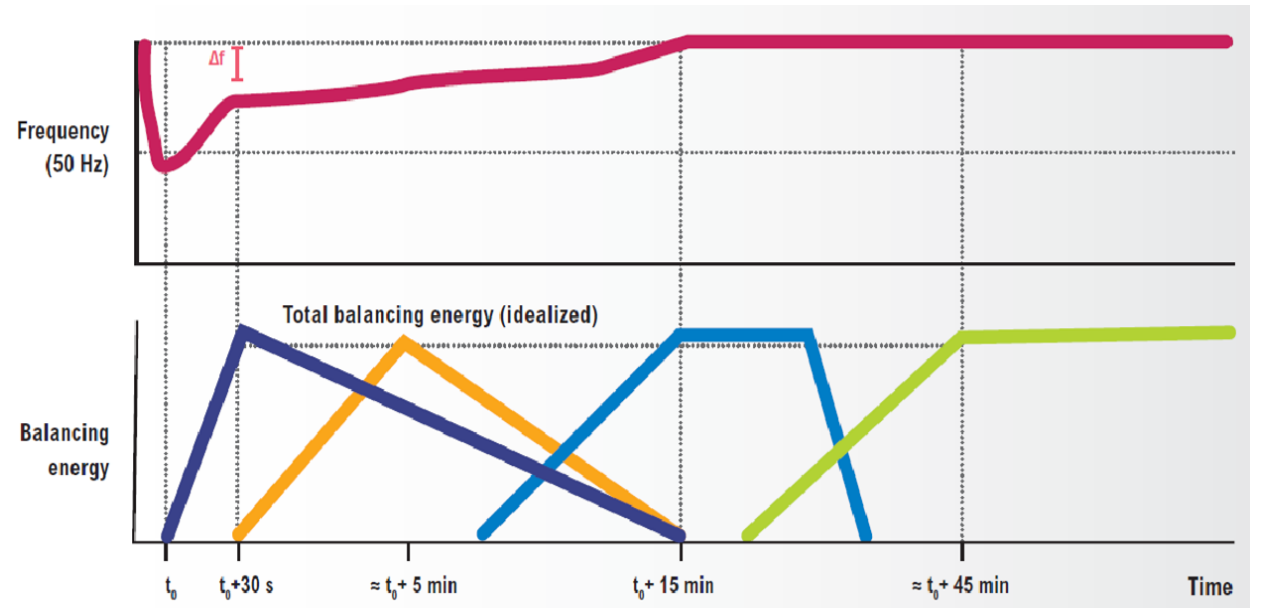
- **Upward reserve** when there is a lack of energy, i.e., demand in the system exceeds the injected energy
- **Downward reserve** if there is too much energy, i.e., energy injected into the system exceeds the demand
- **Competitive auctions** are usually in place for the reservation of capacity and the activation of energy

Market participants can be remunerated through capacity and/or energy activation

- Successful market participants in reservation auctions receive a payment for **capacity reservation** (payment in €/MW/h). They receive this payment even if they end up not being activated.
- In case market participants are actually activated to provide reserve, they also receive a payment for the **energy activation** (in €/MWh).
- Market participants that are not reserved can also place free bids in balancing markets, and receive a payment for energy activation if selected

Activation of successive reserves in case of imbalance <sup>1</sup>

FCR	aFRR	mFRR	RR
<ul style="list-style-type: none"> <li>• Automatic activation</li> <li>• symmetrical</li> <li>• Reaction time 5 s</li> </ul>	<ul style="list-style-type: none"> <li>• Automatic activation</li> <li>• Asymmetrical</li> <li>• Reaction time 30s</li> </ul>	<ul style="list-style-type: none"> <li>• Semi-automatic or manual activation</li> <li>• Asymmetrical</li> <li>• Within 15 min</li> </ul>	<ul style="list-style-type: none"> <li>• Semi-automatic or manual activation</li> <li>• Asymmetrical</li> <li>• Within 15 min</li> </ul>



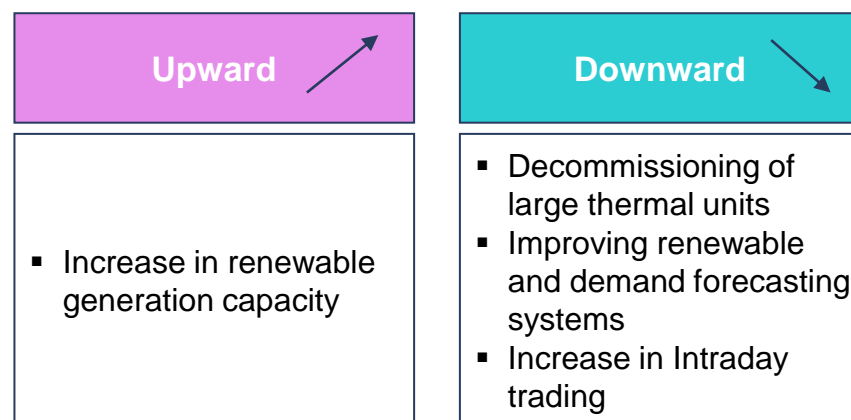
## aFRR demand and provision evolution

The need for aFRR is driven by unplanned outages and small frequency variations and ICE-CHPs are currently competing against hydropower and other thermal assets with an increasing competition from batteries and new flexibilities.

### Dimensioning methodology for aFRR:

- In general, the dimensioning of the capacity reserve is such that the reserve capacity is enough to cover both (i) most frequent loads deviations and (ii) most frequent outages, generally designed to cover c.99% of potential outages.
- More specifically, aFRR is designed to cover small frequency variations and provide first mitigation in the event of a major outage.

### Drivers of aFRR demand:



Technology	aFRR Provision			
	Upward		Downward	
	Reservation	Activation	Reservation	Activation
Nuclear				
CCGT	Strong participation	Strong participation	Strong participation	Strong participation
OCGT	Average participation	Expected evolution	Expected evolution	Expected evolution
Coal	Average participation	Average participation	Average participation	Average participation
ICE-CHPs	Average participation	Average participation	Average participation	Average participation
Hydro	Average participation	Average participation	Average participation	Average participation
Pumped Storage	Average participation	Average participation	Average participation	Average participation
Batteries	Average participation	Average participation	Average participation	Average participation
Renewable	No or low participation	No or low participation	Average participation	No or low participation
Demand flexibility (EV, HP, etc.)	Expected evolution	Expected evolution	No or low participation	No or low participation

No or low participation
  Strong participation

Average participation
  Expected evolution

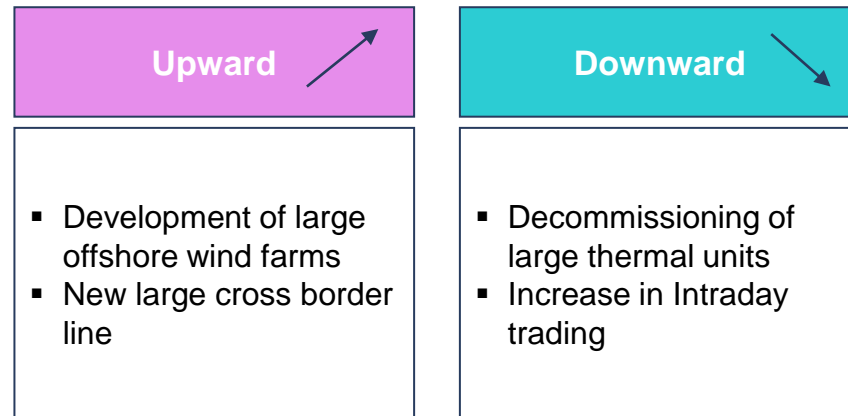
# mFRR demand and provision evolution

The need for mFRR is driven by large outages and ICE-CHPs compete currently against hydropower and other thermal assets

## Dimensioning methodology for mFRR:

- mFRR is designed to cover large outages.
- It is used to supplement the aFRR if the latter is depleted or insufficient to cope with the network imbalance but can also be used to replace the primary and secondary reserves, or to anticipate an imbalance.

## Drivers of mFRR demand:



Technology	mFRR Provision			
	Upward		Downward	
	Reservation	Activation	Reservation	Activation
Nuclear				
CCGT	Average participation	Average participation	Average participation	Average participation
OCGT	Strong participation	Average participation	Strong participation	Average participation
Coal	Average participation	Average participation	Average participation	Average participation
ICE-CHPs	Strong participation	Average participation	Strong participation	Average participation
Hydro	Average participation	Strong participation	Average participation	Strong participation
Pumped Storage	Average participation	Strong participation	Average participation	Strong participation
Batteries	Expected evolution	Expected evolution	Expected evolution	Expected evolution
Renewable			Average participation	
Demand flexibility (EV, HP, etc.)	Expected evolution	Expected evolution		

No or low participation    
  Strong participation  
 Average participation    
 
↗
↘
 Expected evolution



## Case study: Gas engines on the Hungarian ancillary services market

FCR and aFRR provision is currently dominated by nuclear and gas-fired capacities (incl. gas engines). Due to grid-constraints also co-locations of gas engines and BESS are increasingly deployed

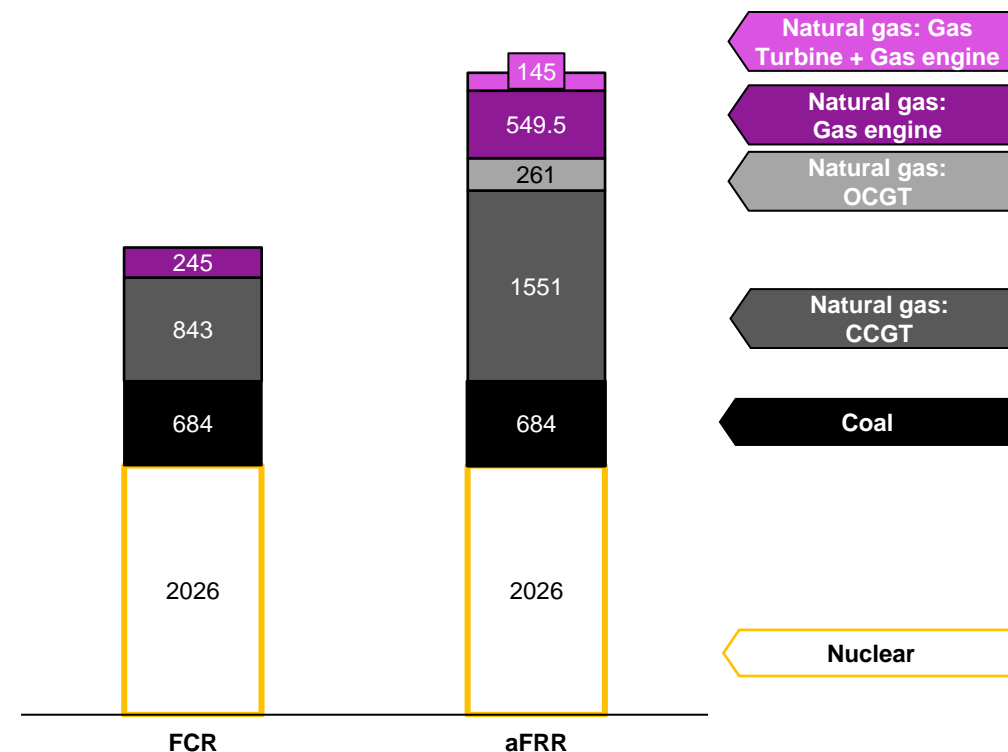
Apart from a nuclear plant providing both services, FCR and aFRR are provided by fossil fuel technologies in Hungary, including significant natural gas fired capacities

- In 2022, there was 3789 MW participating in the FCR market, and 5217 MW in the aFRR market. These are both dominated by the participation of the four nuclear reactors in Hungary (Paks 1 to 4, total of 2026 MW) and coal power (to a level of 684 MW)
- The remaining capacity provided by gas powered plants, including gas engines (245 MW in the FCR market and 550+ MW in the aFRR market in 2022)

The main revenues of ICE-CHP and batteries in Hungary are FCR and aFRR respectively, as well as wholesale market

- Political uncertainty around the future power market dynamics in Hungary as well as a lack of grid connection capacity are creating a context of low competition and limited new investments.
- This leads to high ancillary service prices in Hungary, mainly in the activation remuneration<sup>1</sup>, complemented by revenues in the wholesale market. In this context, heat revenues are currently secondary for ICE CHP
- In some case, BESS are installed behind the same connection as gas engines, allowing a higher level of flexibility than a standalone gas engine

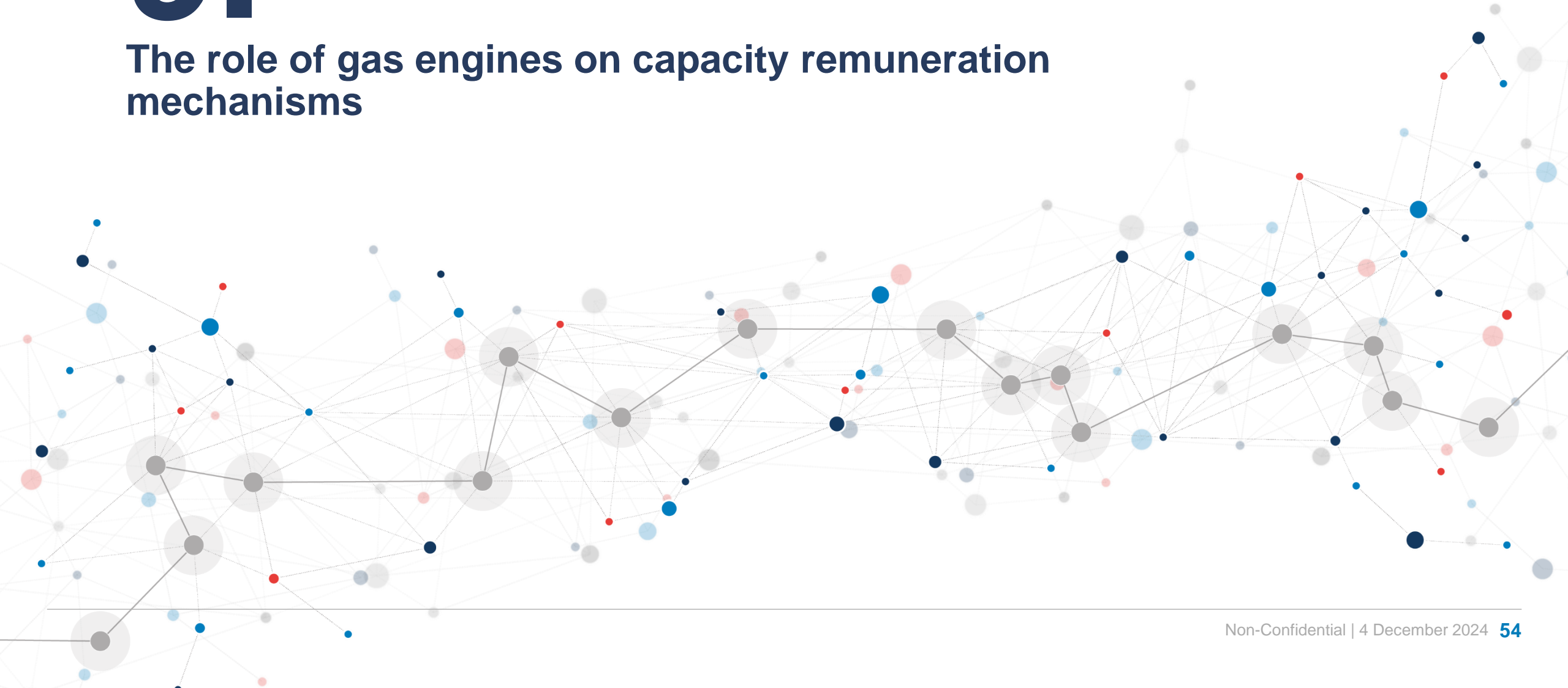
Total installed capacities of Hungarian FCR- & aFRR-Providers, 2022 [MW]



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# 9.

## The role of gas engines on capacity remuneration mechanisms

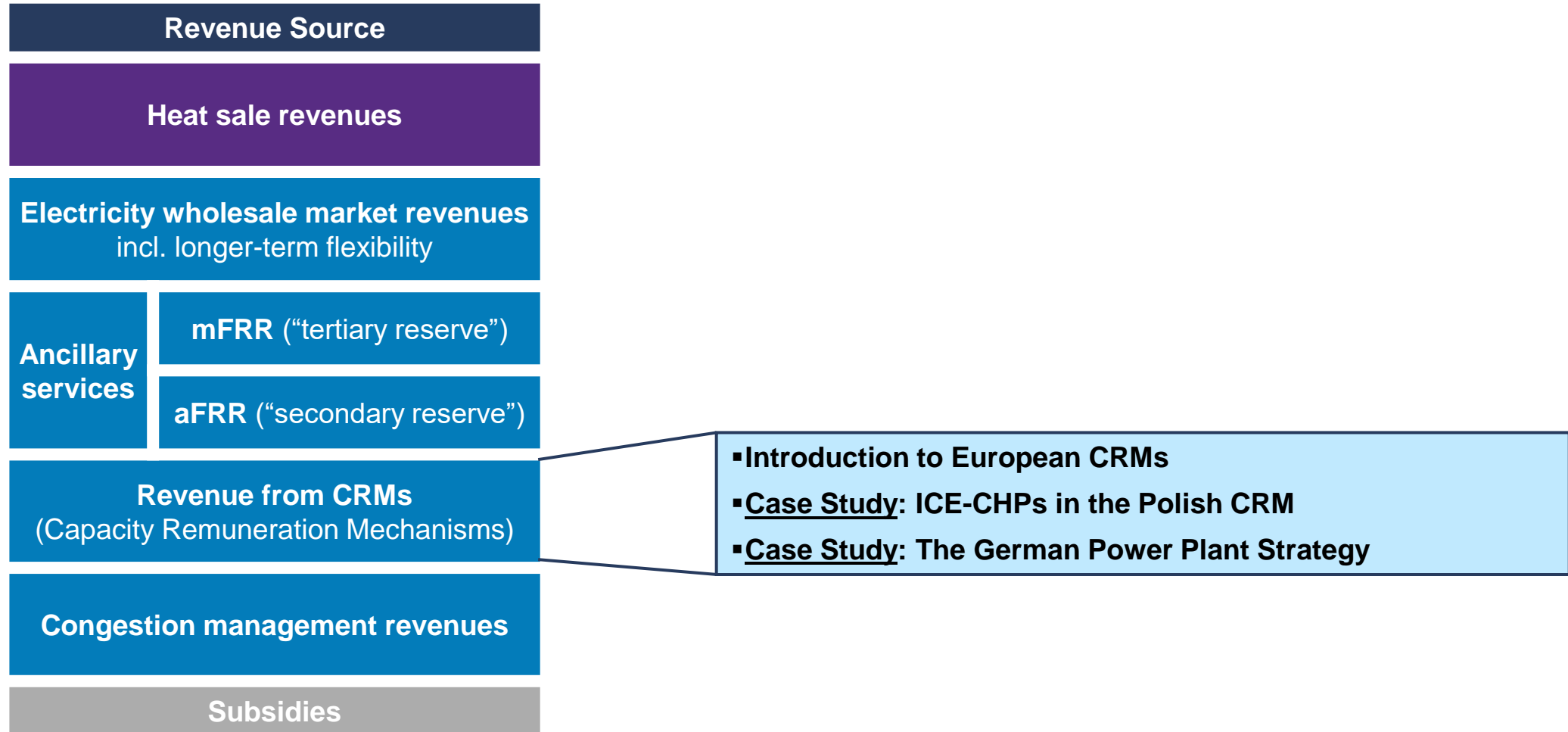


## Key conclusions: The role of gas engines on capacity remuneration mechanisms

Beyond the heating market, gas engines can access multiple other revenue streams in the power market.

- Capacity remuneration mechanisms (CRMs) are established in many European countries to ensure security of supply amid increasing intermittent generation.
- **Case Study:** Coal and gas plants play still a significant role in the Polish CM although a wider variety of technologies is contracted under the Polish CRM.
- **Case Study:** The German Power Plant Strategy aims at securing electricity supply in light of increasing RES shares and aimed coal exist. It foresees several GW of new gas fired generation.

## Outline: Revenue from capacity remuneration mechanisms (CMRs)

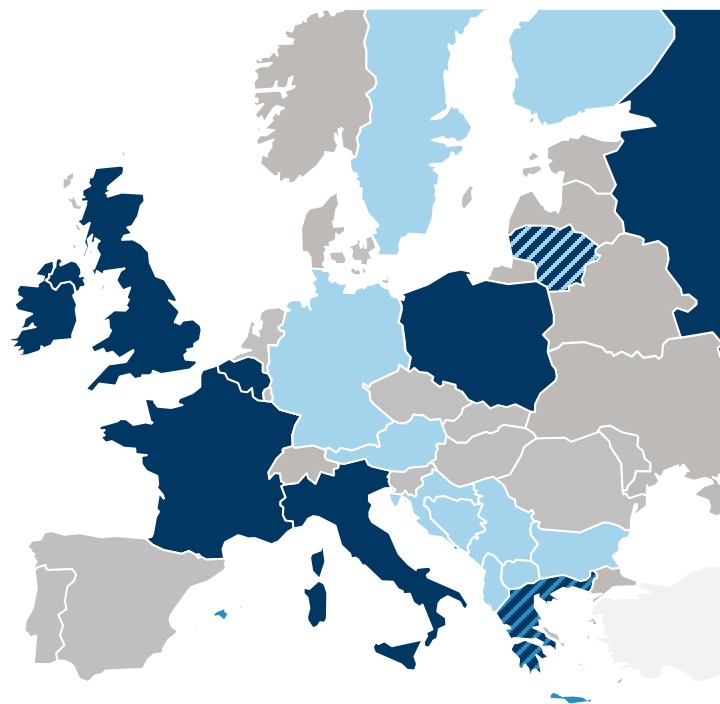




# Introduction to capacity remuneration mechanisms

Capacity remuneration mechanisms (CRMs) are established in many European countries to ensure security of supply amid ever increasing intermittent generation

## Capacity mechanisms in Europe



## Capacity remuneration mechanisms aim to cover the missing money of assets contributing to security of supply

- In order to ensure security of supply, capacity remuneration mechanisms (“CRM”), can be implemented. Those mechanisms aim at providing additional revenues to capacity available during peak hours.
- These payments intend to favour investments and/or prevent decommissioning so that enough capacity is available to meet peak power demands.
- Different CRM design can be envisaged and present different benefits and drawbacks, as illustrated on the next slide.

## CRMs have become a cornerstone of the European market design

- At the European level, EU Member States present examples of all CRMs under the EC definition including market-wide CRMs, Strategic reserves (including network reserves and interruptability schemes), specific tenders for new capacity, and targeted capacity payments. Market wide capacity remuneration mechanism are developing.
- CRMs are now recognized as an integral part of the European electricity market, as confirmed by the European Commission during the Electricity Market Design reform.

## Case study: Participation of natural gas CHP in Poland CRM

Coal and gas plants play still a significant role in the Polish CM although a wider variety of technologies is contracted under the Polish CRM.



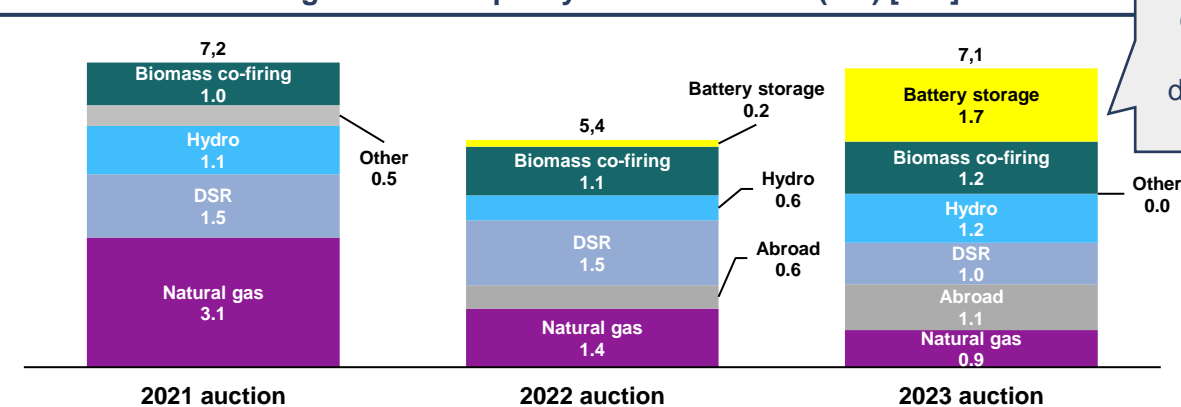
### General info:

- Was introduced in 2018 and is open to all technologies (existing and new).
- Auctions are split into one main (T-5) auction where the capacity for delivery 5 years later is procured and 4 (T-1) auctions each year for additional capacity in the following year.
- The winning units can get contracts of **up to 17 years** depending on the spent CAPEX.

### Results:

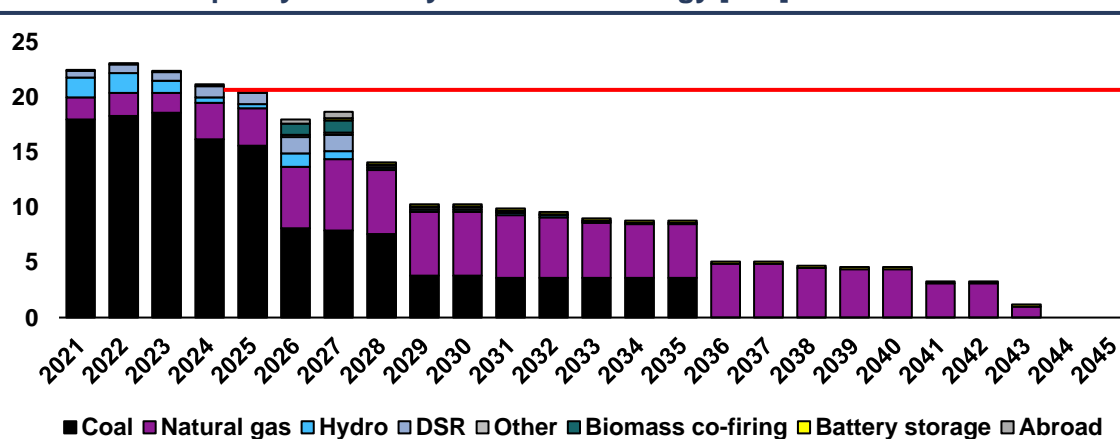
- The price level dropped in the 2023 auction for delivery in 2028 from 87 000 EUR/MW in the previous two years to about **56 000 EUR/MW**.
- Although coal-fired units could not compete in the auctions from 2021 onwards there are still **significant amounts of coal-fired units** contracted until the mid 2030s from previous auctions, as can be seen in the graph to the right.
- In the last auction a wider variety of winning technologies was awarded. Especially **battery storages** increased their awarded capacity more than ten times to the previous year when they first appeared.
- Gas-fired power plants on the other hand see a decrease in awarded amounts. In the last auction **no new gas capacities** have won contracts.
- Nevertheless, the capacity market has supported since the start the creation of **5.4 GW of new gas capacities**.

Contracted technologies in last capacity market auctions (T-5) [GW]



Until 2023 battery storages had just like conventional plants a derating factor of only 5%.

Contracted capacity for each year and technology [GW]





## Case Study: The German Power Plant Strategy

The Federal Government is developing a Power Plant Strategy which aims at securing electricity supply in light of increasing RES shares and aimed coal exit. It foresees several GW of new gas-fired generation.

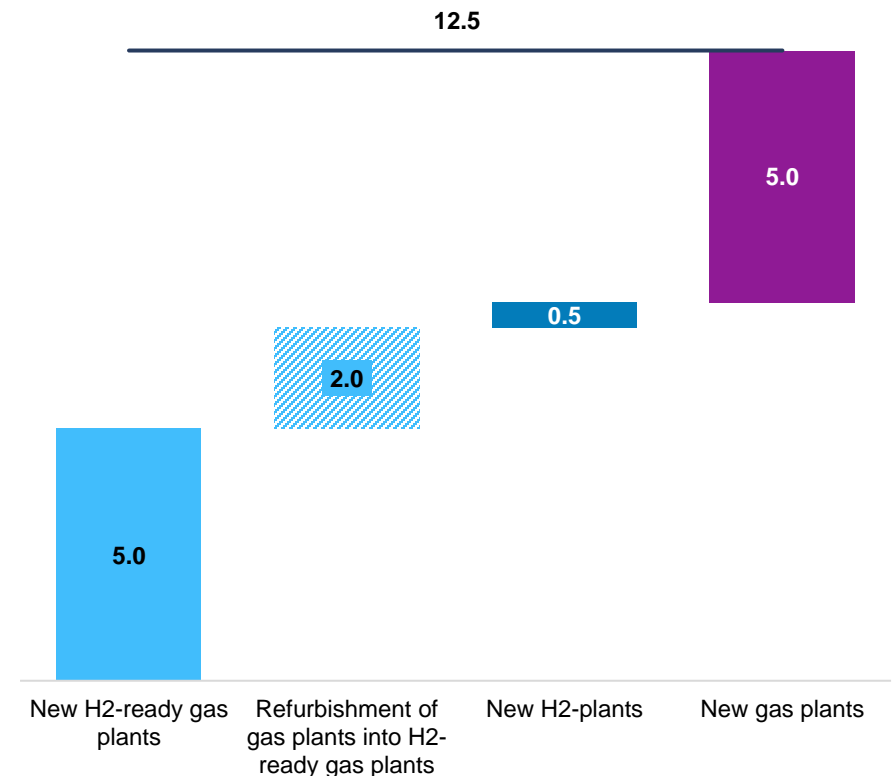
### The Power Plant Strategy

- The Federal Government has agreed on a **Power Plant Strategy** (Kraftwerksstrategie) to address security of supply issues in July 2024.
- Within the scope of the strategy, the Federal Government intends to tender **5 GW of hydrogen-ready gas-fired power plants** and **2 GW of refurbished hydrogen-ready** gas-fired power plants that will switch to hydrogen starting in the eighth year of operation.
- Furthermore, Germany plans to tender 5 GW of new gas plants bridging towards a capacity mechanism (operational by 2028)
- As Germany is currently developing a capacity mechanism, the Federal Government plans to design the support for the hydrogen-ready power plants to ensure **compatibility with the capacity mechanism**.

### The need for flexible gas-fired power plants

- With rising RES-shares and decreasing conventional generation capacity Germany faces **security of supply issues** as
  - renewable generation is in the North while industry and population centers are in the South.
  - Hence, after the nuclear and coal exit, most new plants will be in the West of the country close to industry and population centers.
- The construction of highly flexible gas-fired power plants is deemed a viable solution since the **build-out of transmission lines is going slowly and storage cannot solve seasonality issues**.

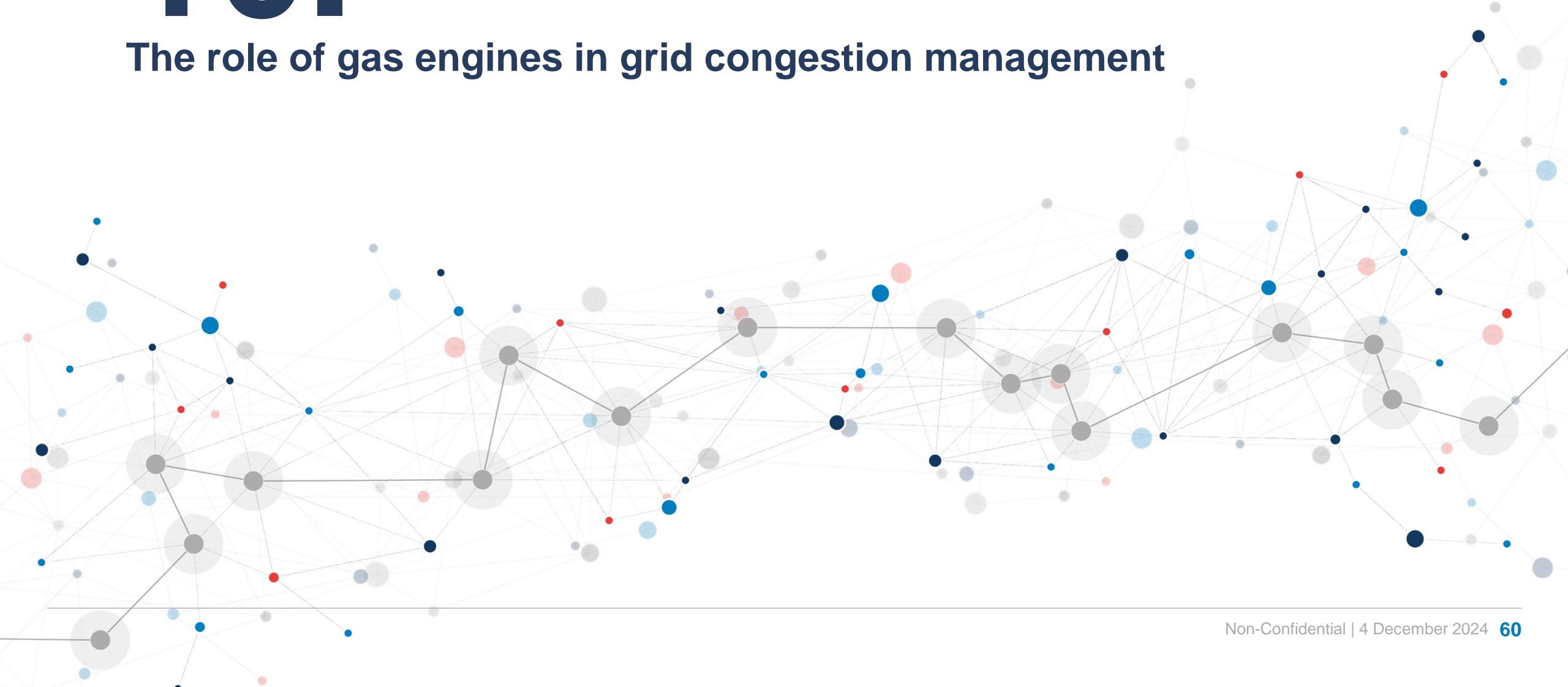
Capacities to be tendered as part of the “Kraftwerksstrategie” [GW]



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# 10.

## The role of gas engines in grid congestion management

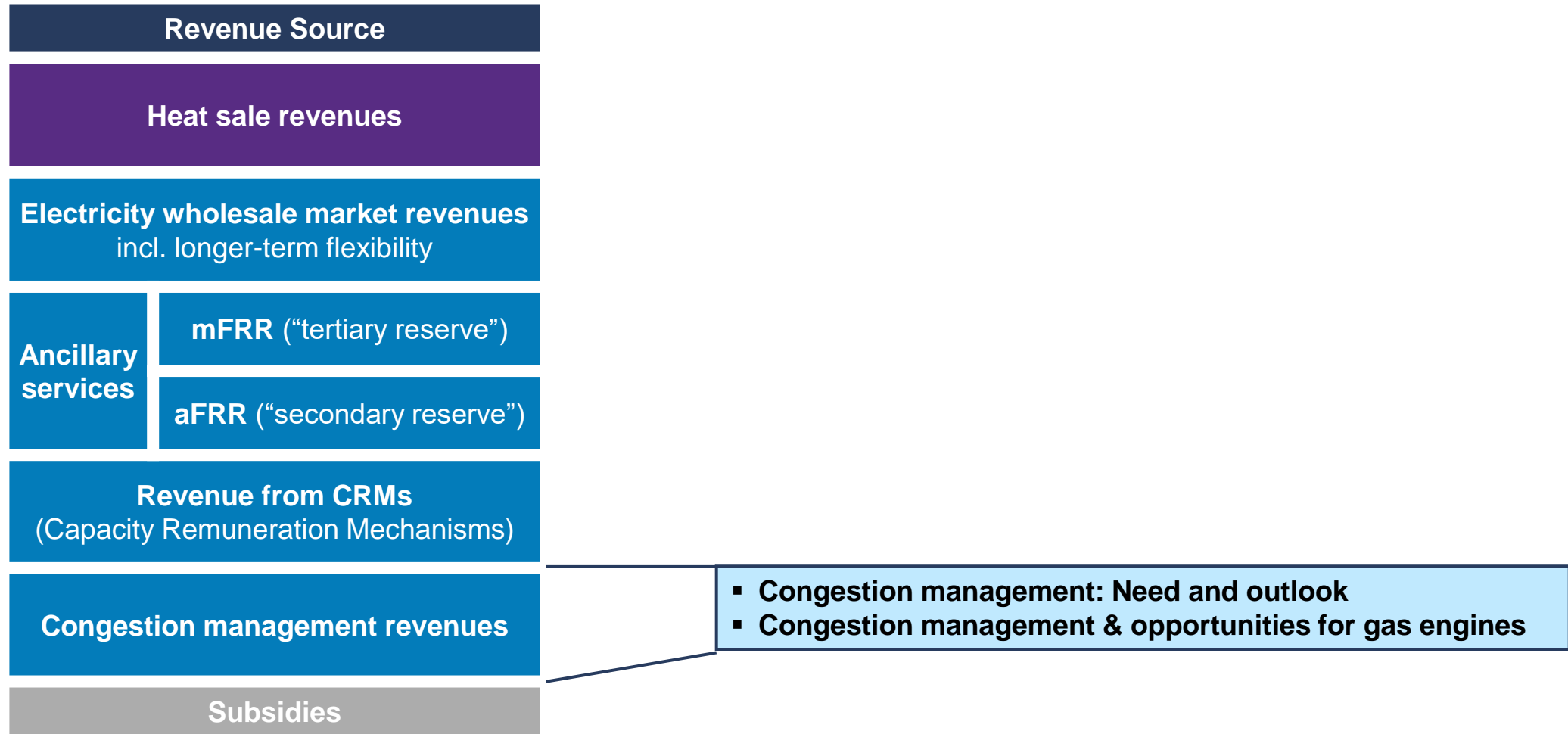


## **Key conclusions: The role of gas engines in grid congestion management**

Beyond the heating market Gas engines can access multiple other revenue streams in the power market.

- Congestion cost could increase significantly, due to the need for decarbonisation and uncertainty around network reinforcement.
- There are three different type of management congestion value, on both side of the network bottleneck: Energy redispatching, reserve and countertrading. Gas engines can be remunerated for all these services, if they are located behind grid bottlenecks and upward activation is needed.

## Outline: congestion management revenues



## Congestion management: Need and outlook

Congestion costs have increased since the beginning of the 2020s, with network reinforcement investment lagging behind the roll-out of renewable generation capacity

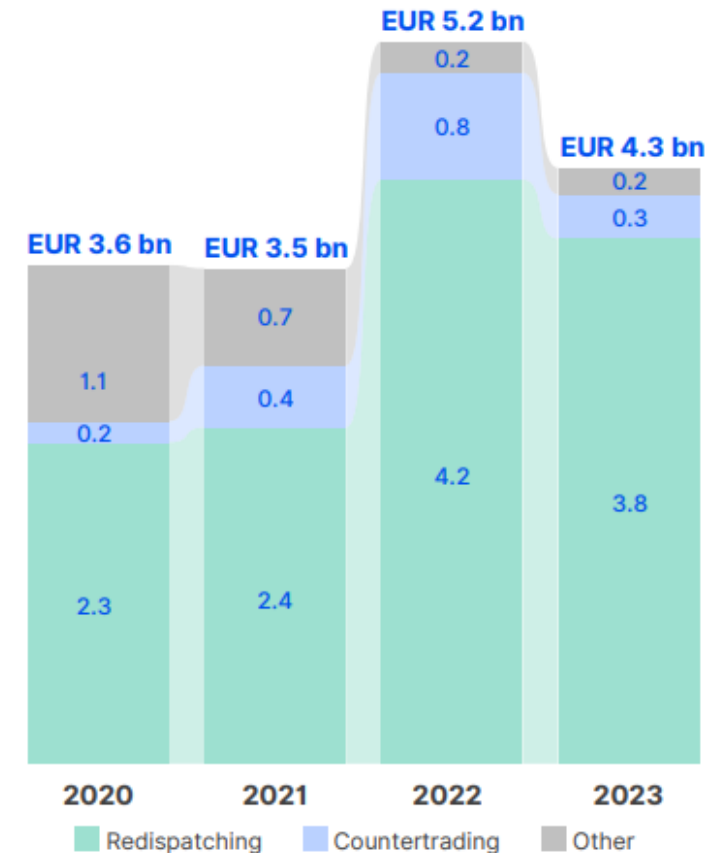
Congestion management cost has been rising recently, due to network reinforcement lagging behind the roll-out of renewable generation capacity

- Congestion management specifically has seen a rise in volume and costs in the past decade due to an increasing number of periods in which the current networks experience local constraints such as voltage drops or capacity limits
- It includes the cost of:
  - Redispatching: activation of bids and offers in specific network nodes, often through the balancing market. This includes cross-border redispatching when generators in a different zone help resolve a local congestion
  - Countertrading: Exchange of bids and offers between bidding zones and TSOs to trade against the congestion cause, thus address cross zonal congestions

These congestion management costs (= revenues for flexibility providers) could continue increasing in the future

- Congestion cost could continue growing if renewable development increases at a faster pace than network reinforcement, as there will be an increasing amount of hours for which the network will not manage to convey the energy to the load
- With the amount of renewables needed to achieve climate goals, and the cost of needed network reinforcement, it is likely that congestion management will remain a key component of system management. **An increasing amount of flexible generation would then be needed to ensure security of supply, creating value for assets like gas engines**

Evolution of EU congestion management cost (€bn, nominal)



## Congestion management and opportunities for gas engines

There are three different types of management congestion value, on both side of the network bottleneck; depending on their location ICE-CHPs can benefit from associated remunerations.

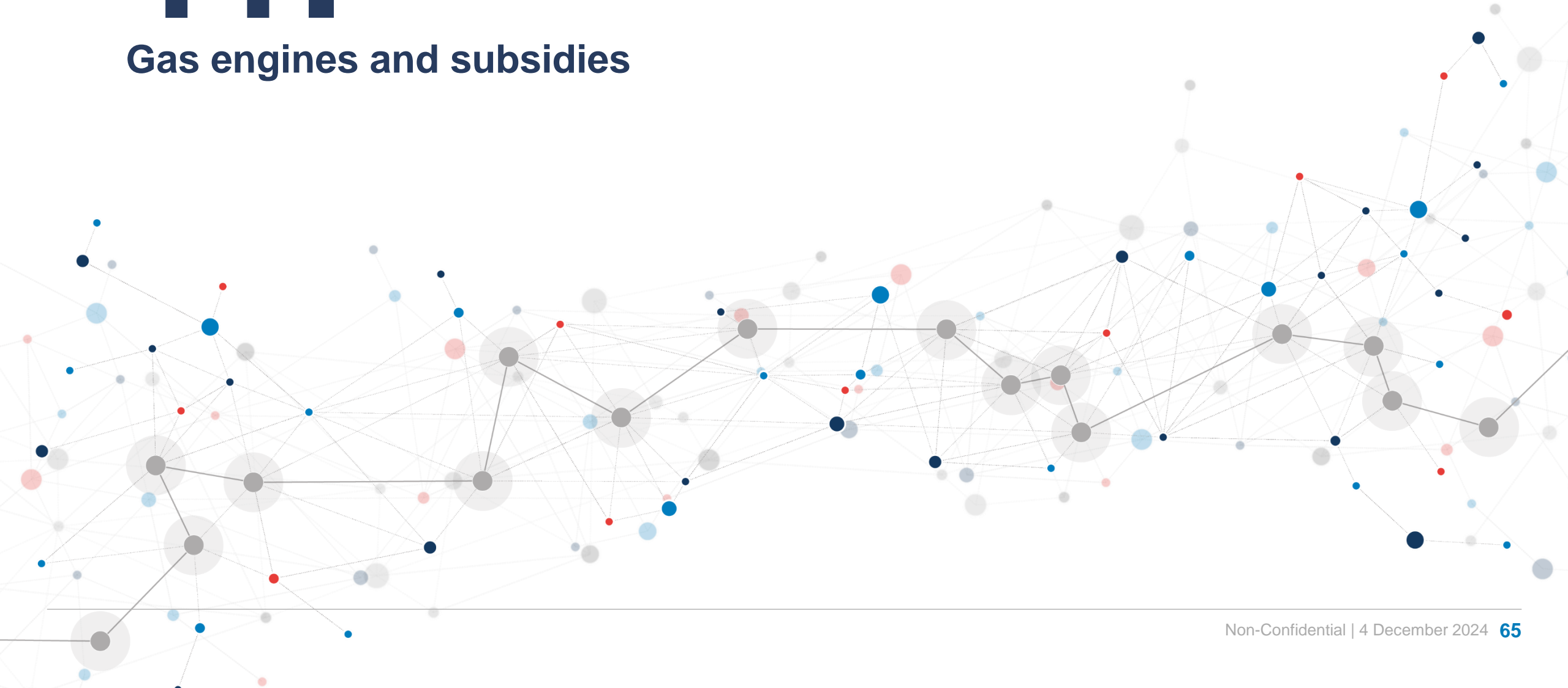
Value	Opportunities for gas engines
<b>Energy redispatching (including cross-border)</b>	<ul style="list-style-type: none"> <li>Gas engines that participate in the balancing market, intraday or day-ahead market can benefit from redispatching revenues, <b>depending on the market design</b></li> <li>They are particularly likely to be called, if they are installed in <b>zones or lines that are often congested.</b></li> </ul>
<b>Congestion management reserve</b>	<ul style="list-style-type: none"> <li>Gas engines may participate in congestion management auctions, if they are in locations <b>that have been identified as congested</b>, and if the market organises such auction</li> </ul>
<b>Countertrading</b>	<ul style="list-style-type: none"> <li>Countertrading does not target specific generators (unlike redispatching), but gas engines <b>participating in energy markets could be activated</b></li> </ul>



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# 11.

## Gas engines and subsidies

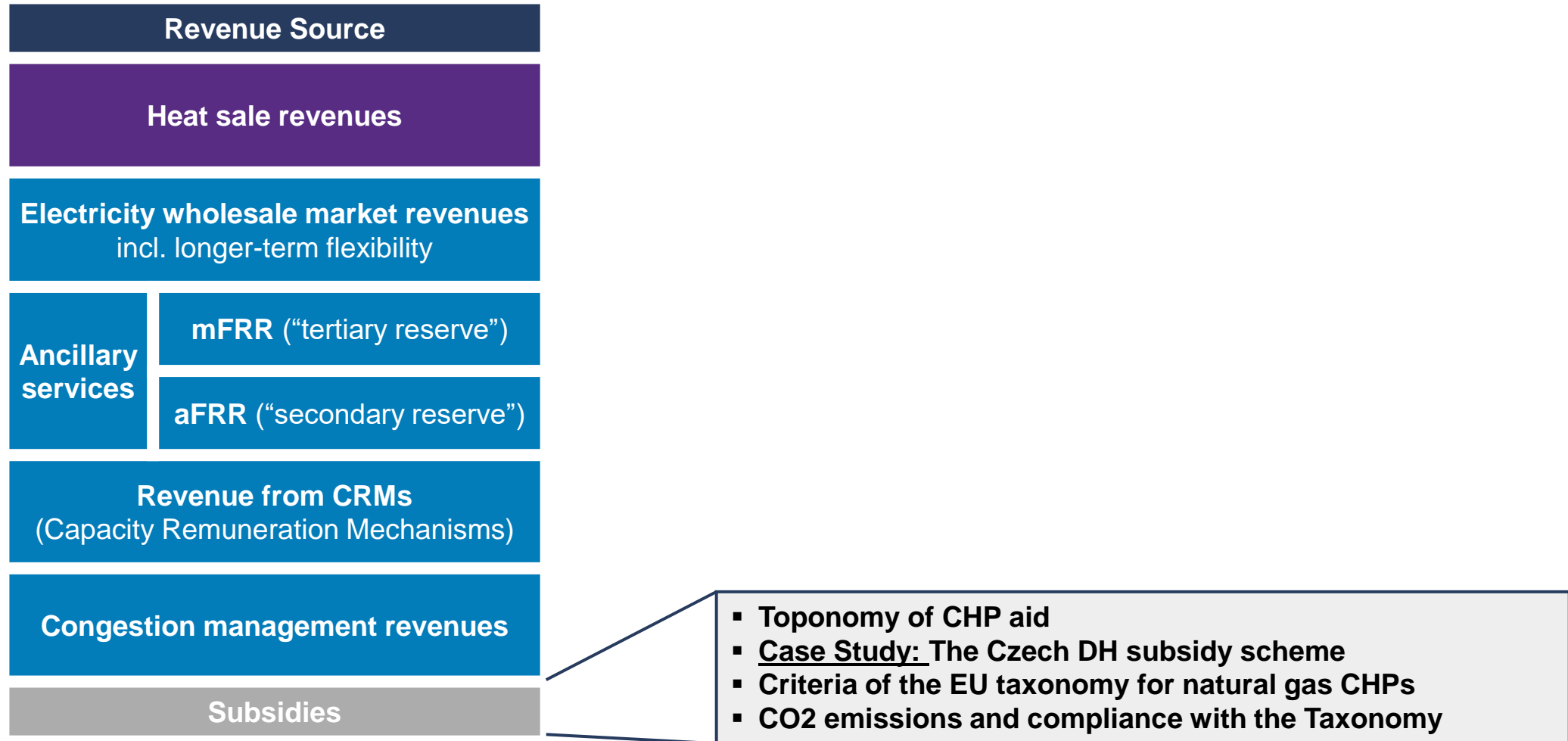


## Key conclusions: Gas engines and subsidies

Gas engine CHPs can access support schemes if they are efficient enough, including investment support, subsidies and exemptions









- Support schemes for CHPs in Europe can take various forms – the availability usually differentiates between fuels and installation sizes.
- **Case Study:** The Czech CHP subsidy regime is a case study for a scheme that is also open for natural gas fired high-efficient co-generation.
- In line with the EU Taxonomy efficient natural gas-fired CHPs can contribute to mitigate climate change by a) replacing coal and other fossil fuel generation or b) having very low lifecycle CO<sub>2</sub><sub>eq</sub> emissions.
- ICE-CHPs running on natural gas are within regulatory emission limits of the EU Taxonomy.

## Outline: gas engines and subsidies



# Toponomy of CHP support schemes

Support schemes for CHPs in Europe can take various forms – the availability usually differentiates between fuels and installation sizes.

Type of support	Examples for implementation	
Investment support		<ul style="list-style-type: none"> <li>▪ <b>Germany:</b> investment subsidies by the Market Incentive Program (MAP) for biogas CHPs. Under the federal support scheme for efficient heating networks (BEW) communes can secure additional funding for CHPs.<sup>[3,4]</sup></li> </ul>
Feed-in-tariff (FiT)		<ul style="list-style-type: none"> <li>▪ <b>Germany:</b> National support scheme for renewable heating: biogas &amp; biomass CHP FiT through Renewable Energy Act (EEG) and the CHP Act (KWKG)<sup>[1,3,4]</sup></li> </ul>
Feed-in-Premium (FiP)		<ul style="list-style-type: none"> <li>▪ <b>Finland:</b> Fixed premium: CHP producers receive 50 EUR/MWh (biogas) or 20 EUR/MWh (wood)<sup>[2]</sup></li> </ul>
		<ul style="list-style-type: none"> <li>▪ <b>Germany:</b> German Combined Heat and Power Generation Act 2023 (KWKG 2023): support of new and modernised CHPs. CHPs have to offer their electricity on the market and receive a fixed premium on top of the market price.<sup>[2]</sup></li> </ul>
		<ul style="list-style-type: none"> <li>▪ <b>Czech Republic:</b> Technologies that generate electricity from high-efficiency CHP installations (except solid fossil fuels, diesel and oil) are eligible to take part in tenders for a feed-in-premium for a duration of 15 years.<sup>[8]</sup></li> </ul>
Tax exemptions / rebates		<ul style="list-style-type: none"> <li>▪ <b>Germany:</b> Small CHPs (&lt;2MW) are exempt from electricity tax (§ 12b Abs. 5 StromStV)<sup>[5]</sup></li> </ul>
		<ul style="list-style-type: none"> <li>▪ <b>EU:</b> In the proposed Revision of the Energy Taxation Directive CHPs are included as optional tax exemptions.<sup>[6]</sup></li> </ul>
Efficiency certificate scheme		<ul style="list-style-type: none"> <li>▪ <b>Belgium:</b> Under the combined heat and power (CHP) certificates scheme, high-efficiency cogeneration installations receive one certificate for each MWh of energy saving they realise.<sup>[8]</sup></li> </ul>

## Case study: Czech CHP subsidy regime

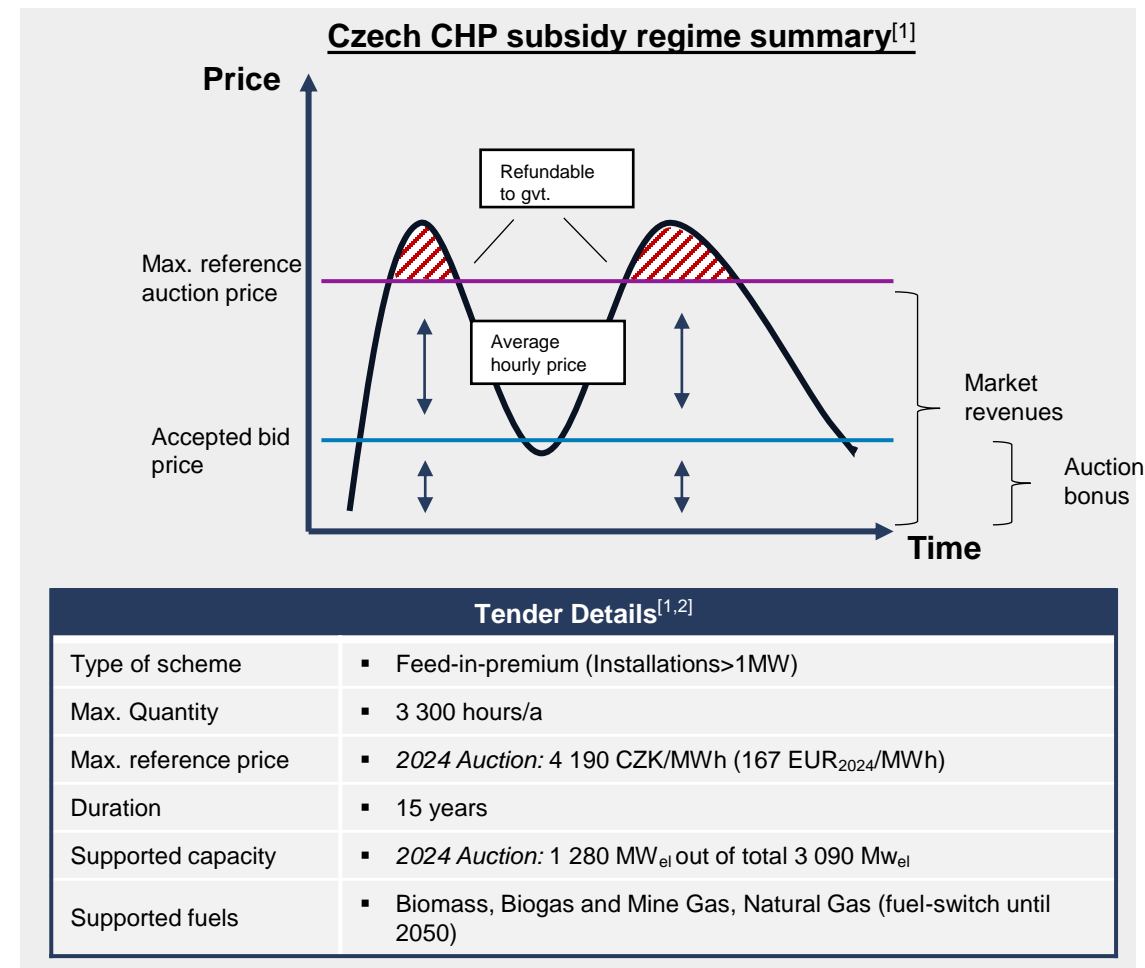
The Czech government supports newly commissioned or modernised low-carbon CHPs by auctioning a fixed market premium with a price ceiling for 15 years.

The Czech government offers a fixed market premium with a ceiling price for the modernisation or commissioning of new efficient CHPs.

- The Czech government offers a fixed market premium to replace coal-fired CHPs with efficient CHPs (over 1 MW), using biomass, biogas, mine gas, or natural gas (if renewable or low-carbon replacement is demonstrated by 2050). Support is provided for 15 years.
- If the hourly price exceeds the tendered reference price, the operator must refund the difference.

The price ceiling is adjusted on a yearly basis in reference to German electricity Futures, historic emission allowances and fuel acquisition cost

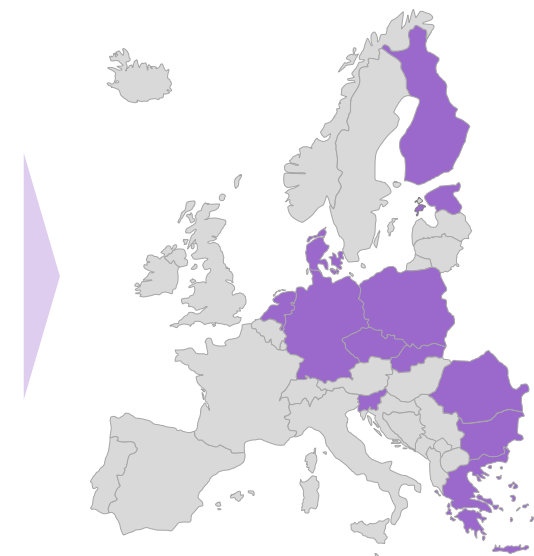
- The maximum reference auction price is updated yearly, combining electricity, allowance, and fuel acquisition costs.
- It is based on the Phelix Future electricity price for Germany of the following year from January to June, the previous year's weighted average emission allowance price, and the arithmetic average of the EEX (THE) natural gas price from the previous year.



# EU Taxonomy: Eligibility for natural gas-fired CHPs

Efficient natural gas-fired CHPs can contribute to mitigate climate change when replacing coal and other fossil fuel generation

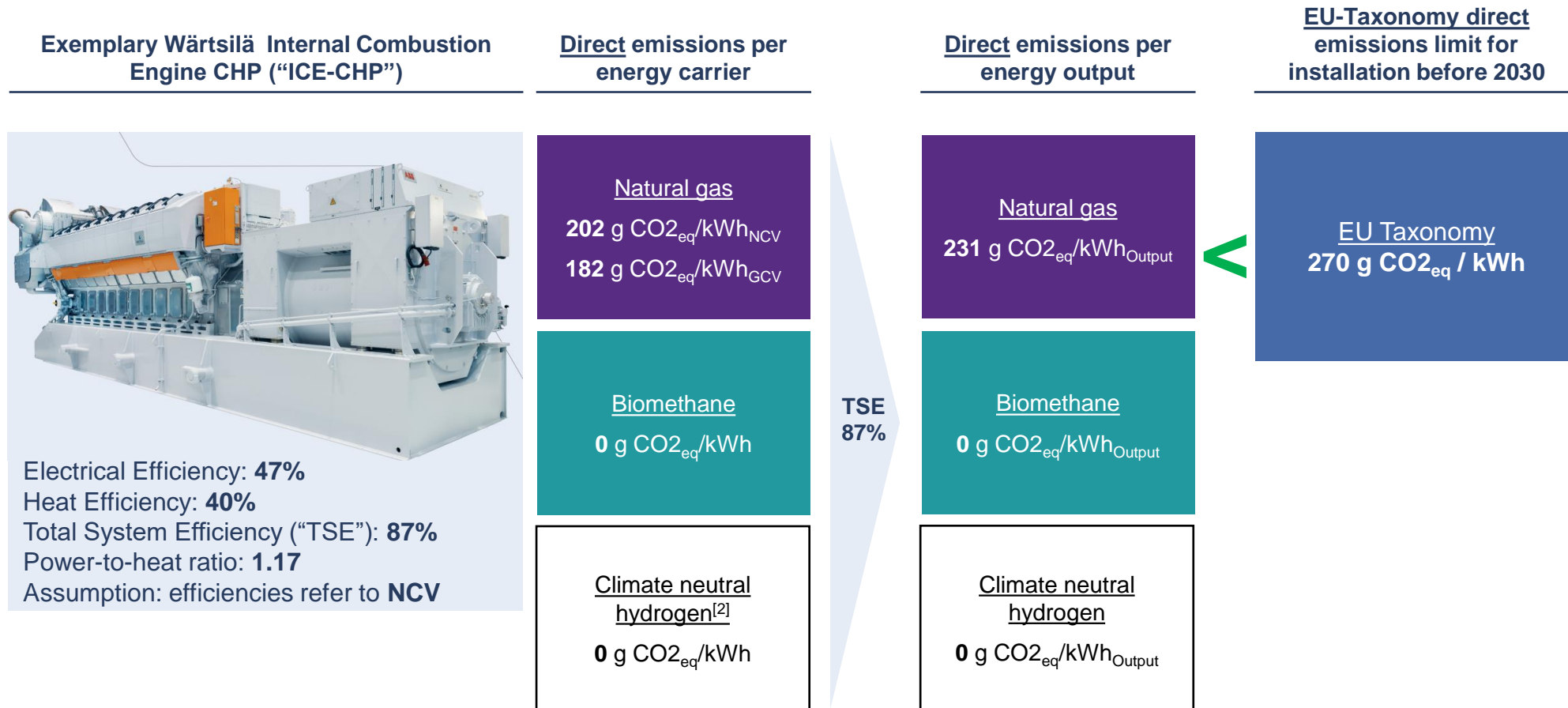
No	Condition	Satisfied by gas CHP?
<b>Natural gas CHPs “mitigate climate change” if a) other fossil generation is replaced (see 1.-9.) ...</b>		
Geo- graphical condition	1. Construction permit by <b>31 December 2030</b>	✓ <b>c. 6 years remaining</b>
	2. <b>Replacement of a high-emitting system</b>	✓ Highest potential in <b>central and Eastern Europe</b>
	3. Capacity does <b>not exceed replaced capacity</b>	
	4. Member state must have <b>committed to coal phase-out</b>	
5. <b>Switch to renewable / low-carbon fuel by 31 Dec 2035</b>	?	
6. Use of renewable energy sources <b>not possible</b>	Requires individual assessment	
Techno- logical conditions	7. CHP must achieve at least <b>10% energy saving</b> <sup>[1]</sup>	✓ <b>Fulfilled by state-of-technology ICE CHPs</b>
	8. Direct GHG emissions have to be <b>lower than 270 g CO<sub>2</sub>e/kWh</b>	
	9. Reduction of <b>GHG emissions by at least 55%</b> per kWh <sub>output</sub>	✓ <b>if switch from coal electricity-only plant, some CHPs and boilers</b>
<b>... or if b) life-cycle GHG emissions are very low (see 10.) – not covered in detail here</b>		



**Significant** role of solid / liquid fossil fuels and **commitment to coal-phase out** <sup>[3]</sup>

# CO<sub>2</sub> emissions of gas CHPs and compliance with the Taxonomy

ICE-CHPs running on natural gas are within regulatory emission limits of the EU Taxonomy.



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# 12.

## Appendix: Full case studies





## Interview Partners

This study has been informed by insights from a diverse range of stakeholders.

### Associations



**Euroheat  
& Power**



**COGEN  
EUROPE**

ASSOCIATION FOR DISTRICT HEATING  
of the Czech Republic



**Chamber of Commerce  
Polish District Heating**

### Companies



**Skagen Varmeværk**



**FÓTÁV** BUDAPESTI  
TÁVHŐSZOLGÁLTATÓ ZRT.  
熱 BUDAPEST



**ALTEO**



**opec**

**ALPIQ**

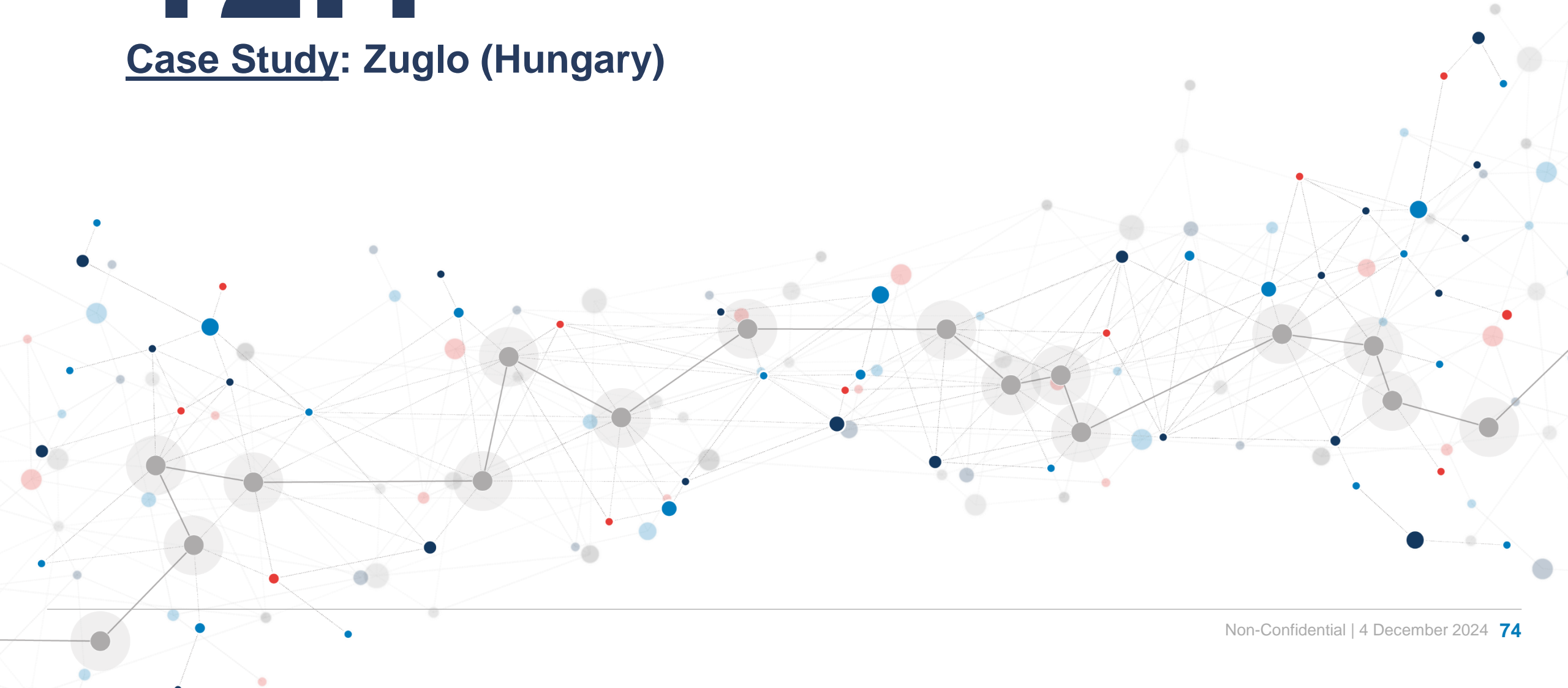


**Eesti Energia**

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# 12.1

## Case Study: Zuglo (Hungary)



## Budapest – Zugló district (Hungary)

The district heating system of the Zugló district is part of (but not connected to) Budapest's district heating system which supplies 245 000 households with c. 2.5 TWh of heat annually.

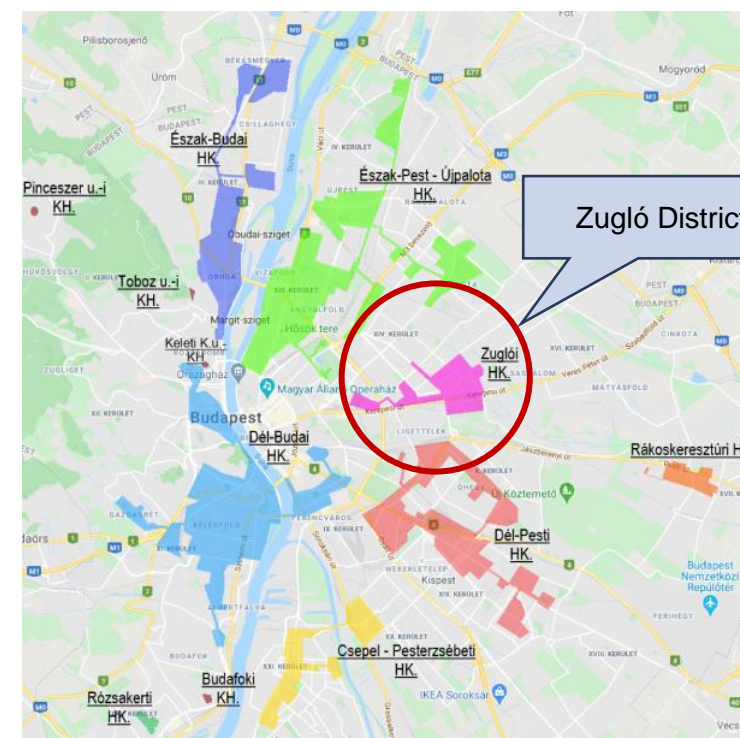
### General City Data (2023)

Name	Budapest	Zugló district
Population	1 778 052	117 155
City area (km <sup>2</sup> )	525	18
Population density (1/km <sup>2</sup> )	3 386	6 462
GDP per capita (EUR <sub>2022</sub> )	39 417	

### DH System structure<sup>[1]</sup> (2023)

DH system operator	FŐTÁV, subsidiary of BKM	
End-users connected	245 000 residential / 1 800 non residential	-
Heat supplied (GWh <sub>th</sub> )	2 701	-
Electricity generation capacity installed (MW <sub>el</sub> )	-	18
Total heat generation capacity installed (MW <sub>th</sub> )	-	17
Coal and lignite-based generation capacity installed (MW <sub>th</sub> )	0	0
Heat generated (GWh <sub>th</sub> )	307	-
Electricity generated (GWh <sub>el</sub> )	106	-

### Budapest FŐTÁV district heating system and the Zugló district



# Budapest – Zugló district: DH generation mix and transformation

FŐTÁV mainly relies on waste and natural gas for heat generation. For the future, it aims at increasing energy efficiency and RES share.

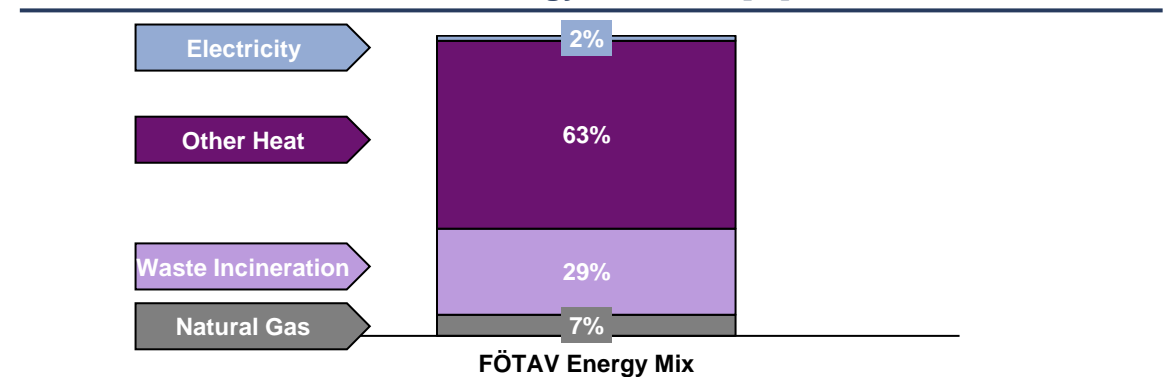
The current generation mix of the Budapest FŐTÁV operator relies on natural gas and waste to supply the district heating system.

- FŐTÁV, the municipal system operator serves 30% of the Budapest district heating market, including the Zugló district. Approximately 90% of the heat for district heating is bought from external heat producers.
- The district heating network is supplied with heat by 16 CHP plants, two waste incineration plants, and four block boilers. FŐTÁV on its own operates five CHPs, four of which run on natural gas, one on waste. The Zugló district is supplied with a gas fired CHP plant.

The operator aims at improving the energy efficiency of the district heating system and increase the RES share to 5%.

- FŐTÁV aims at improving the energy efficiency of its operation according to the EU Energy Efficiency Directive. In 2023 it was able reduce its energy input consumption on average by 30%. Most savings were achieved by reducing the use of natural gas. In the future, the operator plans to expand its district heating by adding geothermal energy and heat pumps to the wastewater treatment facilities to increase the RES share in a first step to 5%.<sup>[2]</sup>

FŐTÁV energy mix, 2023 [%] <sup>[1]</sup>

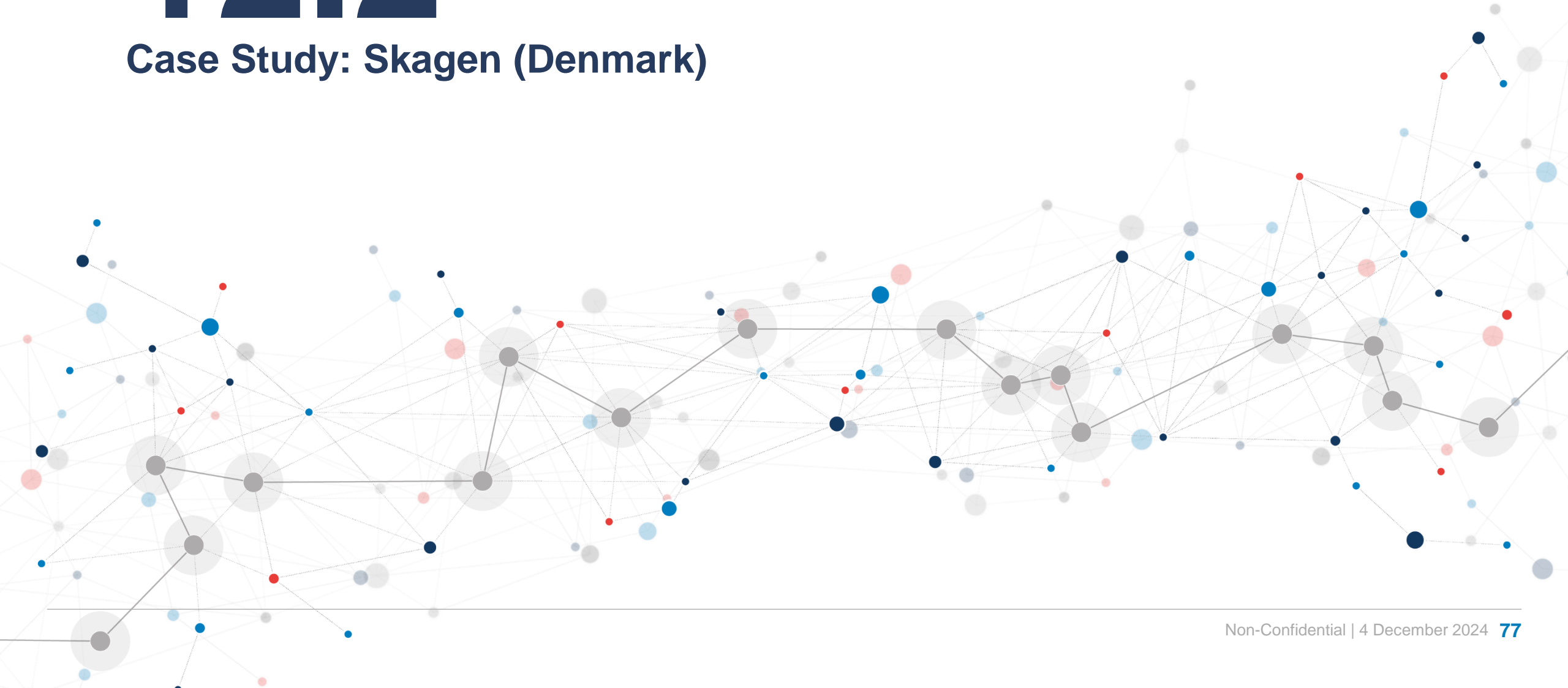


Generation source	FŐTÁV Budapest DH supply sources <sup>[1]</sup>	
	FŐTÁV Capacity	External Capacity
Waste	• 1 CHP	• 1 Incineration plant
Natural Gas	• 5 CHPs	• 12 CHPs
Electrical Energy		• 4 Block boiler
<b>Total Heat sold 2023</b>	<b>2.41 TWh</b>	

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# 12.2

## Case Study: Skagen (Denmark)





## Skagen (Denmark): District Heating system overview

The district heating grid of Skagen supplies ca. 50% of its population with heat. The heat generation is free of coal and lignite.

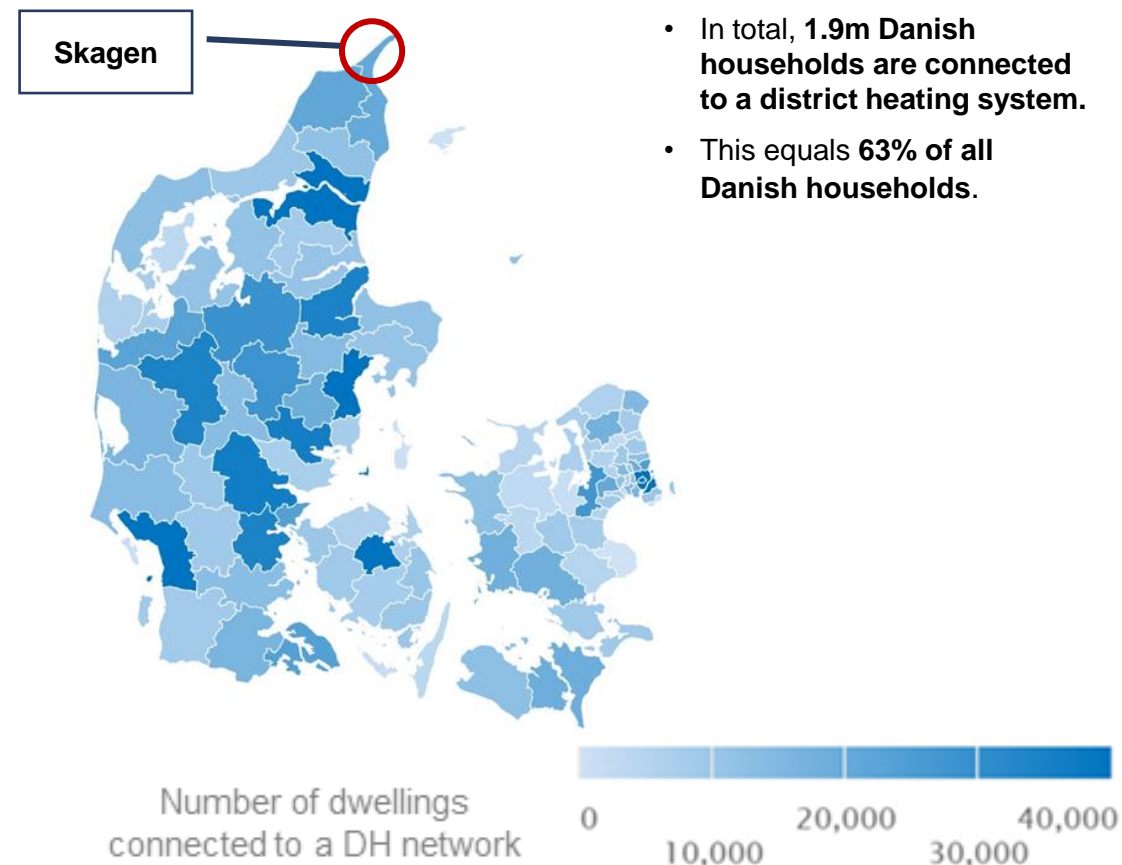
### General City Data (2023)

Name	Skagen
Population	7 476
City area (km <sup>2</sup> )	7.81
Population density (1/km <sup>2</sup> )	956.6
Nordjylland 2022 GDP per capita (EUR <sub>2024</sub> )	48 670

### DH System structure

DH system operator	Skagen Varmeværk
End-users connected (2023)	3 189
Heat supplied (2023) (GWh <sub>th</sub> )	69
Electricity generation capacity installed (MW <sub>el</sub> )	4
Total heat generation capacity installed (2023) (MW <sub>th</sub> )	89
Coal and lignite-based generation capacity installed (2023) (MW <sub>th</sub> )	0
Heat generated (2023) (GWh <sub>el</sub> )	68 (+17 waste heat purchased)
Electricity generated (2023) (GWh <sub>th</sub> )	8

Heat map of Danish households connected to a district heating system [num. households]





# Skagen Varmeværk: District heating generation mix & transformation

The primary source of energy for district heating in Skagen is electricity, supplemented by gas-fired CHPs.

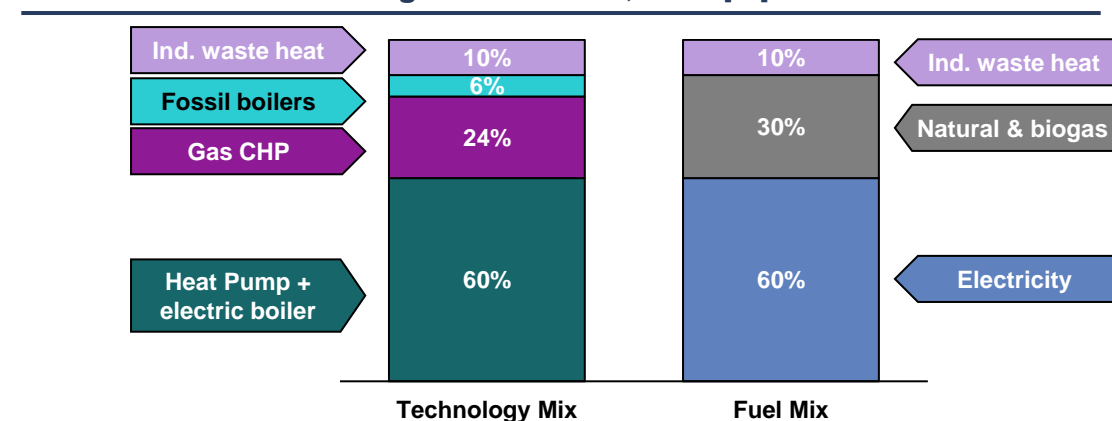
**Air to water heat pump is the primary source of heat, accounting for about 60% of heat.**

- The district heating grid of Skagen currently supplies approximately 50% of the local population with heat and is continuously expanding to connect a greater number of end-users to the system.
- Approximately 60% of the supplied heat is produced by heat pumps and electric boilers.
- In 2022, gas-fired CHPs produced approximately 24% of the heat mix.
- Natural gas is substituted by biogas when it is available within the Skagen gas grid.

**Further decarbonisation is planned, but there are no plans to phase out natural gas entirely.**

- Over the past decade, Skagen Varmevaerk has implemented a number of environmentally-focused initiatives, including the utilisation of waste heat from the production of fishmeal and fish oil at FF Skagen.
- Nevertheless, there is no plan for the phase-out of gas engines.

Heat generation mix, 2022 [%] <sup>[2]</sup>



Skagen Varmeværk DH supply sources<sup>[1]</sup>

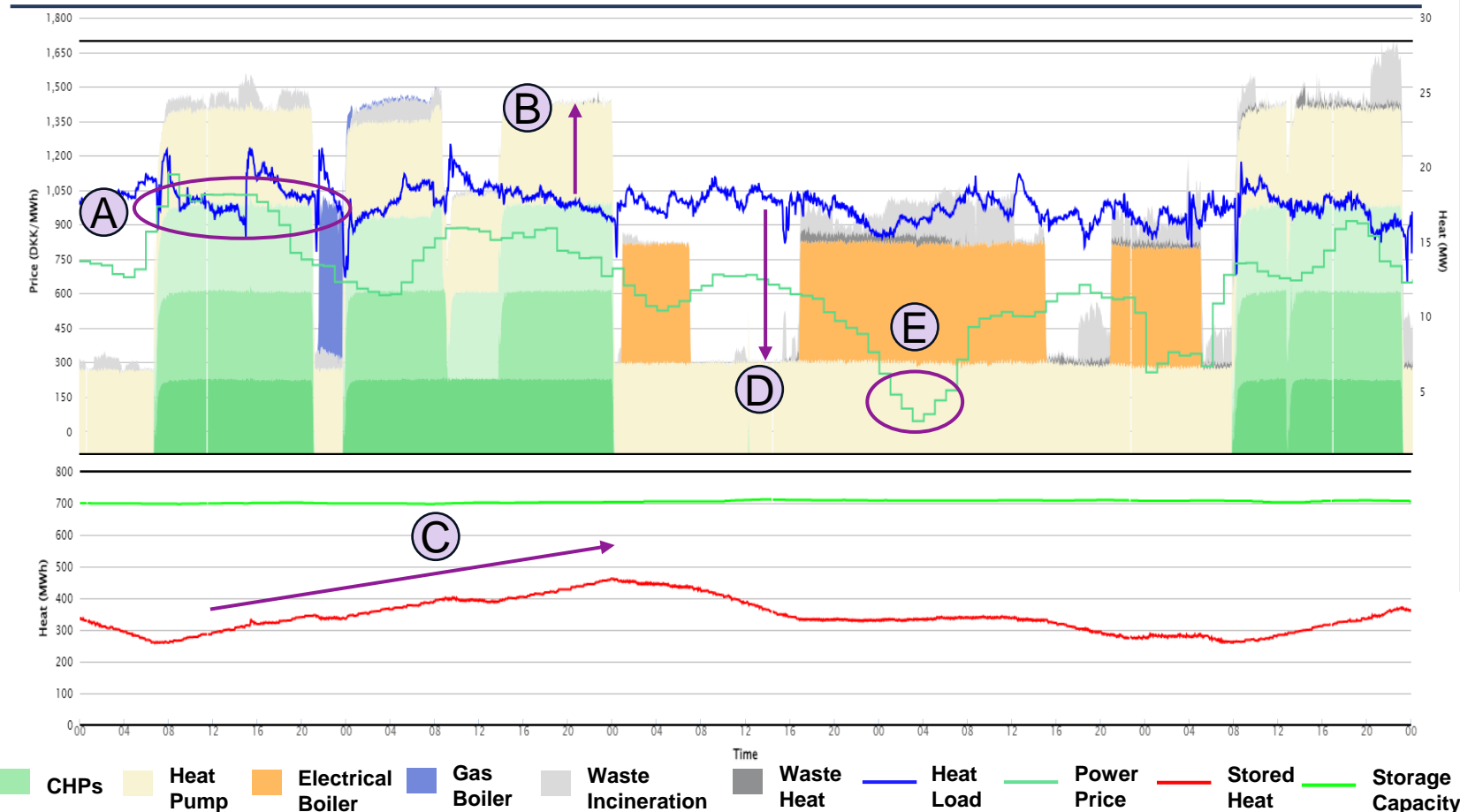
Generation source	Internal Capacity
Waste (external)	<ul style="list-style-type: none"> <li>▪ 1 Wastewater heat recovery</li> <li>▪ 1 Industrial waste heat</li> </ul>
Natural gas & Biogas	<ul style="list-style-type: none"> <li>▪ 3 ICE-CHPs</li> <li>▪ Gas boiler</li> </ul>
Electrical Energy	<ul style="list-style-type: none"> <li>▪ Heat Pumps</li> <li>▪ Electric boiler</li> </ul>
<b>Total Heat sold 2023</b>	<b>69 GWh</b>



## Case study: Generation portfolio effects in Skagen (Denmark)

In a portfolio comprising heat-pumps, electrical boilers and ICE-CHPs allows to produce heat also during high power prices. Conversely, electrical heat sources can be used during periods of low power prices.

Heat generation asset dispatch in the context of winter electricity prices



- (A) During periods of **high power prices**, it is attractive for the CHPs to generate electricity (and heat).
- (B) In the exemplary period, **heat generation exceeds heat demand** due to the production of the CHPs.
- (C) As heat production exceeds heat demand, the **amount of stored heat increases**.
- (D) Subsequently, during periods with less attractive power prices (to the CHPs), the district heating system can **rely on stored heat** (previously produced by the CHPs).
- (E) As low power prices continue, the direct electrical boiler produces the necessary heat. In contrast to the CHPs, **low power prices are attractive** to the direct electrical boiler.

A generation portfolio with both heat consumption & production allows to **fully optimize against the electricity price** (i.e. "buy low, sell high")

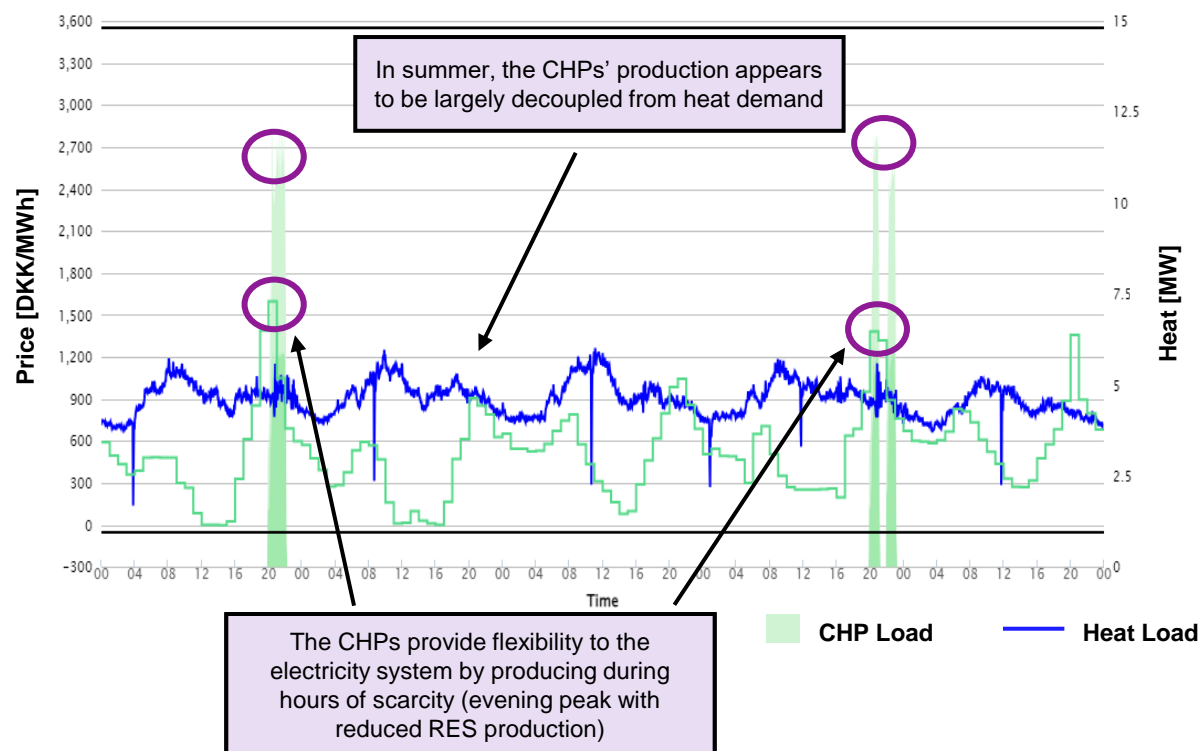




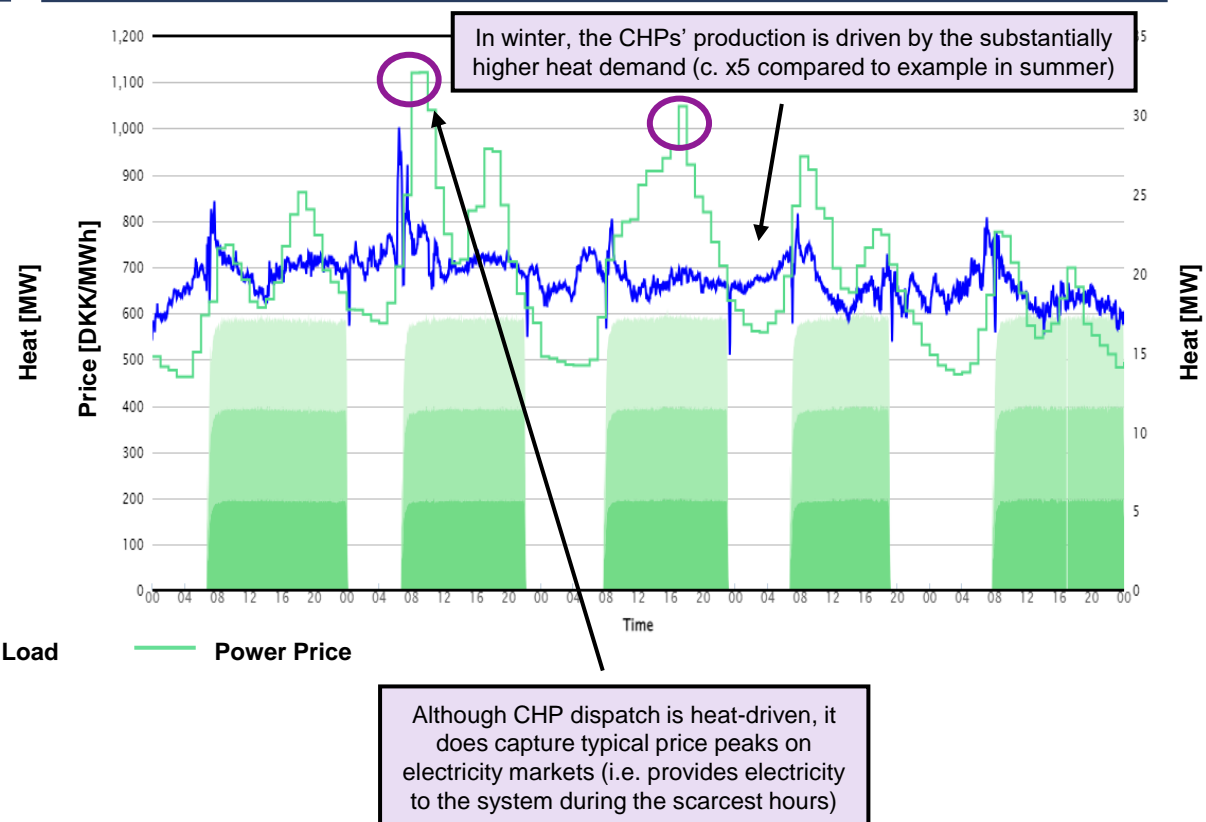
## Case study: CHPs providing intraday flexibility in Skagen (Denmark)

The CHPs' dispatch during summer is largely driven by the power-market's flexibility needs and the resulting revenue potentials for dispatchable technologies.

### CHPs' dispatch during a typical 5-day period in summer



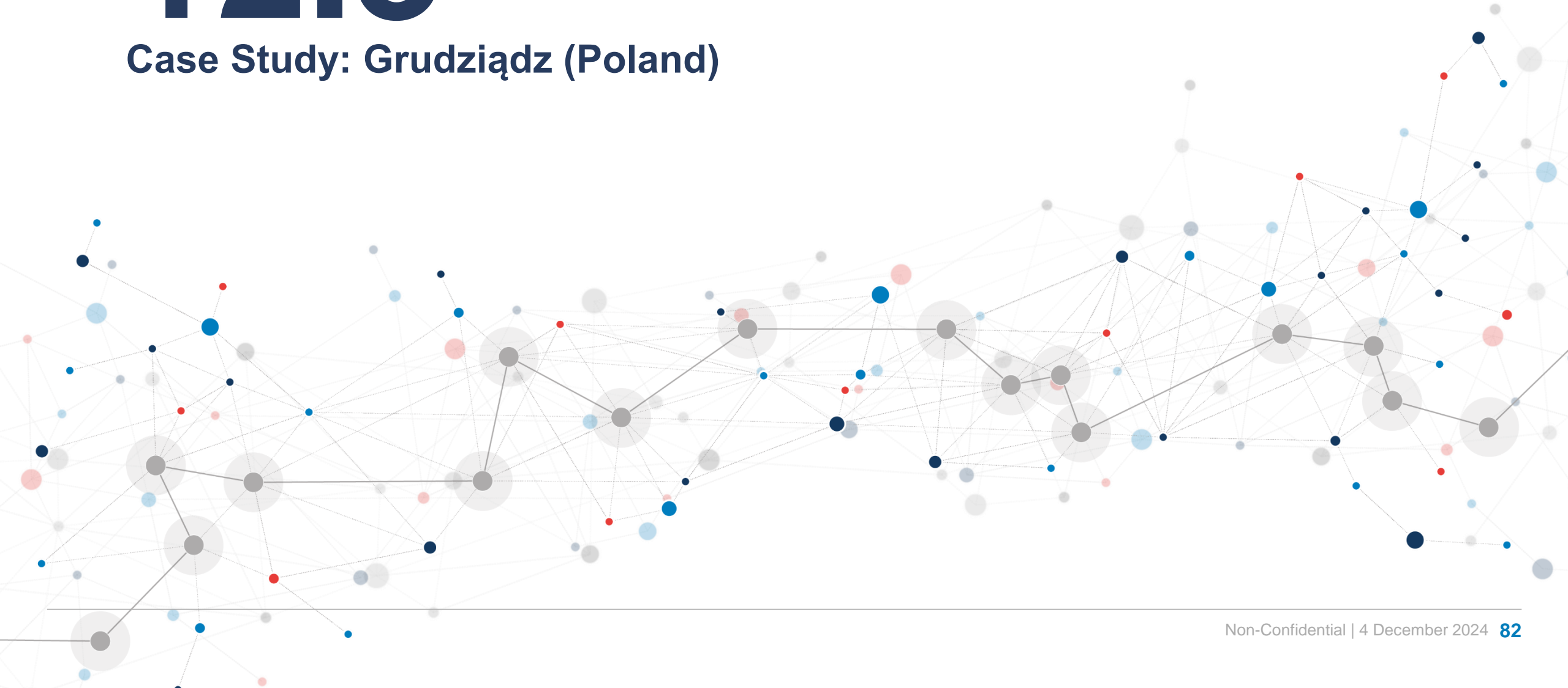
### CHPs' dispatch during a typical 5-day period in winter



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# 12.3

## Case Study: Grudziądz (Poland)



# Grudziądz (Poland): District Heating system overview

The district heating system of Grudziądz serves c. 50% of its population. The heat is generated almost entirely in a lignite-based CHP.

General City Data (2023)	
Name	Grudziądz
Population	89 081
City area (km <sup>2</sup> )	58
Population density (1/km <sup>2</sup> )	1 542
Province 2022 GDP per capita <sup>1</sup> (EUR <sub>2022</sub> )	14 613
DH System structure	
DH system operator	OPEC Grudziądz
End-users connected (2023)	c. 50% of population
Heat supplied (2023) (GWh <sub>th</sub> )	245 (incl. losses)
Electricity generation capacity installed (MW <sub>el</sub> )	18
Total heat generation capacity installed (2023) (MW <sub>th</sub> )	171
Coal and lignite-based generation capacity installed (2023) (MW <sub>th</sub> )	170
Gas fired CHP capacity installed in 2023	0 MW <sub>el</sub> 0 MW <sub>th</sub>
Heat generated (GWh <sub>th</sub> )	-
Electricity generated (GWh <sub>el</sub> )	-

## Location of Grudziądz in Poland



Source: [Citypopulation Grudziądz](#)

## Grudziądz (Poland): DH generation mix and transformation

The current generation mix relies on coal generation and to a smaller share on biomass. It is targeted to increase the renewable share to 54% by 2025 and 100% by 2030.

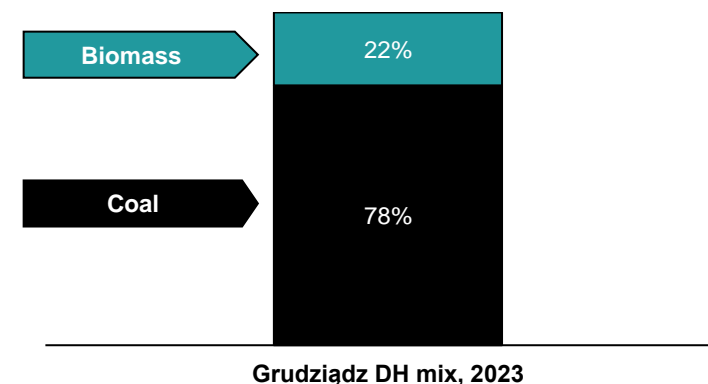
The majority of heat supplied in Grudziądz is supplied by burning coal and to a smaller extent biomass.

- The district heating system in Grudziądz is supplied by the 169.5 MW Łąkowa CHP coal plant<sup>[1]</sup> and a 1.9 MW biogas heating plant.
- In 2023, 78% of primary energy was coal and 22% biomass.<sup>[1]</sup>

In the short term the DH system is expected to use 54% of its primary energy from renewables by 2025 and increase this share to 100% by 2030.

- The operator of the district heating system plans to increase the share of renewable energy. In the short term, the renewable share in primary energy consumption is expected go up to 45% in 2024 and 54% in 2025.
- This should partially be achieved by co-firing biomass with coal.
- Furthermore, the operating company targets to increase the RES share up to 100% by 2030, **but it has not yet published a transformation path.**<sup>[2]</sup>

Heat generation primary energy mix, 2023 [%] <sup>[1]</sup>



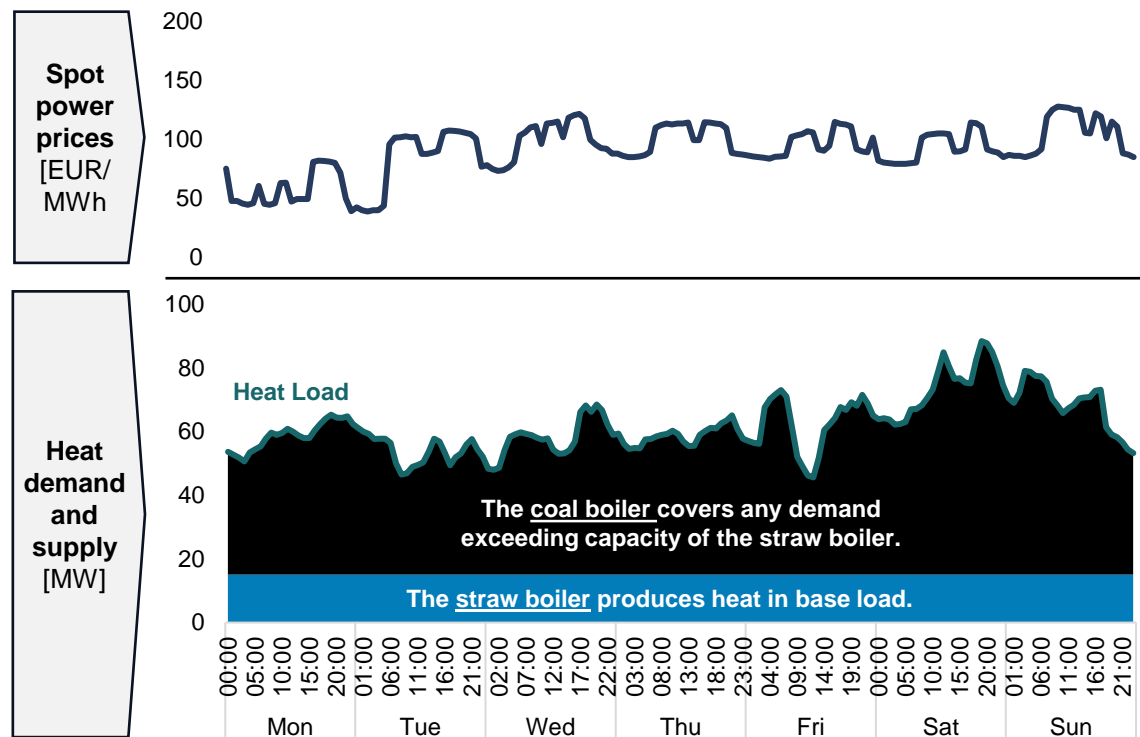
OPEC Grudziądz DH supply sources<sup>[1]</sup>

Generation source	Capacity
Coal and Biomass	CHP Plant: <b>169.5 MW</b>
Biogas	Biogas Heating Plant: <b>1.9 MW</b>
Total Heat Generated 2023	245 GWh

# Case study: Substitution of coal by an ICE-CHP in Grudziądz (Poland)

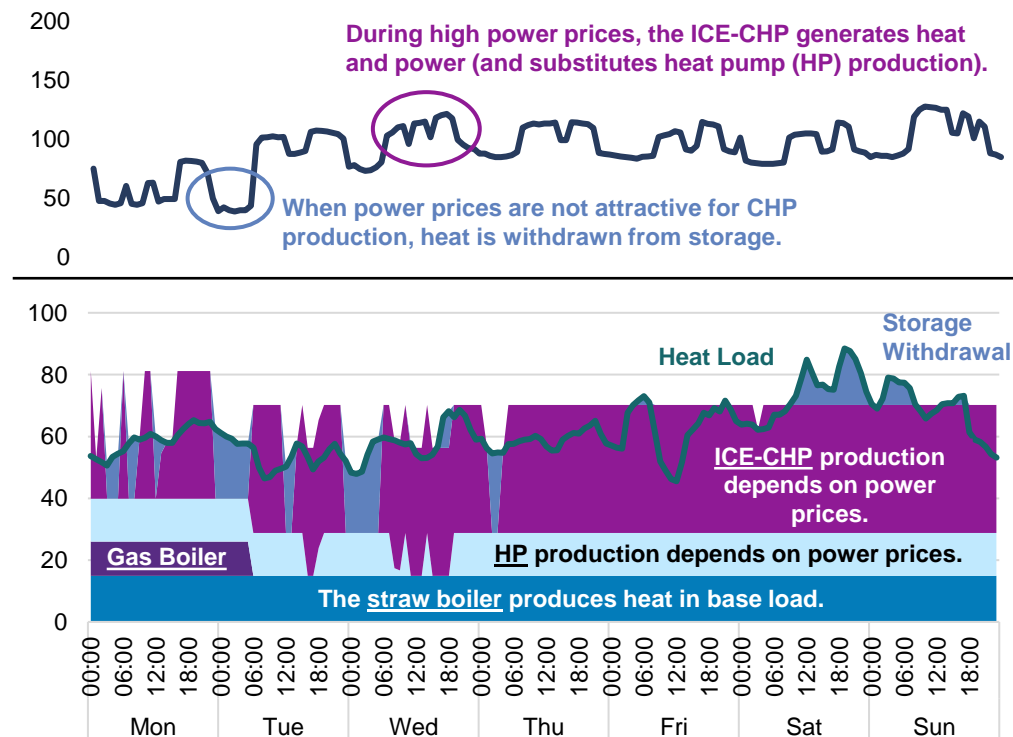
Wärtsilä's modelling illustrates how a currently static, coal-dominated system could be transformed into a flexible portfolio of generation assets.

Exemplary (modelled) heat generation in status-quo setup [MW]



- The base setup does not include any storage capacities, i.e. heat demand equals heat generation at all times.
- Heat is produced in heat-only boilers, fully independent from power prices (both from consumption or production perspective)

Exemplary (modelled) heat generation after transition to portfolio with heat pump and ICE-CHPs [MW]

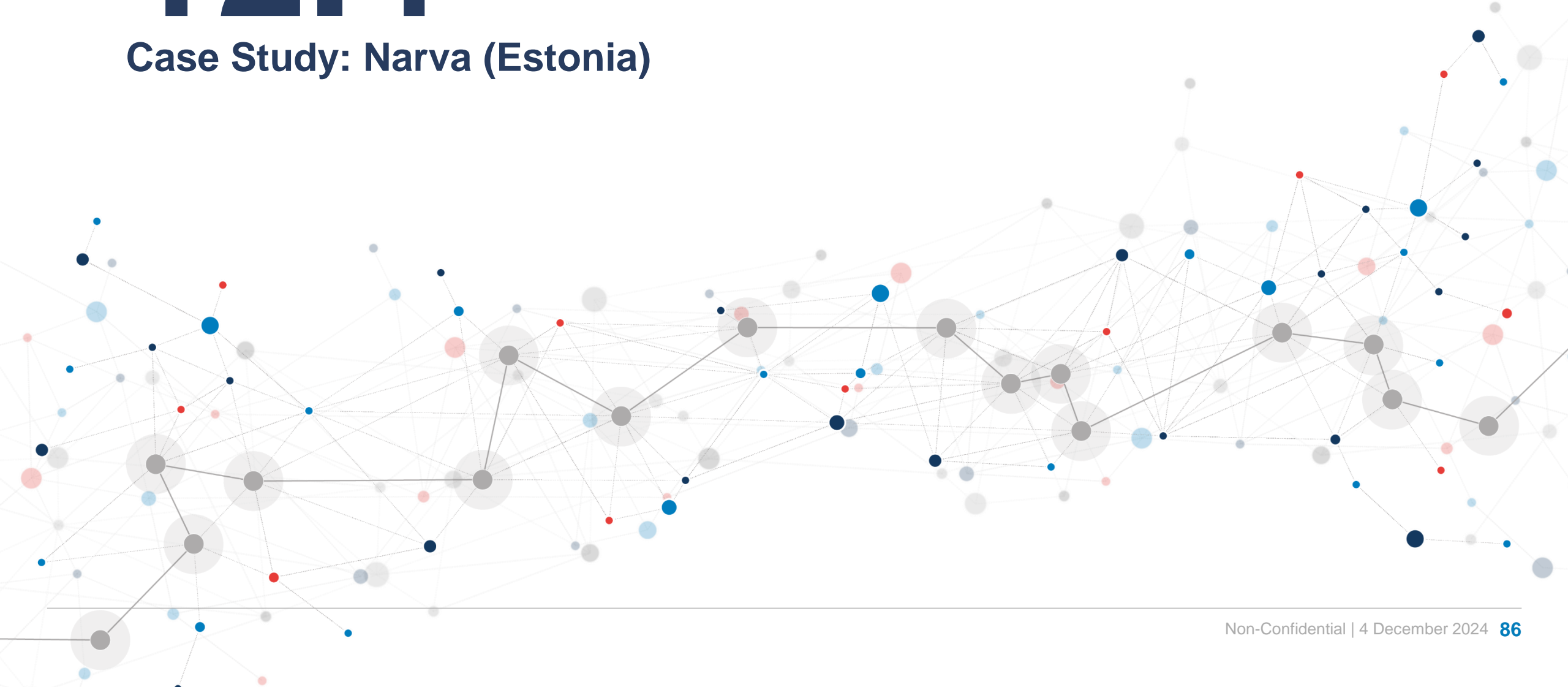


- The combination of heat storage, a heat pump and ICE-CHPs allows for flexible production – depending on power prices.
- Periods of unattractive power prices can be bridged by withdrawal of heat from heat storage.

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# 12.4

## Case Study: Narva (Estonia)





# Narva (Estonia): District Heating system overview

In 2023, the district heating system of Narva supplied 770 end-users with 405 GWh of heat.

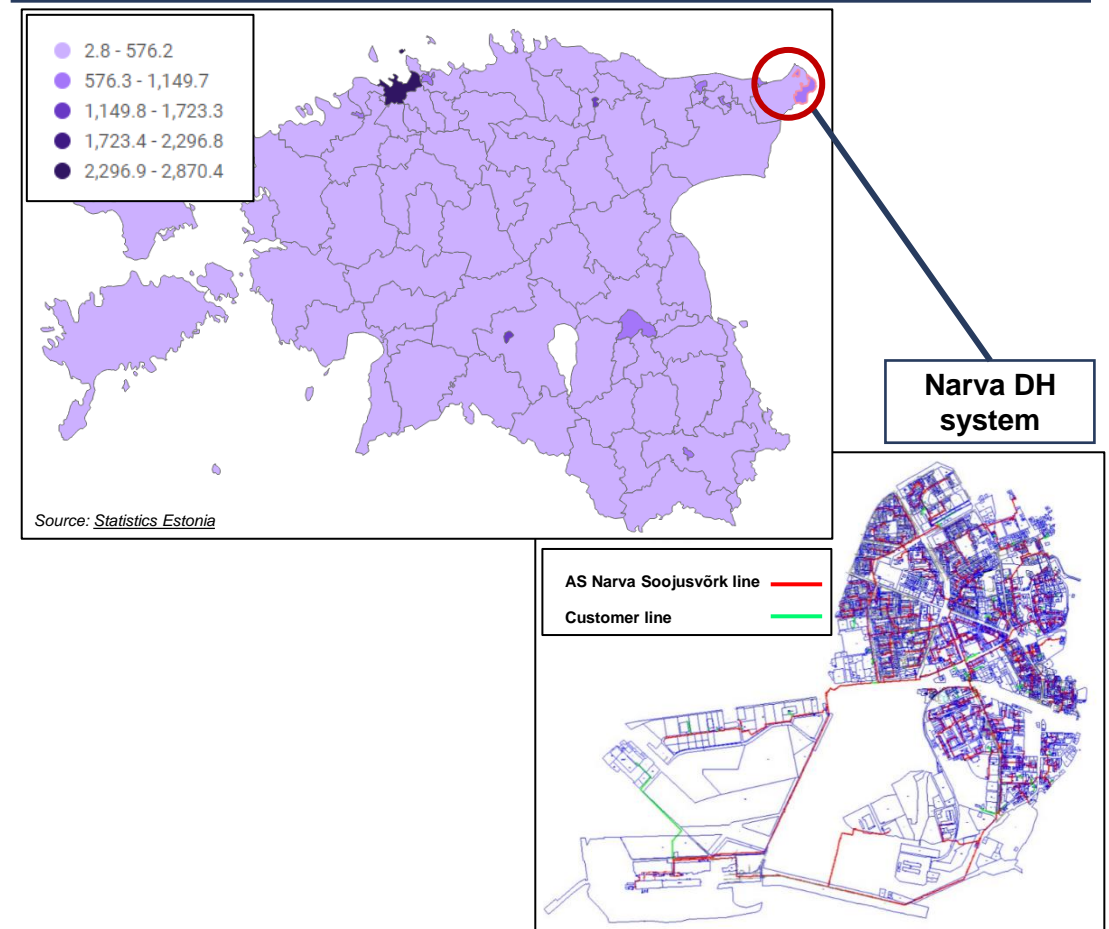
## General City Data (2023)

Name	Narva
Population	53 360
City area (km <sup>2</sup> )	68.71 km <sup>2</sup>
Population density (/km <sup>2</sup> )	777/km <sup>2</sup>
GDP per capita (EUR <sub>2022</sub> )	19 777 EUR <sup>[1]</sup>

## DH System structure

DH system operator	Narva Soojusvõrk AS, subsidiary of Eesti Energia group
End-users connected (2023)	770
Heat supplied (2023) (GWh <sub>th</sub> )	405
Electricity generation capacity installed (MW <sub>el</sub> )	215
Total heat generation capacity installed (2023) (MW <sub>th</sub> )	160 + 240
Coal and lignite-based generation capacity installed (2023) (MW <sub>th</sub> )	0
Gas fired CHP capacity installed in 2023	0 MW <sub>el</sub> 0 MW <sub>th</sub>
Heat generated (2021) (GWh <sub>th</sub> )	463
Electricity generated (2022) (GWh <sub>el</sub> )	—

## Population Density of Estonia and Narva [inhabitants per km<sup>2</sup>]





## Narva (Estonia): District heating generation mix and transformation

The Narva DH system historically relied on shale oil and biomass. Fossil fuel heat generation will likely be replaced by additional biomass.

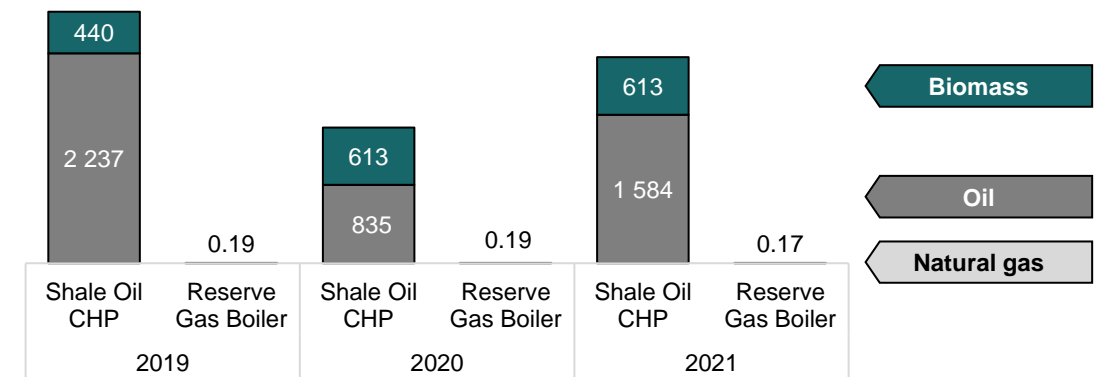
Historically, the Narva district heating system relied on shale oil, but due to falling gas prices it has transitioned to natural gas (after 2022).

- The Narva district heating system is supplied by the 160 MW Narva Baltic Power Plant CHP which runs on shale oil. The shale oil CHP operates at the market price of electricity, i.e. at times of low electricity prices, the heat for the city of Narva is produced by the stand-by power plant.<sup>[1]</sup>
- The reserve boiler plant has three 80 MW gas boilers. This results in a total of 400 MW thermal capacity.
- Due to falling gas prices the shale oil plant has been temporarily decommissioned in 2024, as it could not run profitably. It is planned to add the plant as reserve capacity.<sup>[2]</sup>

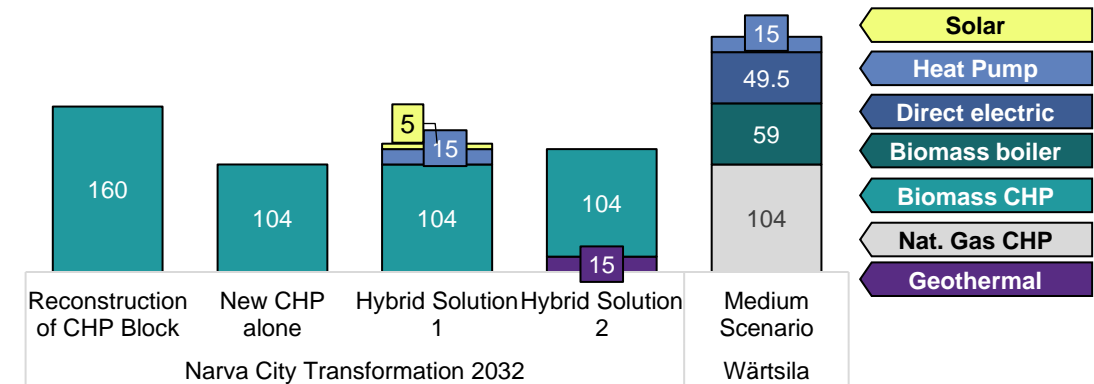
Studied transitions scenarios include the replacement of the fossil fuel district heating with either biomass or a hybrid solar and heat pump solution.

- The city of Narva commissioned a district heating development plan for 2032 for the decoupling of the district heating from shale oil. The study found that the cheapest option would be the reconstruction of the Baltic Power Plant (biomass), followed by a new cogeneration plant with hybrid solutions (solar and heat pumps) and a new cogeneration plant (biomass).<sup>[1]</sup>
- The Wärtsilä modelling suggests that an alternative solution could rely on a 104 MW natural gas CHP, biomass and electric boilers, a heat pump and heat storage.<sup>[3]</sup>

Narva district heating fuel use, 2019-2021 [GWh]<sup>[1]</sup>



Narva district heating transition scenarios, 2032 [MW]<sup>[1,3]</sup>







# Narva (Estonia): District heating generation mix and transformation



Wärtsilä's modelling showcases that besides the options presented in Narva's heat development plan, there is the alternative of adding gas engines to the generation mix.

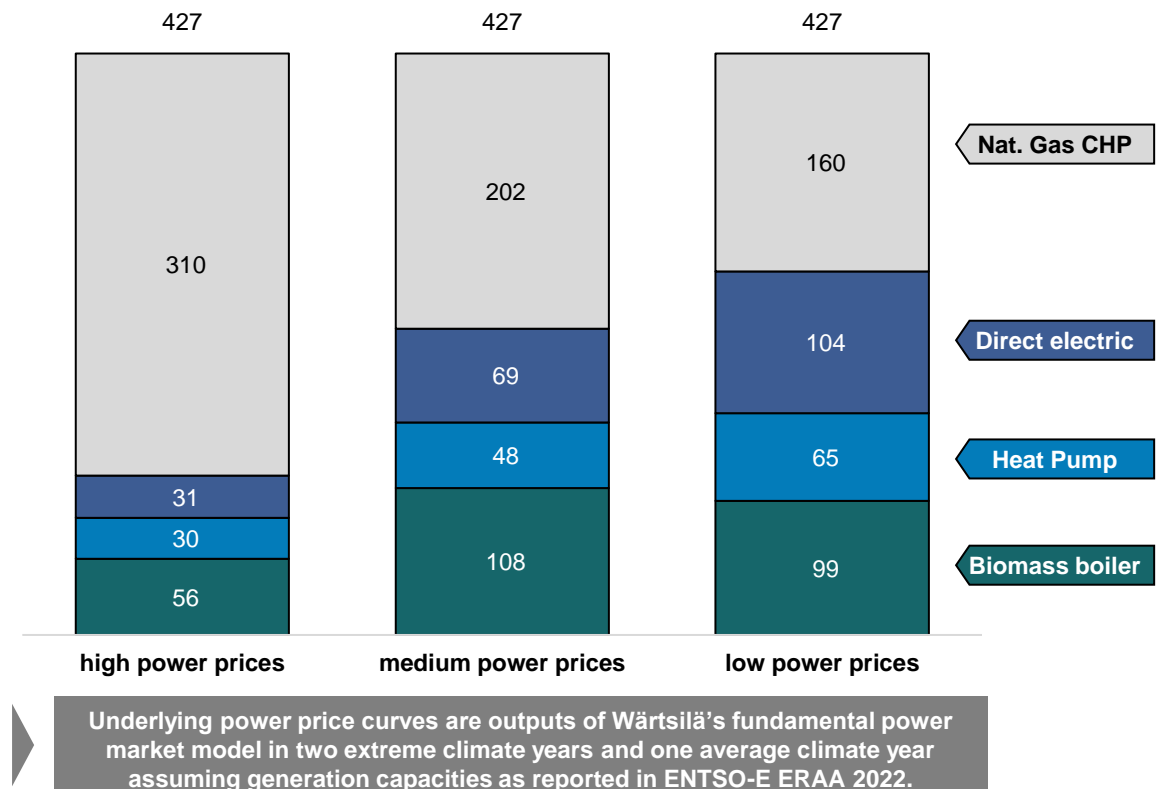
A combination of electricity-consuming and electricity-producing assets allows to adjust the heat generation mix dynamically depending on power prices.

- When power prices are high, the natural gas CHP can combine generating electricity market revenues with supplying heat to the DH system.
- Conversely, in a scenario of low power prices, a larger share of the heat would be produced by electricity-consuming technologies.
- In light of a possible lack of dispatchable capacities beyond 2027, the inclusion of gas CHPs could also improve security of supply in the electricity sector.<sup>[2]</sup>

## Hurdles to implementation<sup>[3]</sup>

- In the tender for a new heat-generating asset, the **lowest heat generation cost** will be selected. This favours biomass boilers over gas CHPs.
  - Importantly, this method does not fully account for advantages of gas CHPs beyond heat generation cost. The CHP would also generate power market revenues and provide flexibility to the power system
- There is **regulatory uncertainty around obtainable heat revenues**: at the time of FID, the investor would not know the heat price it would receive.

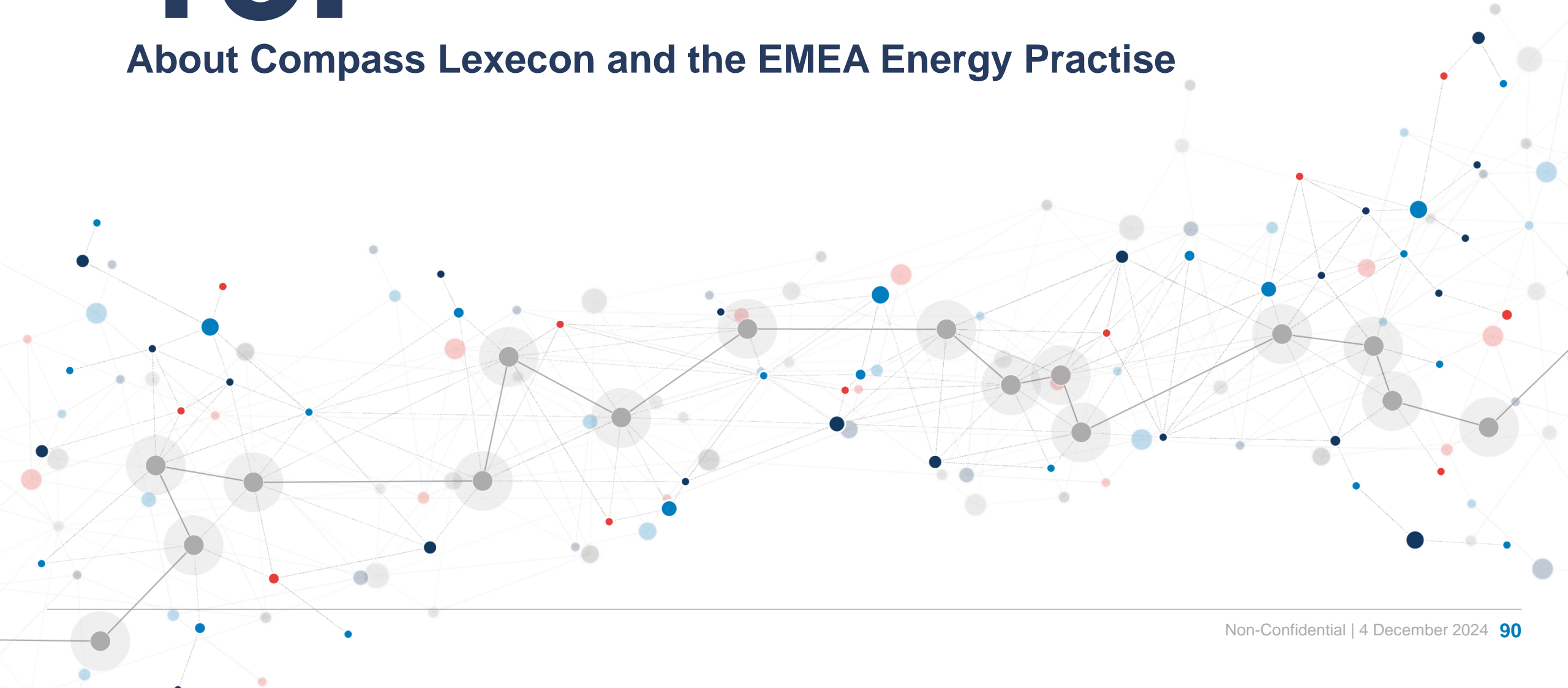
Wärtsilä Modelling: Illustrative generation mix in different power price scenarios<sup>[1]</sup> [GWh]



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# 13.

## About Compass Lexecon and the EMEA Energy Practise



## About Compass Lexecon

- One of the world's leading economic consulting firms, Compass Lexecon provides corporations, governments and law firms with clear analysis of complex issues.
- We have been involved in a broad spectrum of matters related to economics and finance – providing critical insight in legal and regulatory proceedings, strategic decisions and public policy debates. Our experience and expertise apply to virtually any question of economics, in virtually any context of the law or business, and in any industry.
- We have more than 500 professionals worldwide and more than 90 professionals in Europe – based in Brussels, Berlin, Düsseldorf, London, Madrid and Paris.

### Services

- Accounting litigation services
- Antitrust, competition and M&A
- International litigation & arbitration
- Intellectual property
- Valuation & financial analysis
- Market or sector inquiries
- State aid
- Damages
- Econometric analysis
- Economic and financial regulation

### Sectors

- **Energy**
- Healthcare
- High Technology
- Pharmaceuticals
- Telecommunications
- Financial services
- Transportation
- International Trade
- Internet
- Entertainment & media

### Facts and Figures

850+

Economists

23

Offices  
worldwide

182

Merger-related  
matters advised on in  
the last 12 months

319

Antitrust litigation  
matters advised on  
in the last 12 months

200+

Ph.D.  
economists

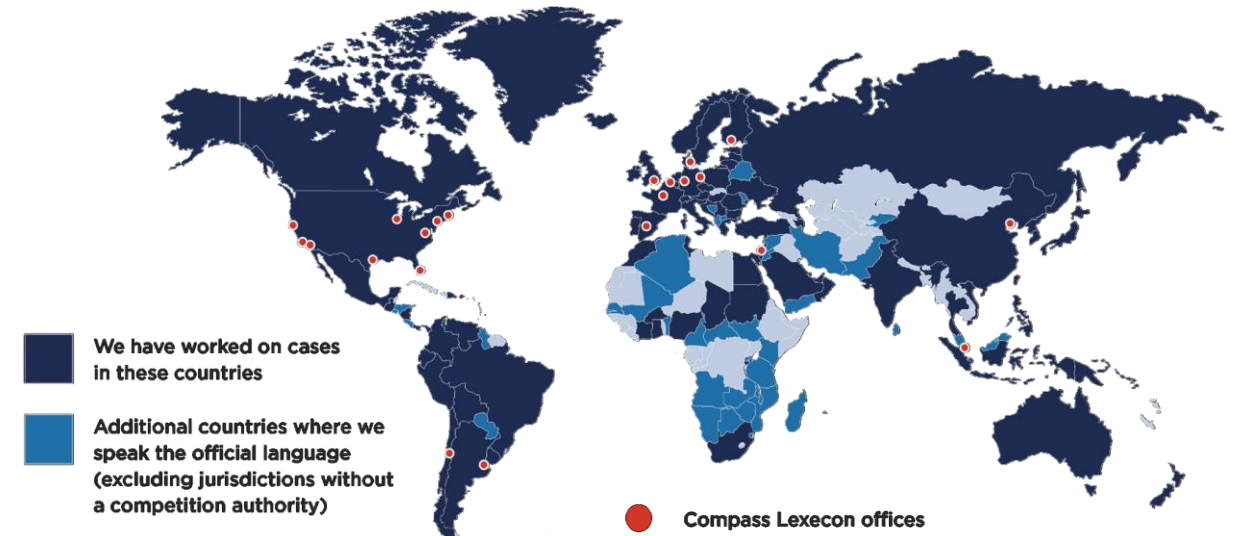
2

Nobel Prize  
winners

84%

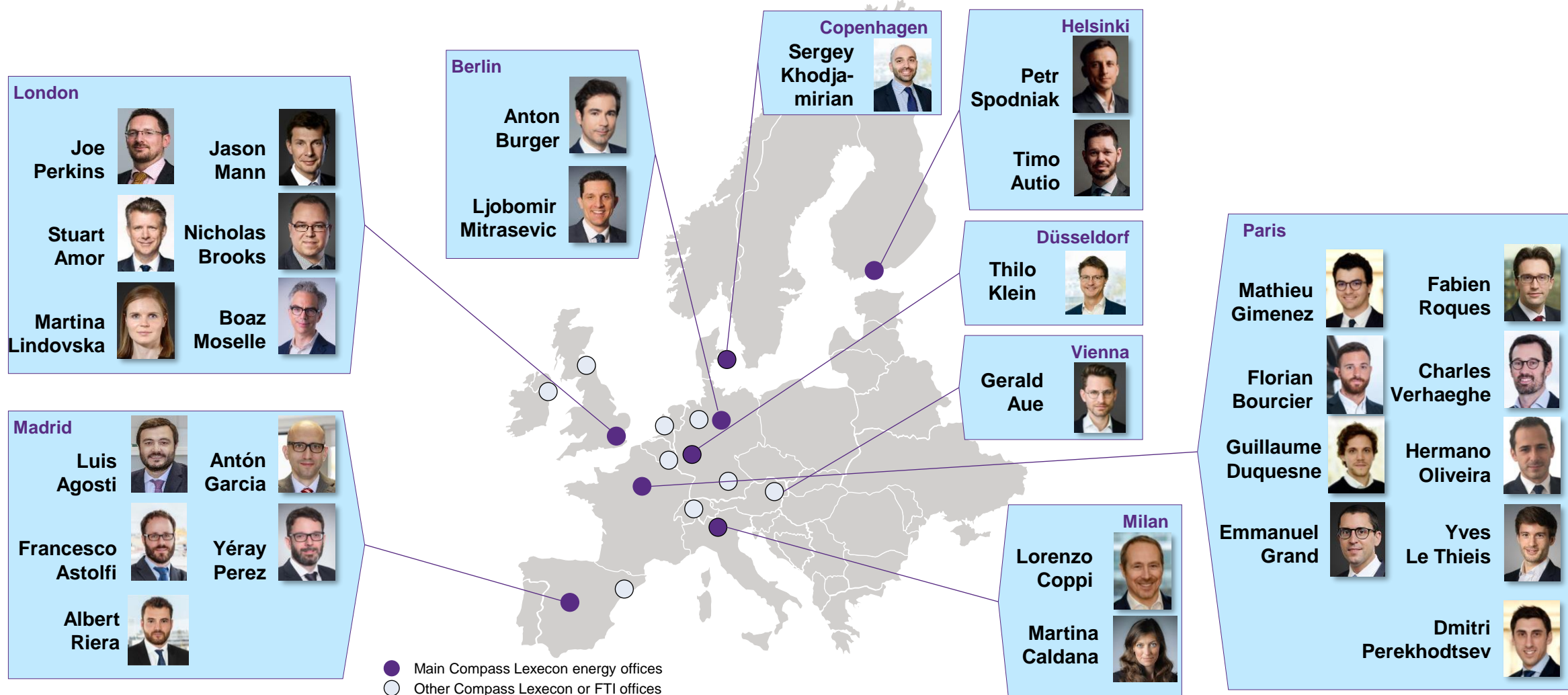
Of the Fortune  
100 companies  
advised

90+

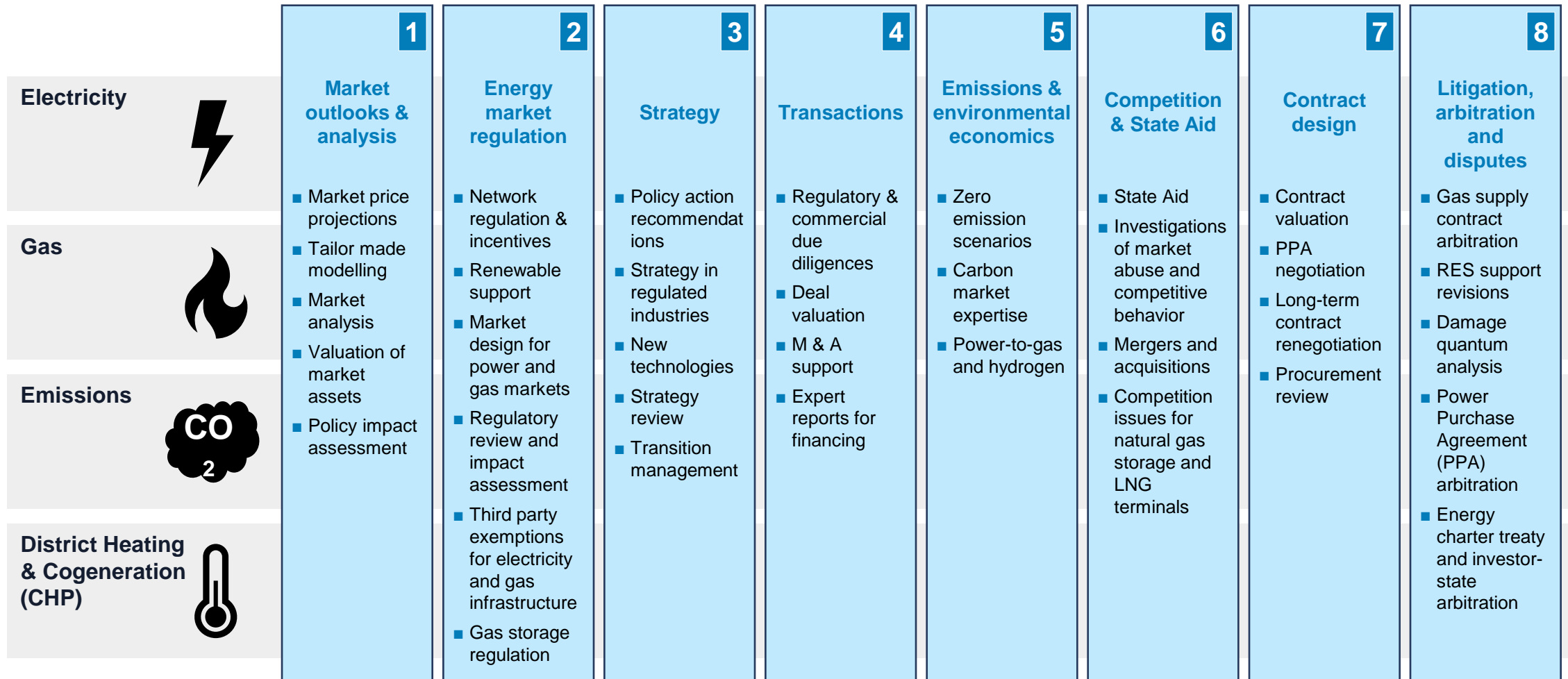
Jurisdictions in  
which we have  
advised clients

# Compass Lexecon's senior energy experts in Europe<sup>[1]</sup>

We have a team of 100+ experienced energy sector consultants in offices across Europe

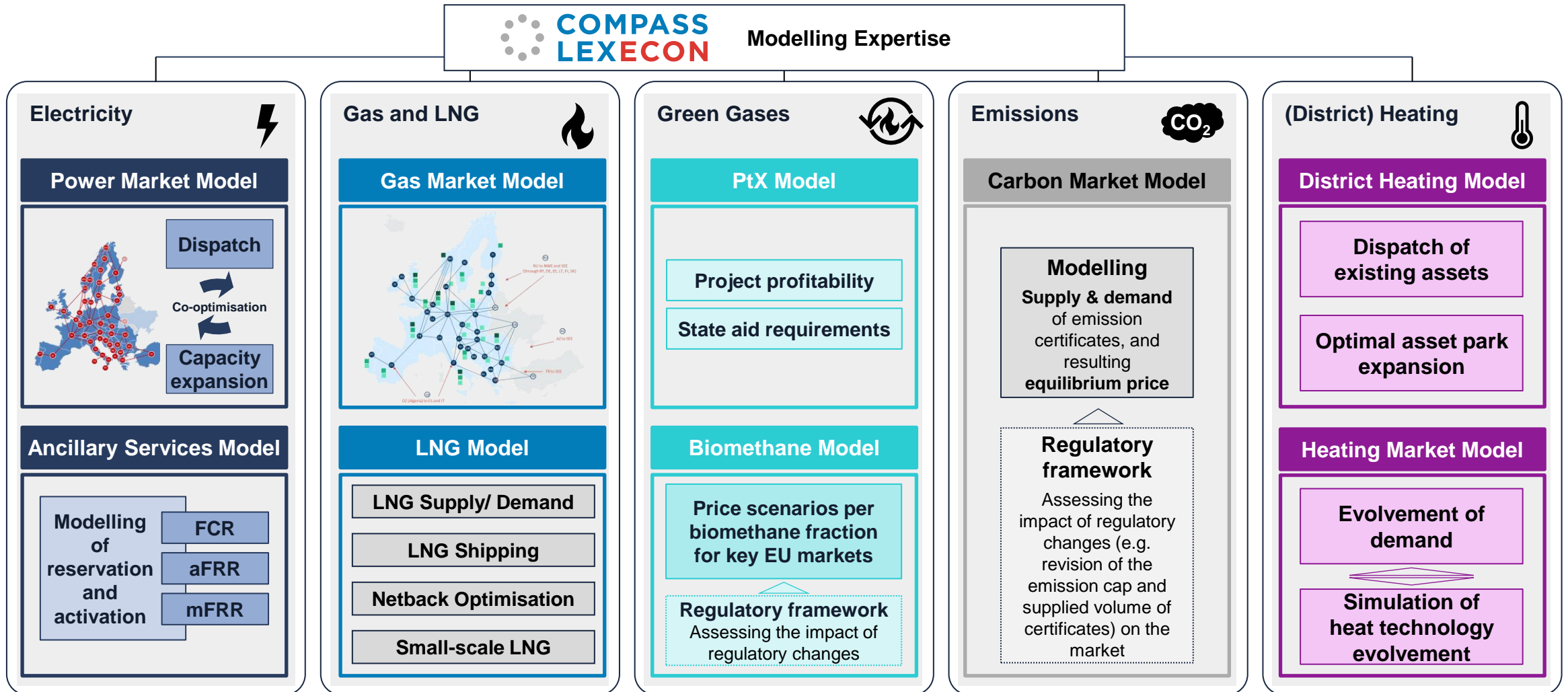


# Compass Lexecon's EMEA Energy Practice Expertise – Overview



# Overview of Compass Lexecon's Modelling Expertise

We have developed comprehensive proprietary models spanning the entire energy system.





**COMPASS**  
**LEXECON**

Bringing **CLARITY** to the complex.

**COMPASS LEXECON**  
EMEA Energy Practice

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10719 Berlin

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